

12.10.15 City Council Meeting



Item 10: Award of design-build contract for an inclusive playground at the Town Common







FINAL SCHEMATIC SITE PLAN



The recommendations and opportunities are identified on the Schematic Site Plan with letters that correspond with the following list:

- A. Gateway Plaza

- A. Gateway Plaza

 Entry fountain

 Flagpoles and memorials

 Flagpoles and memorials

 Elevated formal green with vendor spaces

 C. Narrow First Street

 Create additional on-street parallel parking

 Provide 15'-20' sidewalk

 Intercate street frees and furnishions
- Provide 15-20 sidewalk
 Integrate street trees and furnishings
 Entry portals
 Exans Street Promenade
 F. Evans Street Plaza
 Allee to gardens

- H. Gardens
- H. Gardens
 J. Civic Building with outdoor river view patio
 K. Sycamore Hill Baptist Church Commemoration
 Plaza with intergrated tower

- L. Plaza with retail space
- M. Museum green
- N. Bio-retention garden
 O. River Promenade with shade trees and
- "porch" swings
 P. River overlook with flood memorial
 Q. Natural and Imaginative Play
- R. Ramble
- Memorial garden/walk Event Center
- Relocated amphitheater with changing rooms
- *Backless* shell with river views
 Secondary use as picnic shelter
 Terraced seating for approximately 2,000
- U. Removal of bulkhead for maintained river access
- V. Interactive fountain
 W. Active play
 X. Informal green with vendor services

- Y. Retail plaza Restrooms
- Concessions
 Boat/bike rental

- Cafe
 Outdoor seating
 Retail
- Z. Education Center AA. Greenway connection
- BB. Renovated boat ramp CC. Boat trailer/service parking DD. Fishing pier Built-in shade structure
- - Kayak launch
 Possible ferry departure/arrival

 - Possible Terry separture/arrival
 EE. Vegetated slope
 FF. Surface parking
 GG. Green Street Bridge/River Park North connection
 HH. Possible Greenway Connection







Town Common Phase I Design Development

FINAL SCHEMATIC SITE PLAN

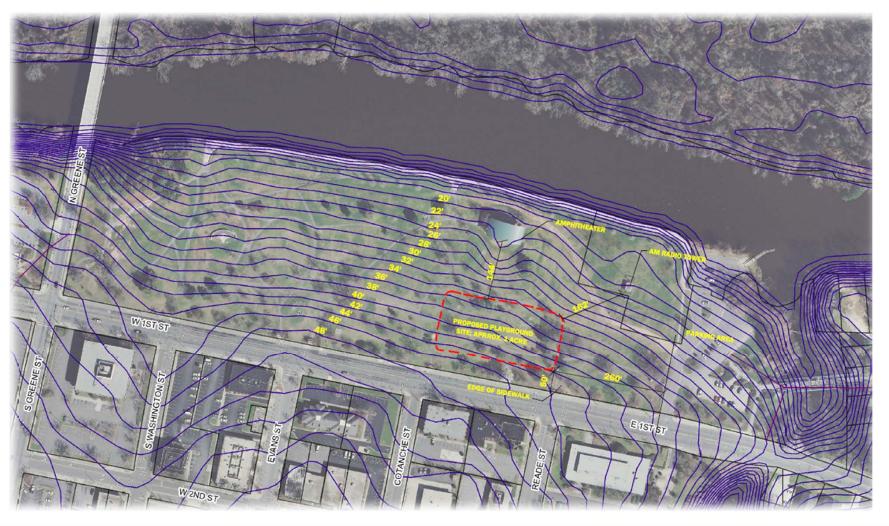


- 1st Street Streetscape
- Sycamore Hill Baptist Church plaza / commemorative tower
- Boat ramp renovation

- Playground collaboration
- Parking lot improvements
- Pathways
- 5,000 s.f. structure



Proposed Playground Site





Benefits of Proposed Site:

- 1). Better meets the requirement of the Trillium Grant for a "Site Ready Location" within the park.
- 2). Easier to make ADA accessible with less fill; it's in a flatter area of the park.
- 3). Least impact on the Town Common Master Plan & the Phase I Design Development.
- 4). Better access to utilities water and sewer; less cost for infrastructure (retaining walls, subsurface drainage, etc.)
- 5). It is in proximity to where the original plan recommended a playground, and close to parking



Proposed Site:







Inclusive Playground Design Requirements:

- 1). Playground must be inclusive, accessible (meet all ADA requirements).
- 2). Must have ADA accessible walks from parking area to playground area.
- 3). Must have a "River Theme" integrated into design.
- 4). Must be integrated into the overall park and have greenspace and landscaping.
- 5). Design for required ASTM safety zones and fall zones between structures.

