



12.8.16  
**City Council Meeting**




Item 4:

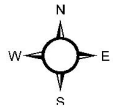
**Ordinance requested by Debbie and Jackie James to rezone 2.2609 acres located at the northeastern corner of the intersection of North Greene Street and Martin Street from CDF (Downtown Commercial Fringe) to CH (Heavy Commercial)**



## General Location Map

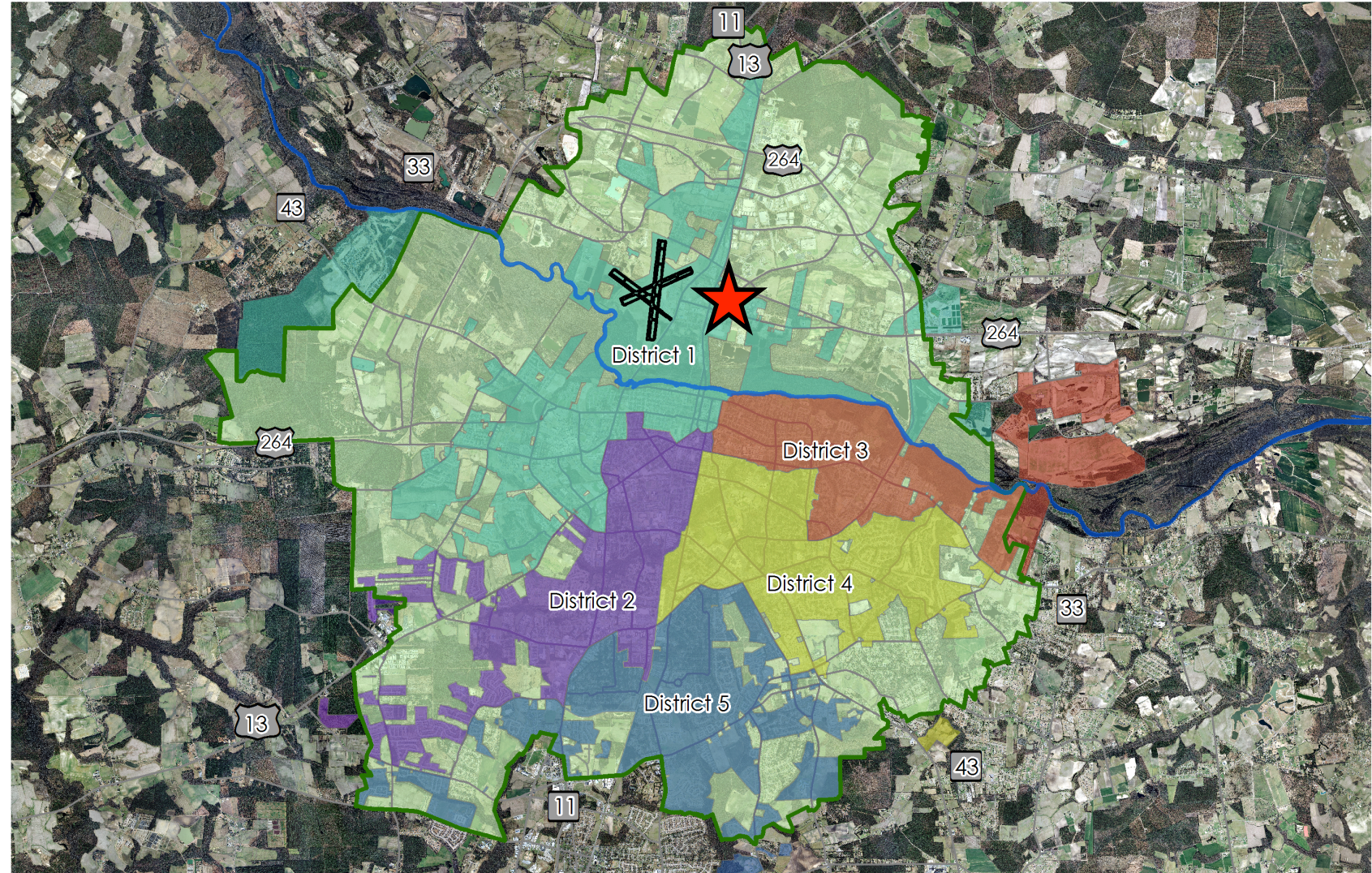
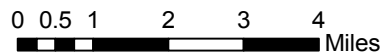
### Legend

-  Greenville's ETJ
-  Tar River
-  Pitt-Greenville Airport (PGV)



### City Council Voting District

-  District 1
-  District 2
-  District 3
-  District 4
-  District 5

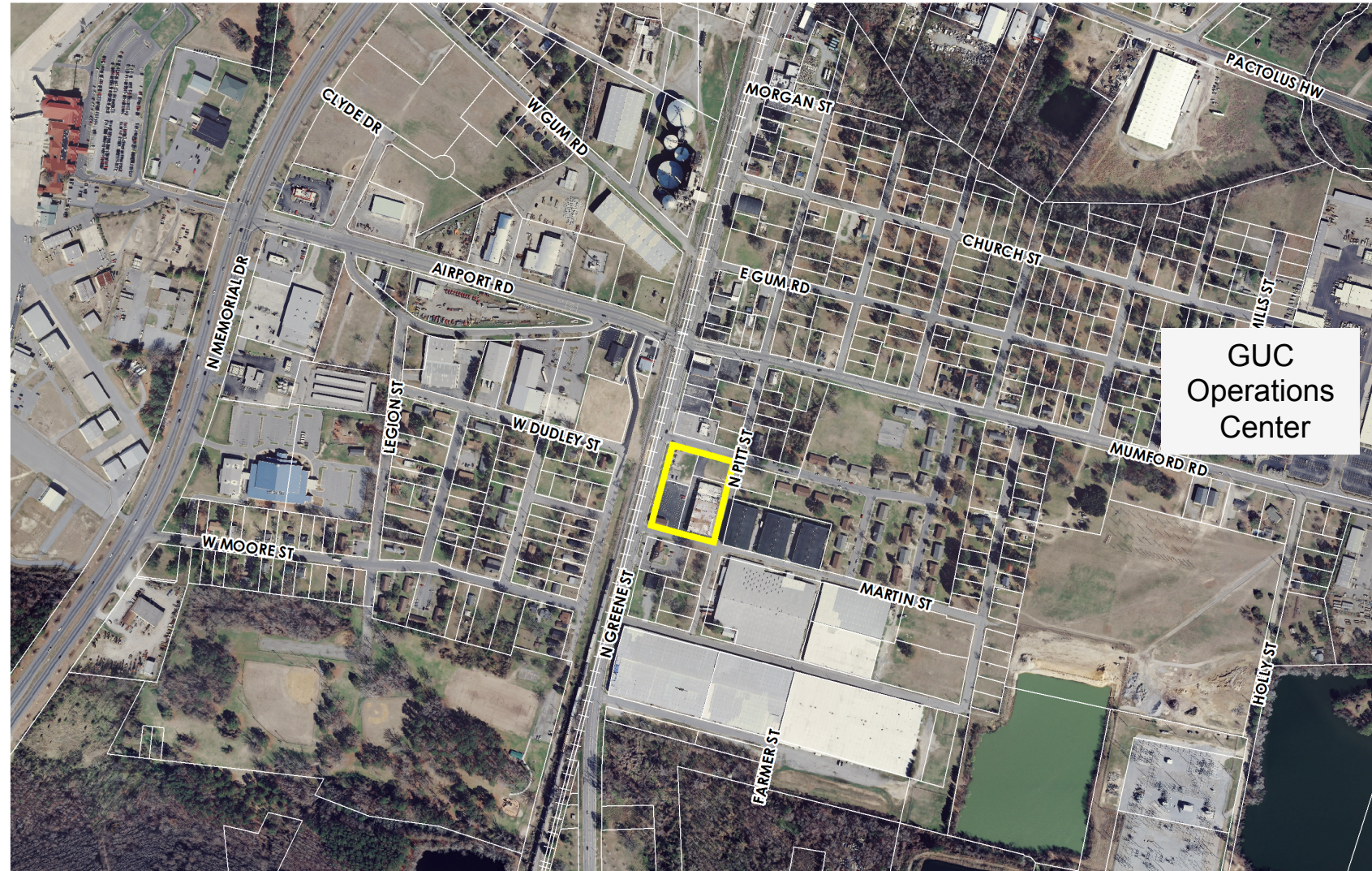
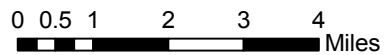
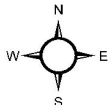