*** An acre is needed to achieve these goals successfully.







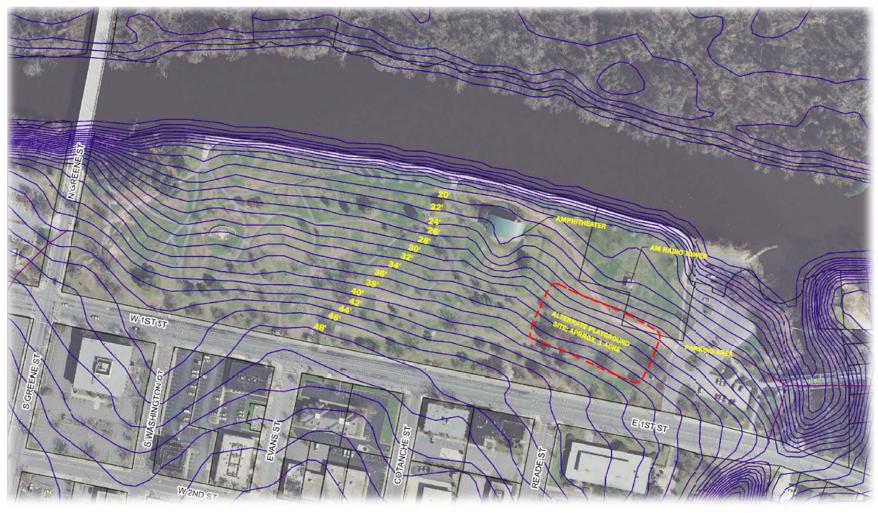
Inclusive Playground Design Requirements:

Minimum Require Playground Elements:

- Liberty Swing (Wheelchair swing)
- 2 − 5 age group play structure
- 5 − 12 age group play structure
- Dual zip line structure
- Merry-go-round structure
- Music panels and/or music instruments
- Water feature w/ iconic structure
- Adult fitness circuit for parents/ adults
- Stand-alone ground level structures
 - 25% of which are ADA accessible



Alternate Playground Site





Challenges of Proposed Site:

- 1). Increased cost due to grading and massive amount of fill dirt.
- 2). Longer distance for sewer and water.
- 3). Huge impact on the Town Common Master Plan & the Phase I Design Development (buildings, promenade walk, sprayground)
- 4). Increased cost for infrastructure could decrease the amount of play equipment.
- 5). Proposed area is in the floodplain which will require a No-Rise Certification and an added 2 months to schedule.
- 6). Conflicts with access road and emergency vehicle access.
- 7). Area is low and prone to saturated soils for a long period of time during a major storm event.



Alternate Site:







1 Acre Inclusive Playground Area

Minimum Require Playground Elements:

- Liberty Swing
- 2 − 5 age group play structure
- 5 − 12 age group play structure
- Dual zip line structure
- Merry-go-round structure
- Music panels and/or music instruments
- Water feature w/ iconic structure
- Adult fitness circuit for parents/ adults
- Stand-alone ground level structures
 - 25% of which are ADA accessible

*** Integrated into park with landscaping and green space.



Example: 1 Acre Inclusive Playground:





Inclusive Playground Concept





Inclusive Playground Concept







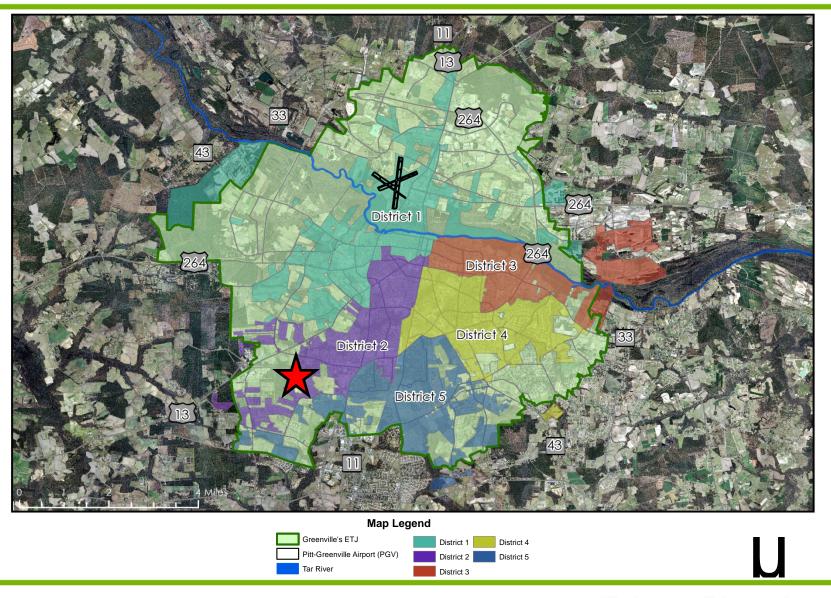
***** Greenville is already behind the curve; Beaufort County, Brunswick County and the Town of Dover are already in the preconstruction phase of their inclusive playground projects.



Item 18: Ordinance to annex Langston West, Section 7, involving 4.5049 acres located between Birch Hollow Road and Stillwood Drive



General Location Map



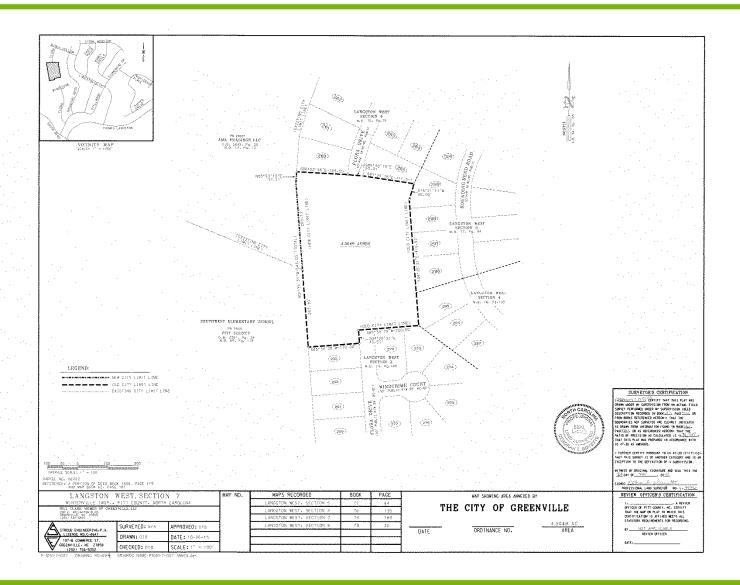


Aerial Map 2012





Survey





Item 19: Ordinance to amend the Zoning Ordinance by revising the outside tire storage and display regulations



Outside Tire Storage & Display Regulations

Oct. 2013 City Council directed staff to

prepare text amendments

Feb. 2014 City Council adopted amendment

Sept 2015 After 3 tire companies voiced

objections about the tire regulations,

City Council requested a staff report

of implementation & inspections

Oct. 8, 2015 After Staff Report, Council

ordered text amendments

Nov. 17, 2015 Planning Commission recommended

adoption of text amendment



Text Amendments Ordered by Council

- 1. Amend the number of tires allowed to be stored outside from 100 to 300 tires.
- 2. Amend the restriction on outdoor displays of tires from the current provision of being within 10 feet from the building to being between 10 to 20 feet from the building.



Amend Section 9-4-86(B)(7) as follows:

(7) Outdoor displays of products such as tires, oil, wiper blades or similar products shall be permitted provided they are within ten feet of the principal structure and outside required bufferyards. Signage displayed in conjunction with such display shall be in accordance with the sign regulations. A maximum of twenty four tires may be displayed outside. All tires displayed outside of buildings shall not be closer than ten feet from the principal structure and shall not be more than twenty feet from the principal structure and must be located outside of required bufferyards.



Amend Section 9-4-86(B)(9)b. as follows:

(9)b. The maximum number of tires stored outside shall not exceed **one three** hundred;



Amend Section 9-4-86(B)(9)h. as follows:

(9)h. Notwithstanding the provisions related to nonconforming uses and situations contained in Article C of this chapter, the requirements contained in this subsection (9) shall be applicable to all existing and future major and minor repair facilities. In the event a use or situation, existing on the date of the adoption of this subsection (9), is or becomes nonconforming by virtue of the adoption of this subsection (9), it shall be removed within nine months after the date of adoption of this subsection (9).