## Aerial Map (2012)

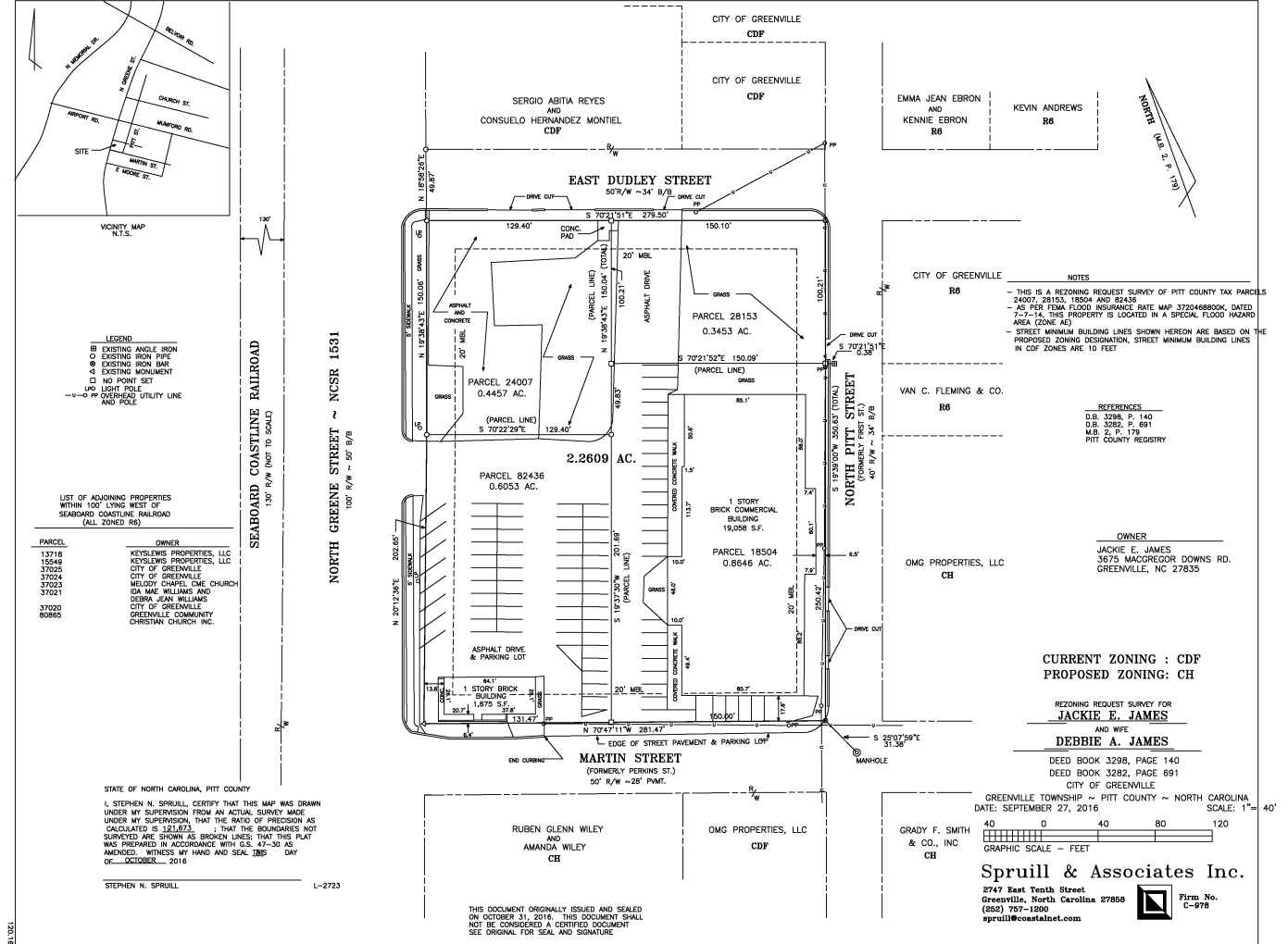
### Legend

-  Land Parcels
-  Rezonings





# Rezoning Map For Debbie & Jackie James 2.2609 acres



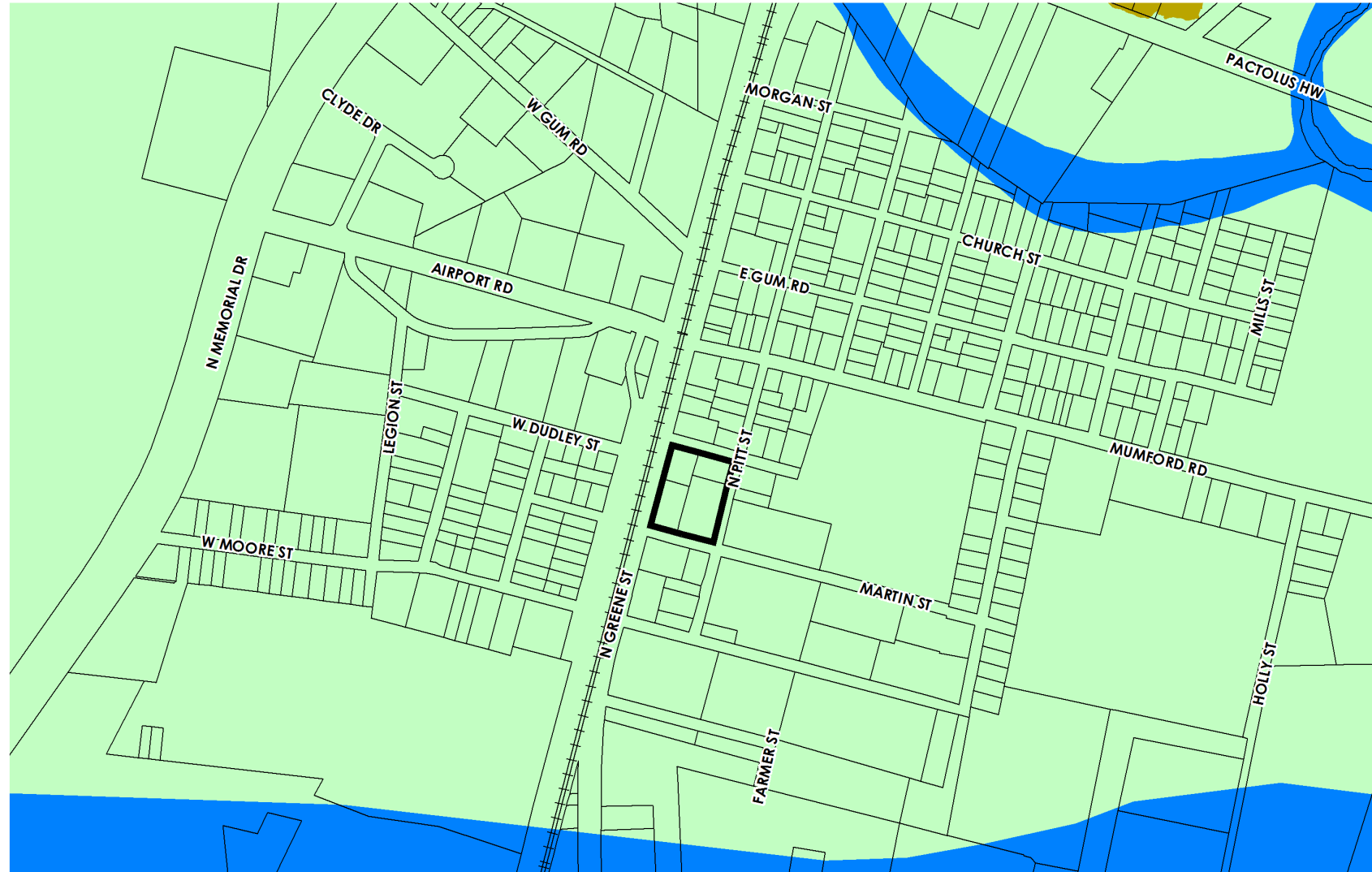
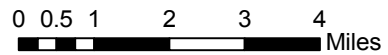
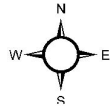
## North Greene Street