The proposed Zoning Ordinance Text Amendment is in compliance with Horizons: Greenville's Community Plan Urban Form and Land Use Element

Objective UF8. "To enhance the appearance of highway and gateway corridors."



Planning and Zoning Commission Recommendation, 11/17/15:

The Planning and Zoning Commission unanimously approved a motion to recommend approval of the proposed text amendment.



Item 21: Presentation on the project status of Horizons 2026, Greenville's Community Plan





OUTLINE

- 1. About the Horizons Community Plan
- 2. Horizons 2026 Planning Progress (Phases 1 & 2)
- 3. Community Engagement
- 4. Outcome: Vision Framework
- 5. Ongoing & Next Steps







ABOUT THE HORIZONS PLAN

- 1981 1st Community Plan adopted
- 2010 Current Adopted Horizons Plan

(Review of Horizons 2004 Plan)

Horizons: Greenville's Community Plan 2009 - 2010 Update: Final Report



Community Development Department

7 Administration

Objective 3

Improve Greenville's internal planning capability.

3(a). At a minimum, update the <u>Horizons</u> Plan and implementation process every five years or at any time that annual population growth exceeds five percent (5%) in two consecutive calendar years.



HOW THE PLAN IS USED

1. Articulates community vision

2. Policy guidance for decision making

- a. Growth management
- b. Rezoning and development cases
- c. Capital improvements
- d. Facilities and Services

North Carolina Statutes: "Zoning regulations shall be made in accordance with a comprehensive plan."

3. Sets out implementation strategies

- a. Work plans for city departments
- b. Support for partnership efforts
- c. Public investments



HORIZONS 2026 PLANNING PROCESS

Phase I: Initiate

- ✓ Public engagement strategy developed
- √ Horizons 2026 website launched
- Data gathered and analyzed





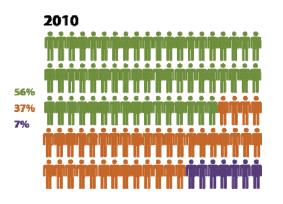
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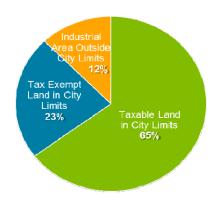


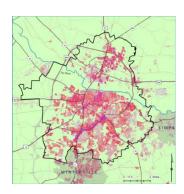
HORIZONS 2026 PLANNING PROCESS

Phase II: Analyze

- ✓ Existing trends and conditions assessed
- √ 2010 Horizons Plan implementation audited
- ✓ Analysis and area plan priorities identified
- ✓ Community vision framework







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COMMUNITY ENGAGEMENT OVERVIEW

Leadership Meetings

- Comprehensive Plan Committee Meetings (4)
- Stakeholder Interviews (17)
- Leadership Breakfast

Public Engagement

- Workshop for Our Future
- How Will We Grow? Workshops (2)
- Area Plan Stakeholder Meetings (3)
- Online Survey
- Website: Horizons.Greenville.gov
- Direct correspondence with staff







HORIZONS 2026 PLANNING PROCESS

Phase II Outcomes













Horizons 2026 Vision Framework

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VISION FRAMEWORK → PLAN OUTLINE

- Purpose and Role
 - Aspirational description of future conditions
 - High level vision guidance
 - Organizational structure for plan



2010 HORIZONS PLAN STRUCTURE

Plan Elements		
Introduction	1	
Housing	2	
Mobility	4	
Economy	6	
Recreation & Parks	7	
Community Facilities	8	
Utilities	10	
Environmental Quality	11	
Community Character	14	
Urban Form & Land Use	15	

Vision Statement Chapter Title & Goal

- Policy Statement
 - Objectives
 - Strategies
 - Separate goal
 - Separate objective



VISION FRAMEWORK → PLAN OUTLINE

Core Plan Chapters

- 1. Building Great Places that Thrive
- Enhancing Accessible Transportation Networks
- 3. Governing with Transparency and Fiscal Responsibility
- 4. Growing the Economic Hub of Eastern North Carolina
- 5. Creating Complete Neighborhoods
- 6. Growing a Green and Resilient City
- 7. Making a Healthy and Vibrant City

Proposed Structure

Vision Theme

- Goal
 - Policies
 - Actions



1. Building Great Places that Thrive

Greenville will be home to active, vibrant, and distinct places that are linked through a high quality, walkable, and beautiful built environment. These places, including mixed-use centers, neighborhoods, corridors, and employment districts, will build on Greenville's existing land patterns and provide new walkable and connected developments that enrich the distinct visual appearance of the city and foster a growing sense of pride, while conserving key natural areas and well-defined rural edges.