# Flood Plain Map

## Legend





-  Land Parcels
-  Greenville ETJ
-  Rezoning
-  A= 100 YR
-  AEFW = Floodway
-  SHADED X = 500 yr

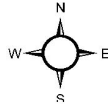



















## Existing Land Use

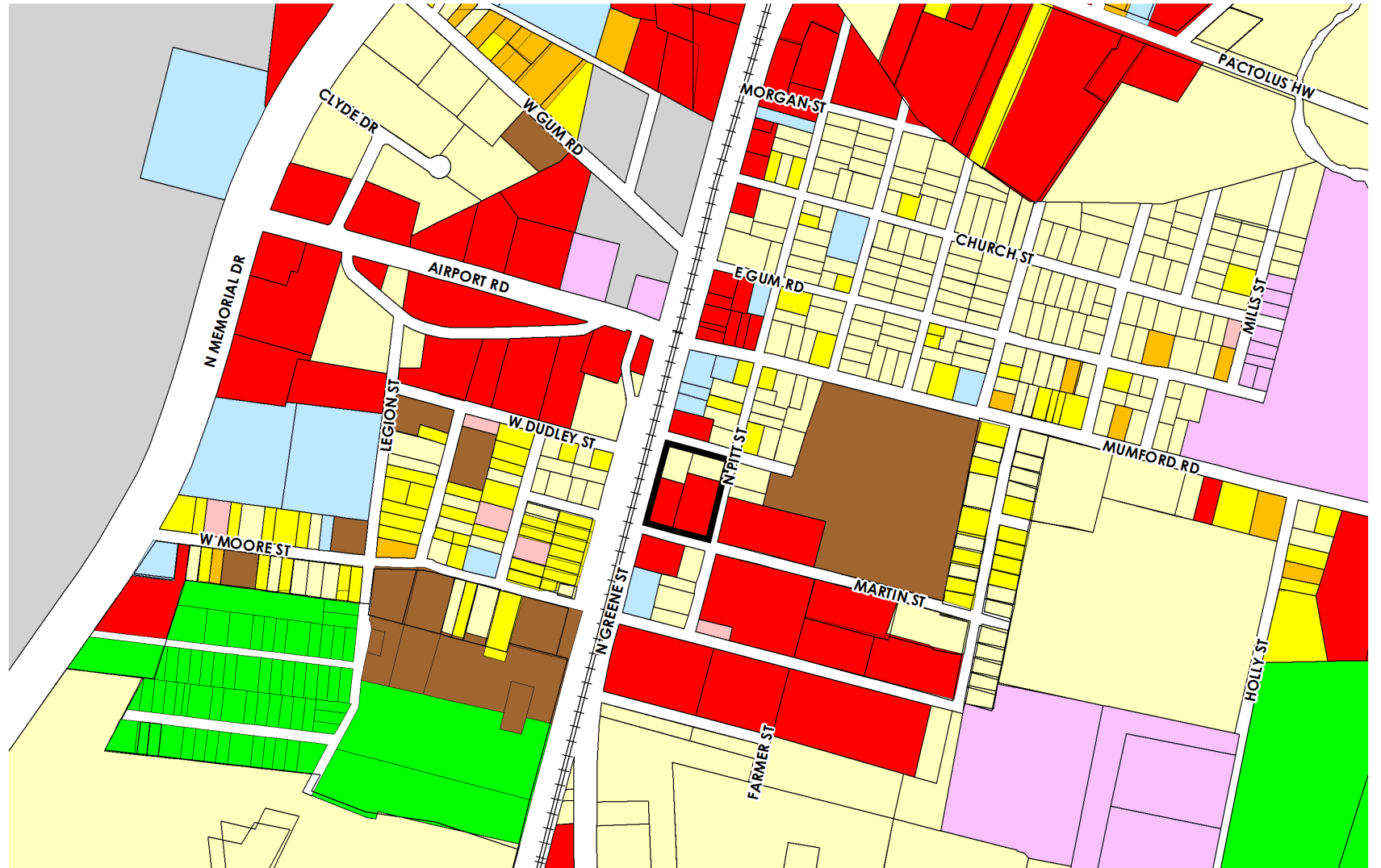
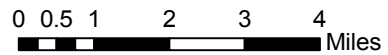
### Legend

-  Land Parcels
-  Greenville ETJ
-  Rezoning
-  Train Tracks


































### EXISTING LANDUSE

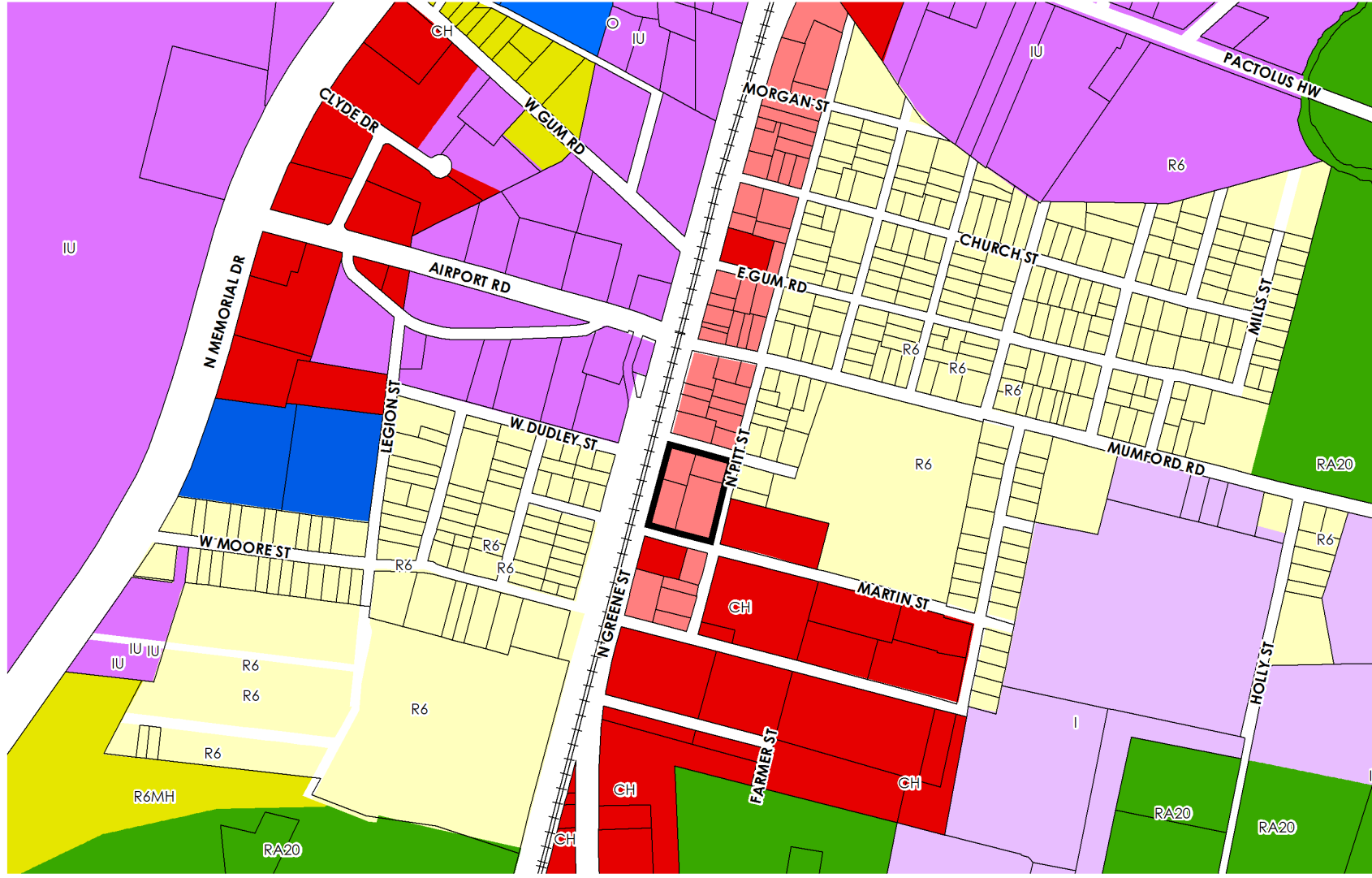
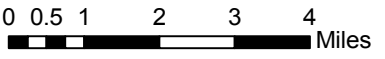
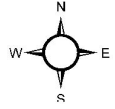
-  Cemetery
-  Commercial
-  Duplex
-  Industrial
-  Institutional
-  Landfill
-  Mobile Home
-  Mobile Home Park
-  Multi-Family
-  Office
-  Public Parking
-  Recreation
-  Single Family
-  Utility
-  Vacant



# Zoning Map





















## Legend

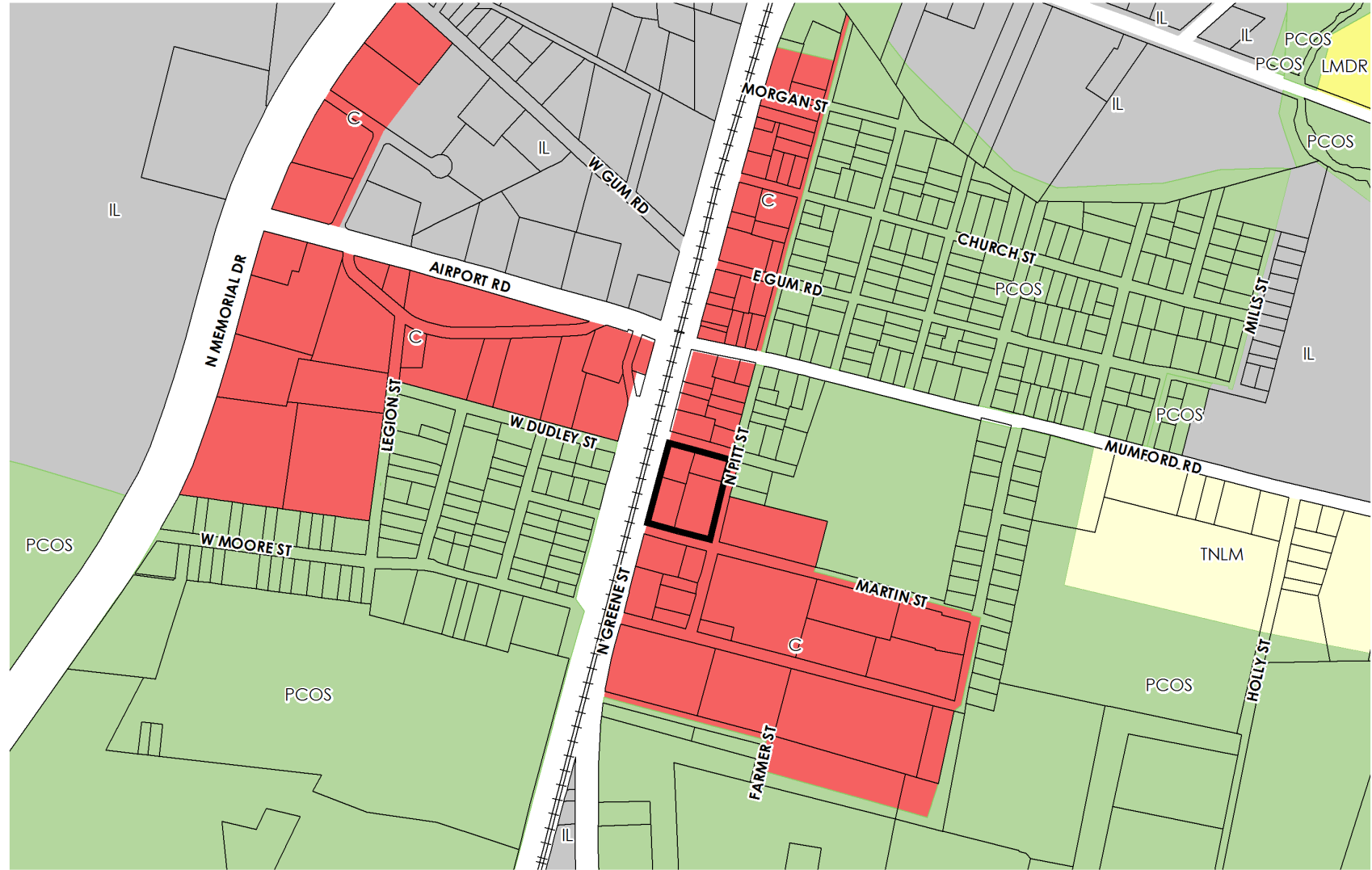
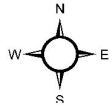
	Land Parcels		OR-UC
	Rezoning		R6
	CD		R6A
	CDF		R6A-CA
	CG		R6A-RU
	CH		R6MH
	CN		R6N
	MCH		R6S
	MCG		R9
	I		R9S
	IU		R9S-CA
	PIU		R15S
	MI		PUD
	MO		MR
	MS		MRS
	O		RA20
	OR		