2. Enhancing Accessible Transportation Networks

Greenville's transportation corridors will provide accessibility to destinations throughout the city by complementing the built environment and offering well-connected, safe, and attractive travel networks for bicyclists, pedestrians, drivers, and users of public transportation. Compact development and street designs that serve all types of users (drivers, walkers, bikers, and transit riders) will reduce automobile collisions and improve travel safety throughout Greenville. The city will be regionally accessible with an airport established as the primary hub for air travel in eastern North Carolina, exceptional interstate roadways, a navigable and inspiring built environment for visitors, and future planning for regional rail service.





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3. Governing with Transparency and Fiscal Responsibility

Greenville will encompass a culture of transparency and strategic focus in all aspects of city management. The city will foster business investments and collaboration through open governance and a business-friendly culture. Intergovernmental collaboration will strive to develop solutions to complex problems. Management of public facilities and services will focus on providing a high quality of life for residents while also achieving fiscal responsibility. Partnerships will help build collaborative spaces and increase access to cutting-edge technology that sparks new ideas and efficiencies in industry and education. Physical planning efforts will grow the city's tax base sustainably and ensure the long-term efficient delivery of Greenville's high quality services.





4. Growing the Economic Hub of Eastern North Carolina

Greenville, a city that supports business development, entrepreneurialism, and labor force training, will have high quality employment opportunities for an increasingly diverse population. The regulatory environment, business incentives, and partnerships will help to grow and sustain local companies, create an adaptive and well-trained workforce, and foster a thriving public education system. New jobs will emerge in a variety of locations throughout the city, including existing industrial parks, new well-planned employment centers, and urban mixed-use hubs. The city's high quality of life will help retain an excellent and creative workforce.









5. Creating Complete Neighborhoods

Greenville will offer a variety of excellent living options for its growing and increasingly diverse population, while supporting established neighborhoods and their existing residents. Complete neighborhoods will offer a variety of housing types, an integrated network of walkable and bikeable streets, access to transit, public schools and civic space in prominent locations, and proximity to grocery stores and neighborhood-serving commercial services needed by residents on a regular basis. With an assortment of high quality housing options that support a variety of income levels, neighborhoods will support multiple generations of families and ensure that someone can grow up, raise a family, and retire in the same neighborhood.







6. Growing a Green and Resilient City

Greenville will be North Carolina's greenest city. Greenville will grow safely by protecting the city's natural water systems and managing development in hazardous areas. The city will be prepared for increasingly powerful storms, intensified by the local effects of global climate change and sea level rise. And it will grow sustainably by using design approaches that serve to minimize impacts on the natural environment. Conservation efforts will maintain the health of the Tar-Pamlico River and Neuse River watersheds, manage stormwater flows, and ensure clean water for future generations. Energy conservation will be achieved by supporting renewable energy initiatives, clean transportation opportunities, and green building technologies. Greenville will be a green city by incorporating nature not just in parks, yards, and open spaces, but along streets, in open lots, and atop buildings.







7. Making a Healthy and Vibrant City

As the cultural and healthcare hub of eastern North Carolina, residents and visitors will benefit from Greenville's rich arts and entertainment opportunities, inspiring parks and civic spaces, excellent health services, and healthy local food options. Public art will become incorporated into new developments, making it a truly unique southern city. Residents will have access to community gardens, farmer's markets, and high quality grocery stores. Sidewalks, greenways, and bike lanes will promote active travel by connecting housing to jobs, recreation, healthy foods, and shopping.