# Future Land Use & Character Map

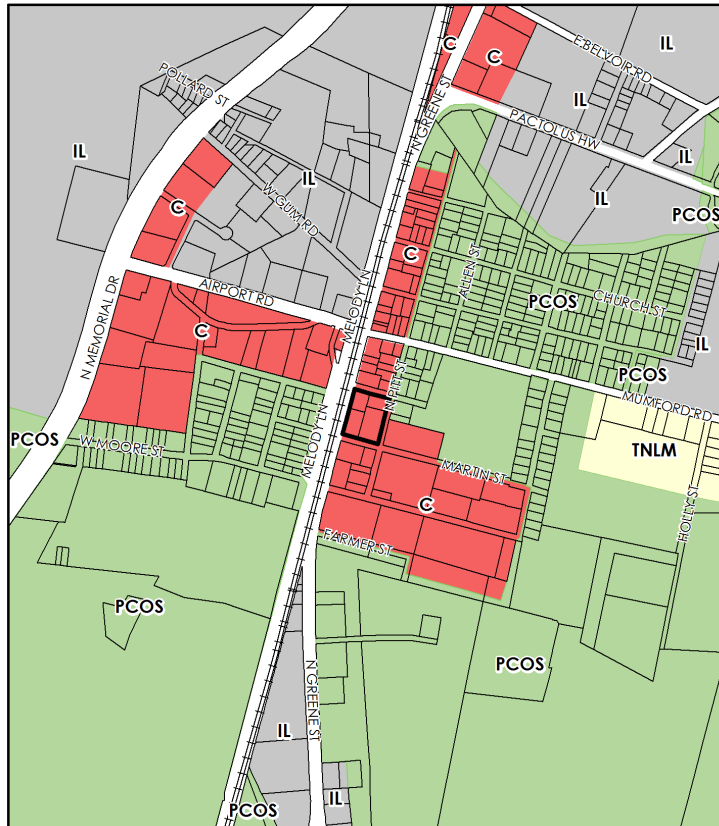
## Legend

-  Land Parcels
  -  Rezonings
  -  Train Tracks
  -  Greenville ETJ
  -  PCOS - Potential Conservation and Open Space
  -  UC - Uptown Core
  -  UE - Uptown Edge
  -  MUHI - Mixed Use, High Intensity
  -  MU - Mixed Use
  -  C - Commercial
  -  OI - Office and Institutional
  -  UN - Uptown Neighborhood
  -  TNMH - Traditional Neighborhood, Medium to High Density
  -  TNLM - Traditional Neighborhood, Low to Medium Density
  -  HDR - Residential, High Density
  -  LMDR - Residential, Low to Medium Density
  -  UI - University Institutional
  -  MC - Medical Core
  -  MT - Medical Transition
  -  IL - Industrial / Logistics
- 0 0.5 1 2 3 4 Miles



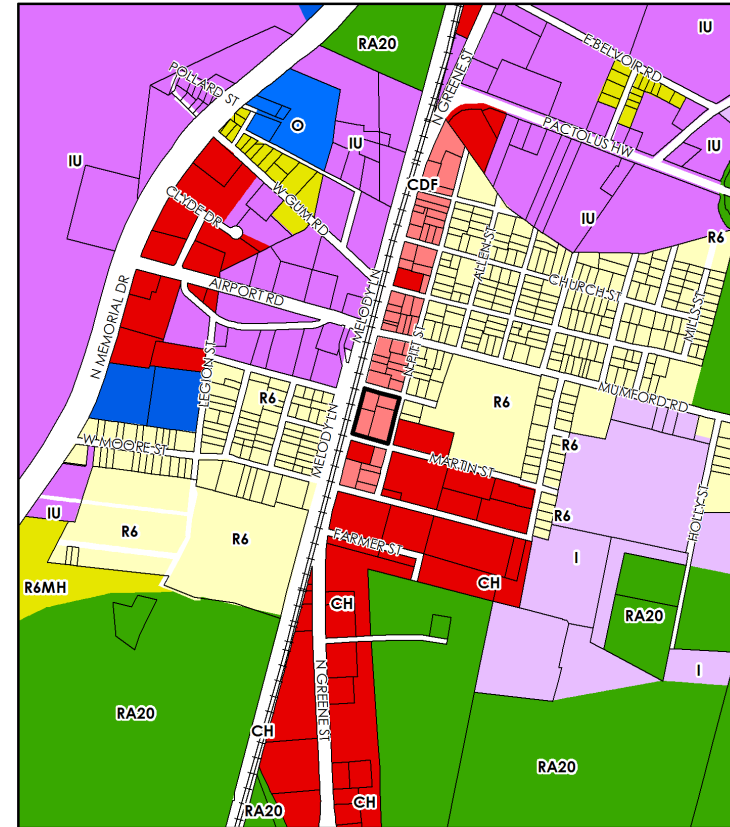


# Future Land Use & Character Map



- Land Parcels
- UE - Uptown Edge
- C - Commercial
- TNMH - Traditional Neighborhood, Medium to High Density
- LMDR - Residential, Low to Medium Density
- MT - Medical Transition
- PCOS - Potential Conservation and Open Space
- MUHI - Mixed Use, High Intensity
- OI - Office and Institutional
- TNLM - Traditional Neighborhood, Low to Medium Density
- UI - University Institutional
- IL - Industrial / Logistics
- UC - Uptown Core
- MU - Mixed Use
- UN - Uptown Neighborhood
- HDR - Residential, High Density
- MC - Medical Core

# Zoning Map



### Legend

- Land Parcels
- CDF
- CN
- I
- MI
- O
- R6
- R6A-RU
- R6S
- R9S-CA
- MR
- Rezoning
- CG
- MCH
- IU
- MO
- OR
- R6A
- R6MH
- R9
- R15S
- MRS
- CD
- CH
- MCG
- PIU
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- OR-UC
- R6A-CA
- R6N
- R9S
- PUD
- RA20




## Item 5:

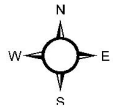
**Ordinance requested by Hart Trust c/o Don Parrott to rezone 1.7619 acres located at the northwestern corner of the intersection of Davenport Farm Road and Frog Level Road from O (Office) and CN (Neighborhood Commercial) to R6A (Residential [Medium Density Multi-family]) for Tract 1 and from R6A (Residential [Medium Density Multi-family]) to O (Office) for Tract 2**