HORIZONS 2026 PLANNING PROCESS

Phase III: Draft (ongoing)

- ✓ How Will We Grow Workshops
- Future Growth Framework Map (in progress)
- Small Area Plans (in progress)
- Policy Framework (in progress)
- Public Workshop #3 (May 2016)
- Public Review Draft of Horizons 2026 (July/Aug. 2016)

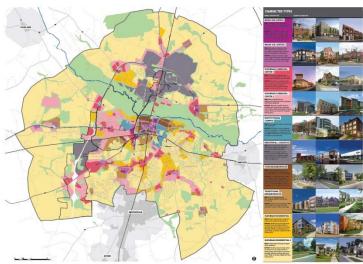
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Adopt



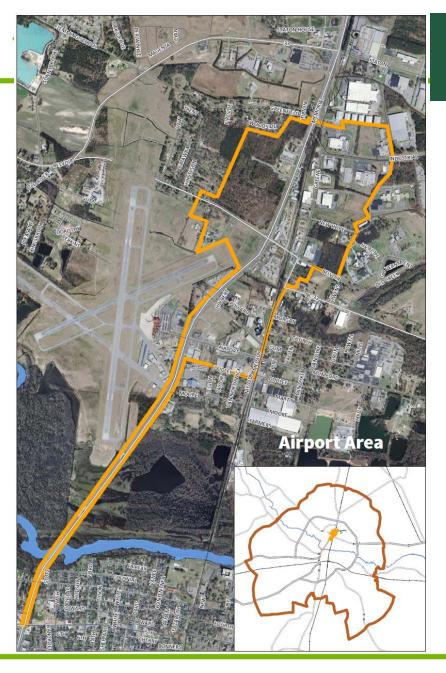
FUTURE GROWTH FRAMEWORK







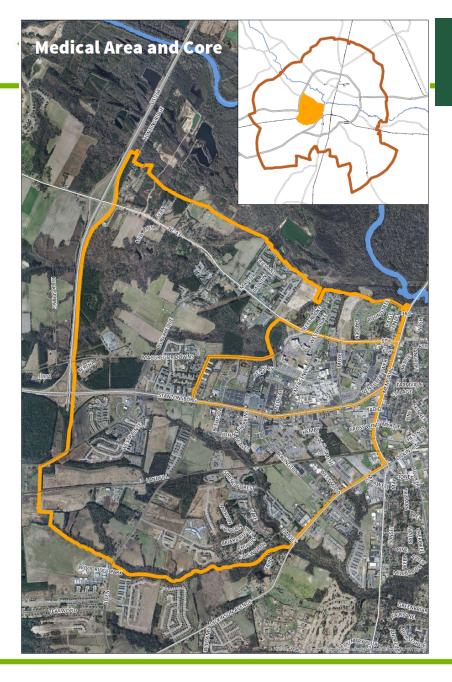




Airport Area

Key Ideas

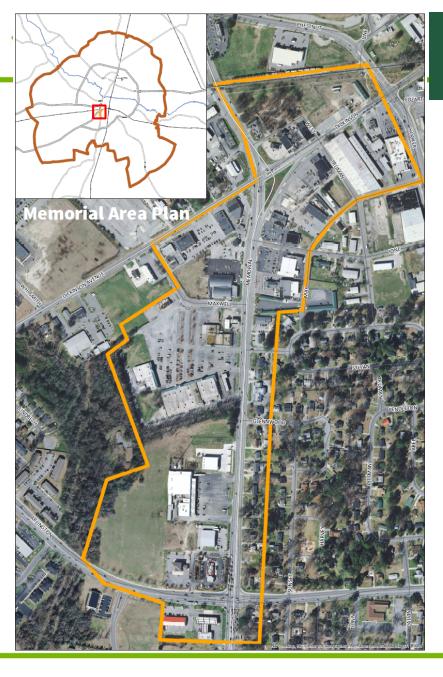
- •Improve appearance of corridor
- Protect flood prone areas
- •Encourage new development that is supportive to airport and neighborhoods



Medical Area

Key Ideas

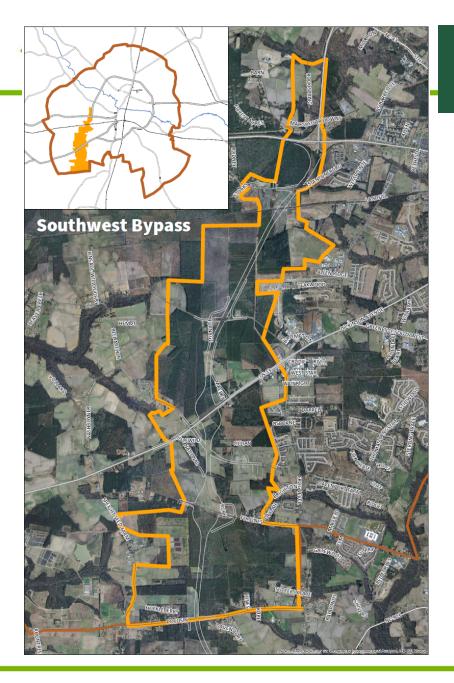
- Maintain the primacy of medical uses
- Encourage development that will support and strengthen core area
- Maximize use of land through more intensive development
- Improve connectivity for all modes of travel between various uses



Memorial/Arlington Area

Key Ideas

- Encourage mixed-use development at increased intensities
- Improve street safety for all users, especially pedestrians
- Improve the appearance of the streetscape



Southwest Bypass Area

Key Ideas...

- Interjurisdictional discussions
- Understanding market context



HORIZONS 2026 PLANNING PROCESS

Next steps

- January 25: CPC meeting
- January February: Plan Drafting
- February March: CPC review of draft plan
- May: plan unveiling at public open house
- June July: Adoption process commences



Item 22: Open Data Dashboards Project



What is OpenGov?

On-line tool that provides access to the City's financial and non-financial data in a transparent



At the direction of the City Manager, OpenGov is the result of an 11 month project to select an Open Data

Date	Milestone	Status
February 2015	Project Kickoff	Complete
August 2015	Select Open Data Platform	Complete
September 2015	Configuration and Training	Complete
October 2015	Internal Soft Launch to Staff	Complete
November 2015	Presentation at Dept/Div Head Meeting	Complete
	Internal Launch to Staff	Complete
December 2015	User Training	In Process
	Review Site and Give Feedback	In Process
First Quarter		
2016	External Launch to Public	Not Started



- The OpenGov platform will:
 - Provide the City unlimited insights into financial and non-financial data,
 - Provide visualizations to quickly tell our story,
 - Provide availability to everyone in organization and community.



- The OpenGov platform will be used:
 - By staff to create custom reports and graphs to better manage the budget,
 - By the Council to stay better informed of the City's financial position,
 - By the Community to evaluate the City's progress towards meeting its goals.



Let's take a look at the City's transparency site



- Next steps
 - > Training on how to navigate the site
 - Review the site for feedback
 - > External launch to public



Item 23: Report on mediation services for the Public Works Department



City Council Meeting March 5, 2012

Rev. Battle and Rev. Hudak presented their report on 7 meetings with management & personnel from Sanitation Division



City Council Meeting March 5, 2012

 Recommendation from Council to continue these meetings



June 2012

Contract between City and Rev. Battle to facilitate internal meetings and provide better avenues of communication



Contract

Term – 1 year with a 1 year extension (June 2014)

Rate – \$225 for pre-meeting, meeting and minute preparation



Meeting Schedule (per contract)

2012 - June, July, August, September, December

2013 – February, April, June



Meeting History

- 2012 5 meetings
- 2013 Bi-monthly/quarterly
- 2014 Quarterly
- 2015 Quarterly (5 meetings requested; April, June, August, October, December)
- *Next meeting December 16, 2015



Discussion Items

- Salary & benefits
 Training
- Automation
- Uniforms, hats
- Job openings
- Safety shoes

- Work hours
- Safety
- CDL
- 8 hour vs. 10 hour day



Summary

- Continue on quarterly basis
- Meetings have been a tremendous benefit for employees and management



Item 25: Discussion of North Carolina Local Government Commission's correspondence regarding the recent audit report



Tonight's Discussion

☐ Audit Opinion	
☐ Correspondence from and to the LGC	
☐ Strategic Action Plan	
☐ Financing for South Greenville Improvements	and Additions
☐ Summary	
☐ Discussion	



Audit Opinion

Unmodified



Correspondence from and to the LGC



Areas of Concern



Control Environment



Violations of Budget and Fiscal Control Act



The Emergency Operations Fund is operating with a fund deficit on the modified accrual basis of accounting.

Solution:

Close out the capital project and transfer additional general fund resources.