## General Location Map

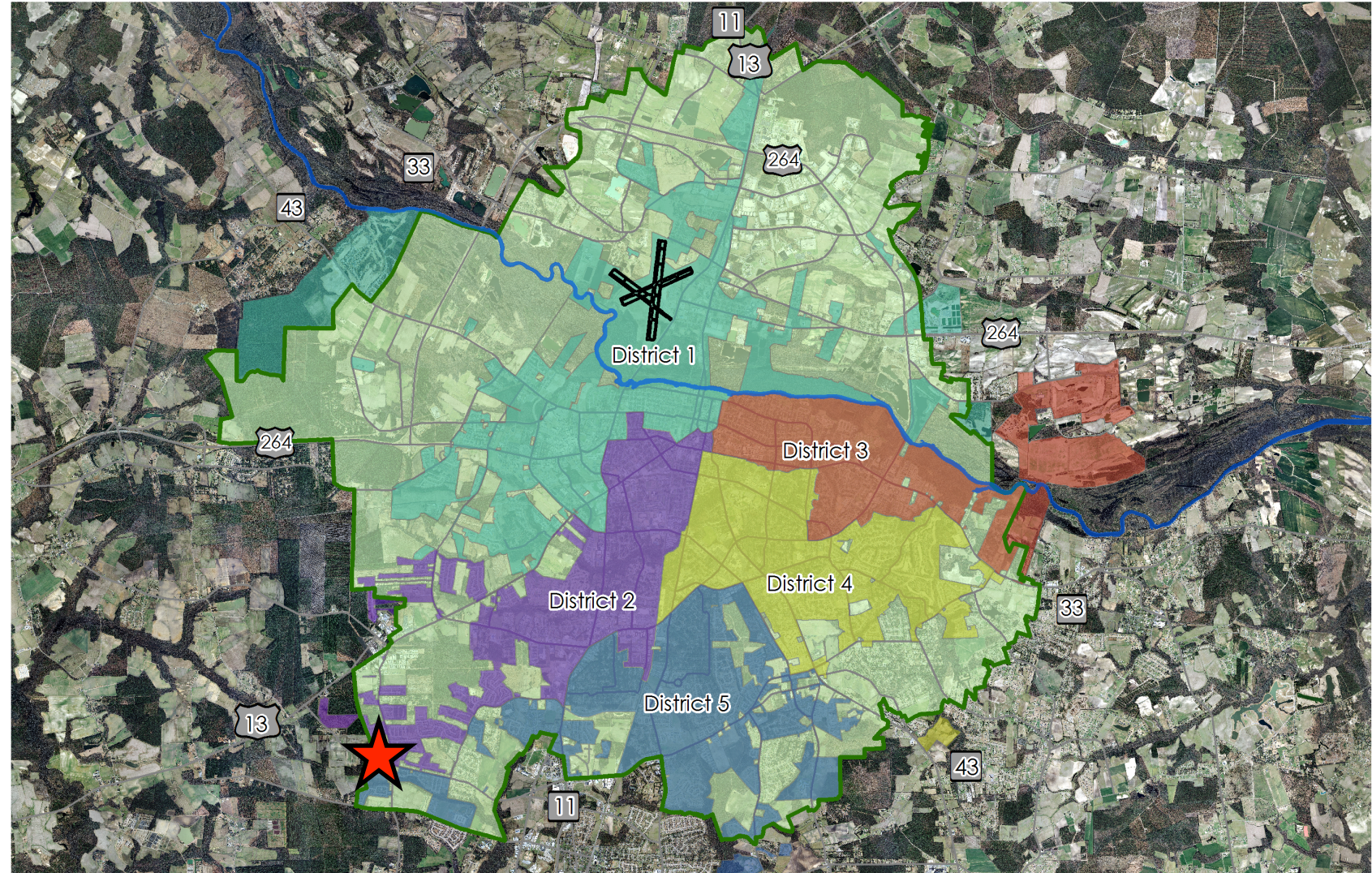
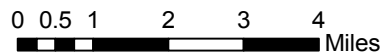
### Legend

-  Greenville's ETJ
-  Tar River
-  Pitt-Greenville Airport (PGV)