Fund Balance appropriated in FY14/15 budget exceeded the amount available in the following funds:

- > Public Transportation
- Sanitation Fund



Solution:

- Make the annual budgeted transfer from the General Fund to the Transportation Fund for 100% of the budgeted amount at the beginning of the year.
- Make a one time transfer/loan using the General Fund's Fund Balance to the Sanitation Fund to cover the deficit balance instead of waiting for the seven-year plan results to materialize.
- Continue to propose fee/rate adjustments that are in the Public Works Department's fiscal plans for those funds.



The current capital asset system by asset category could not be reconciled to the financial statements

Solution:

- Implementation of the new financial system Munis
- A formal monthly reconciliation of the fixed asset system to the general ledger will take place



Strategic Action Plan

The City has recently implemented various new initiatives to assist with financial reporting and budgeting oversight

➤ The City has added a new Office of Budget and Evaluation

<u>Position</u>
CFO / Asst. City Manager
Internal Auditor
Budget Analyst

> New financial system (MUNIS) replacing old legacy system



Strategic Action Plan

- Budget review processes are being assigned to the new Budget and Evaluation Office.
- Monthly meetings with Departments and Financial Services regarding their Fund operations.
- ➤ Internal Auditor will provide internal control and compliance testing on the City's fixed assets.
- Consolidation of existing components of ethical behavior and conflict of interest.



Strategic Action Plan

Audit Committee Meetings

- Increased from 2 to 4 meetings per year
- To include Council Members, City Manager, Assistant City Manager, and Financial Services Director
- Proposed Meeting Dates:
 - February/March
 - April/May
 - July/August
 - September/October



Financing

South Greenville
Gymnasium Improvements
and Additions



Timeline of Events

November 19th • LGC letter sent to City Council of noted findings

November 25th • Staff response to LGC

December 1st Staff visit to LGC

December 1st

- LGC approved the Financing for the South
- Greenville

December 8th • Closed on the Installment Agreement for South Greenville



Summary

- The City received the highest level of opinion for its Financial Statements;
- However, there were some findings to be corrected.
 Solutions:
 - Office of Budget and Evaluation
 - New Financial System Munis
 - More frequent review for certain processes
- Staff visited LGC and provided satisfactory solutions to findings
- Installment Agreement approved by LGC



Item 27: Discussion of Department of Transportation Updated Transportation STIP

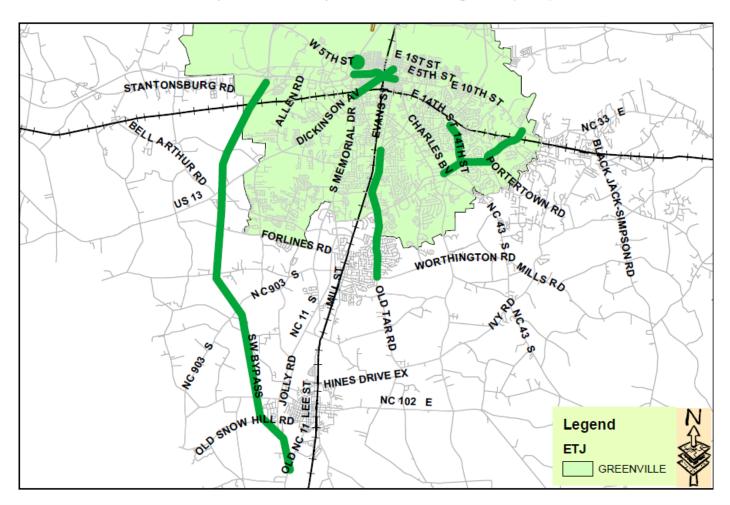


Budget Reforms for State Budget 2015-17

- Ended annual transfer of \$216 million to General Fund from Highway Fund
- Added \$700 million in new transportation funding



Major Roadway Projects programmed in the 16-25 Transportation Improvement Program (TIP)





Evans Road Widening \$37 million

Old Schedule – Construction start 2025



Dickinson Ave \$12 million Memorial Dr to Reade Cir

Old Schedule – No time frame



Firetower Rd Widening \$30 million Charles Blvd to NC 33 (E 10th St)

Old Schedule

Phase 1 Construction start 2022

Phase 2 Construction start N/A



14th St Widening \$12 million Red Banks Rd to Firetower Rd

Old Schedule – N/A