### City Council Voting District

-  District 1
-  District 2
-  District 3
-  District 4
-  District 5

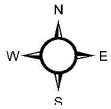




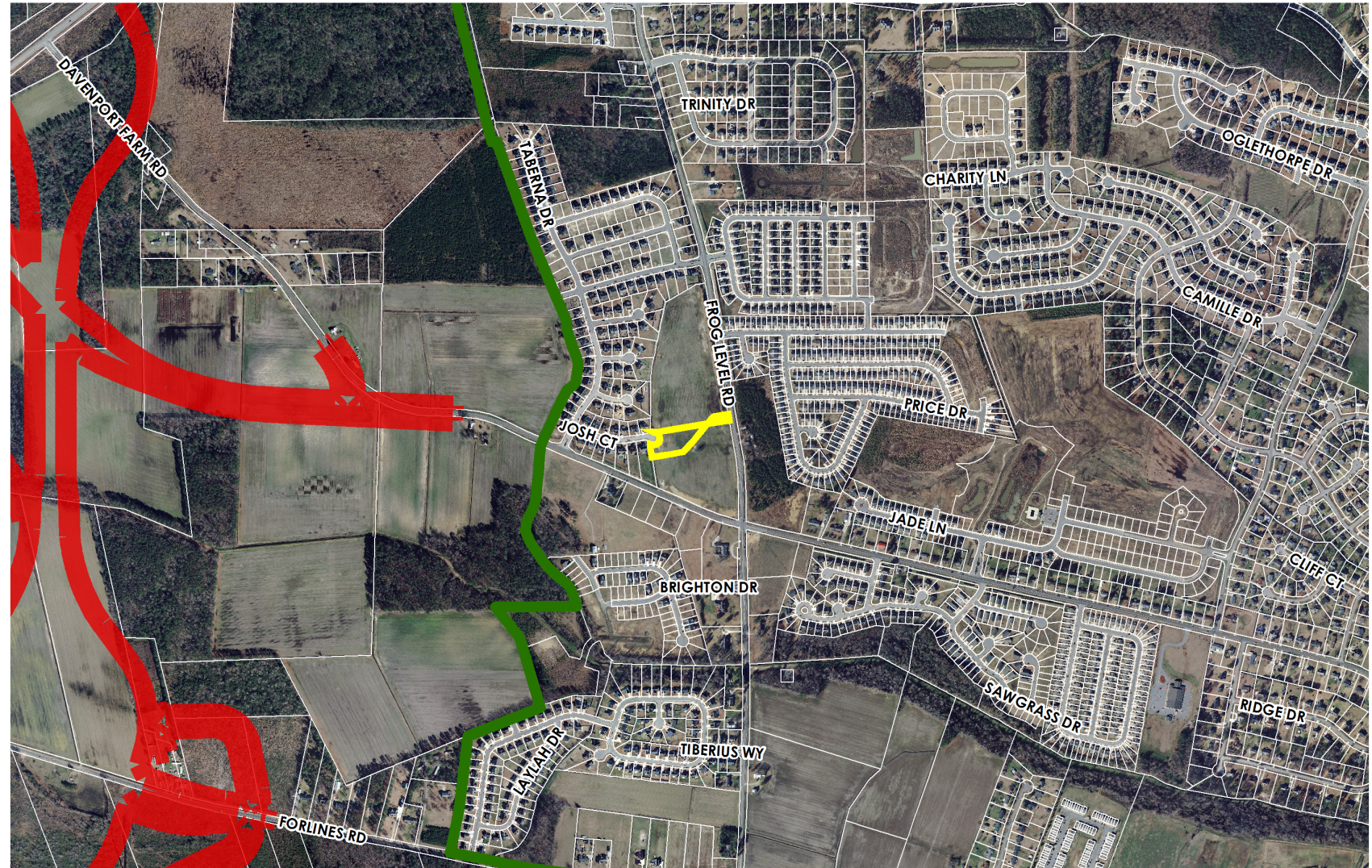

## Aerial Map (2012)

### Legend

-  Land Parcels
-  Rezoning



0 0.5 1 2 3 4 Miles











## Frog Level Road



# Activity Centers


## Legend


 Land Parcels

 Rezoning

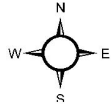
 Greenville ETJ

 Neighborhood Activity Center

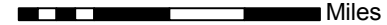
 Community Activity Center

 Regional Activity Center

 Employment Center







0 0.5 1 2 3 4  
Miles

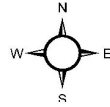




















## Existing Land Use

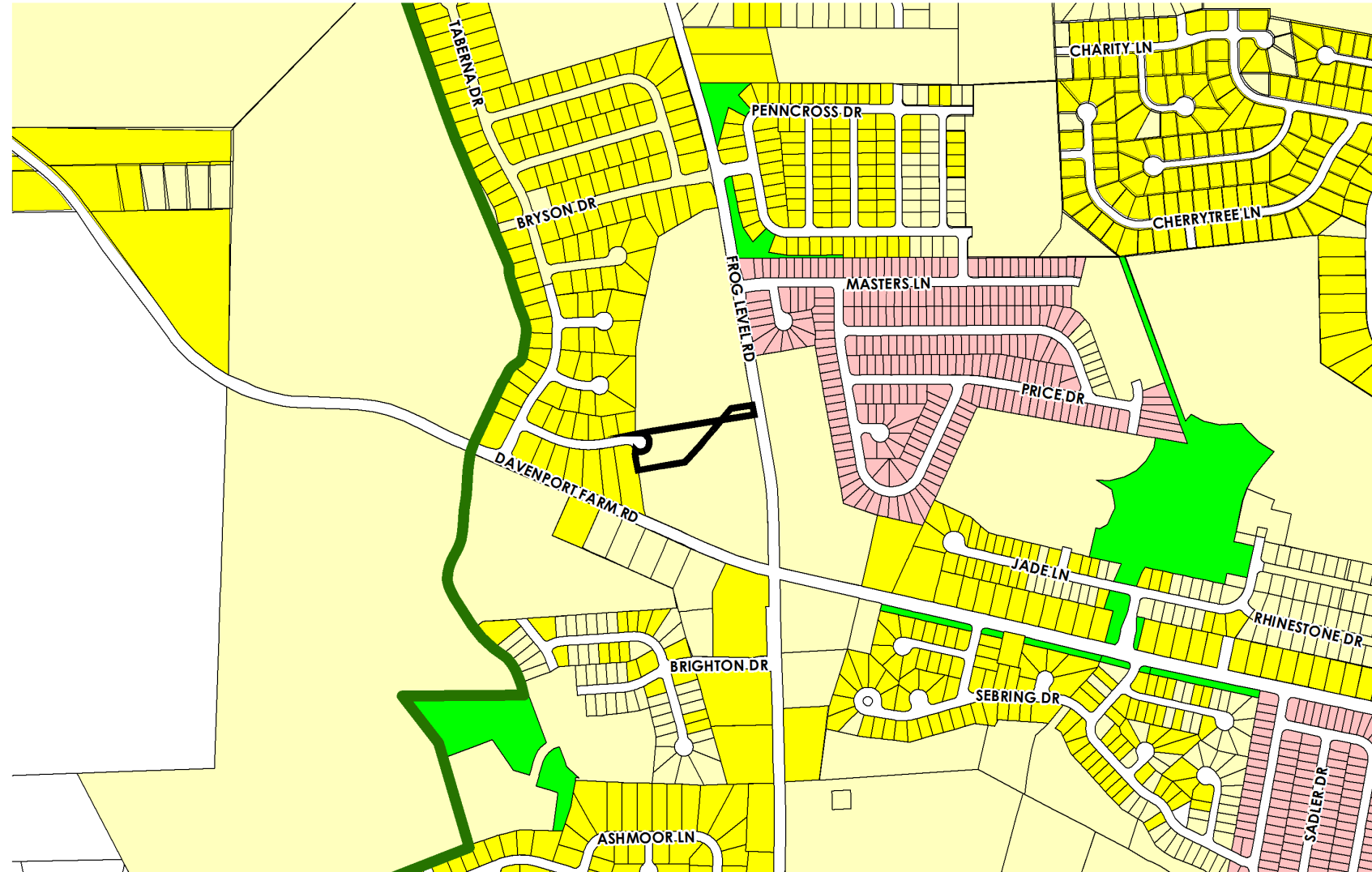
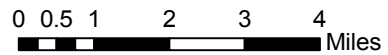
### Legend

-  Land Parcels
-  Greenville ETJ
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-  Train Tracks




















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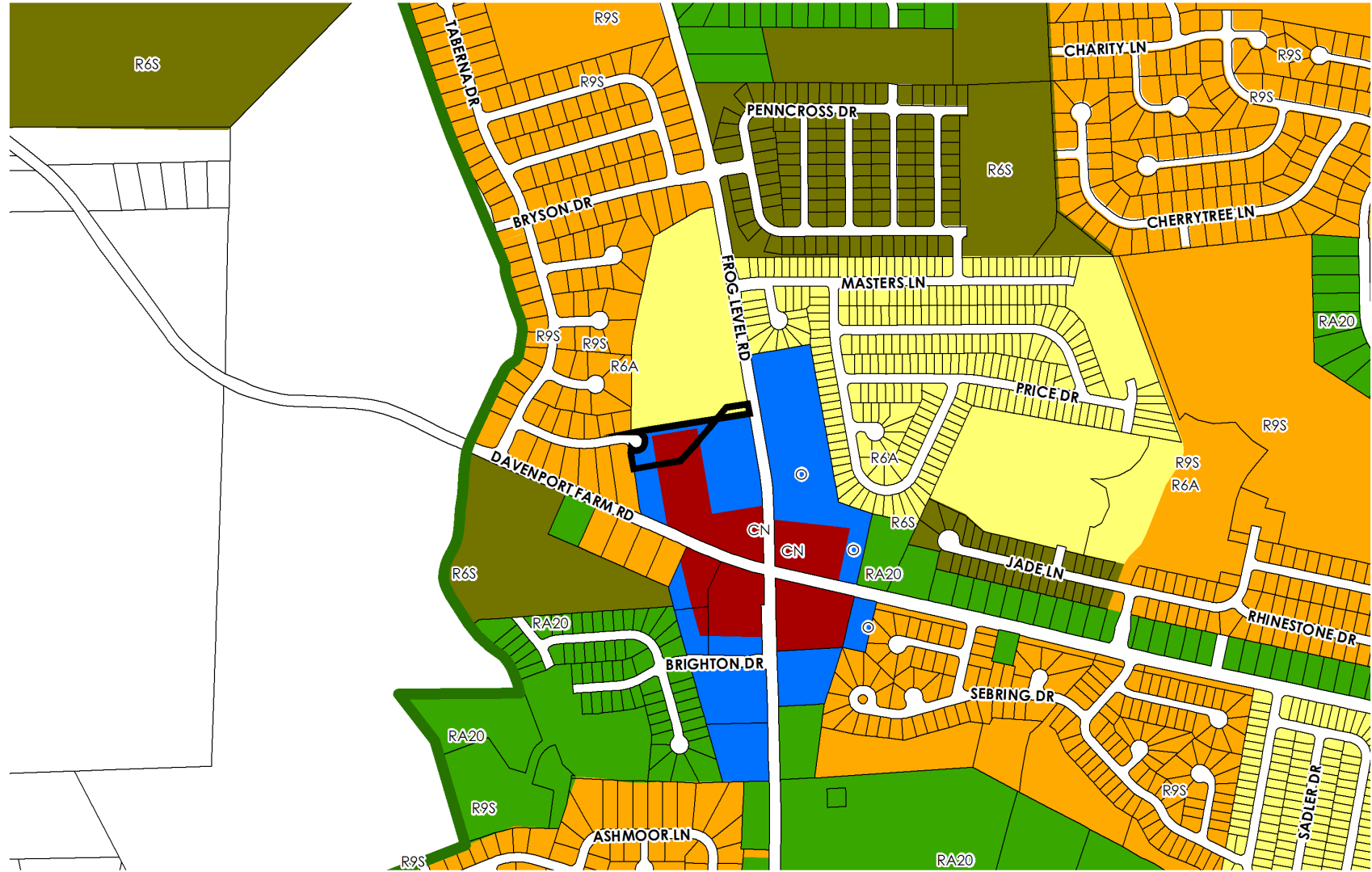
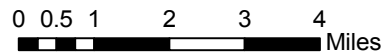
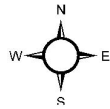
-  Cemetery
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# Zoning Map


## Legend

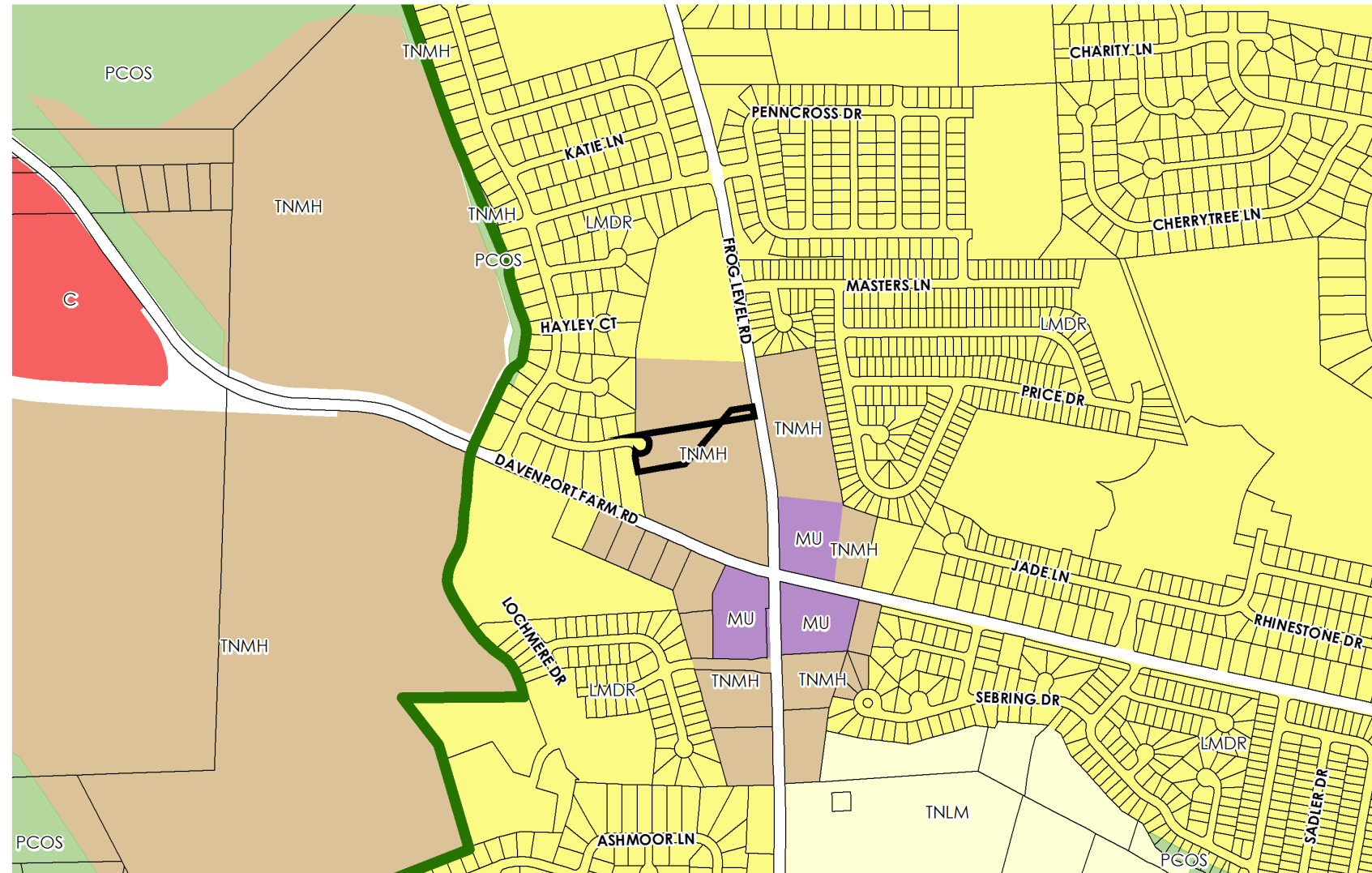
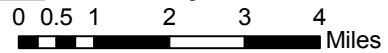
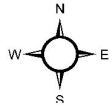
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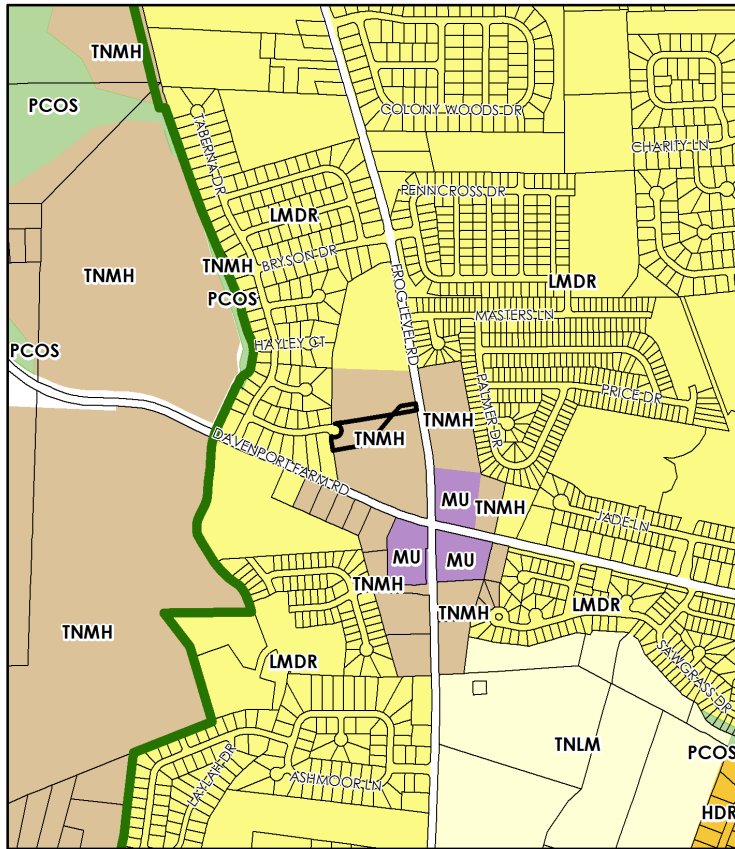
# Future Land Use & Character Map

## Legend

-  Land Parcels
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-  Train Tracks
-  Greenville ETJ
-  PCOS - Potential Conservation and Open Space
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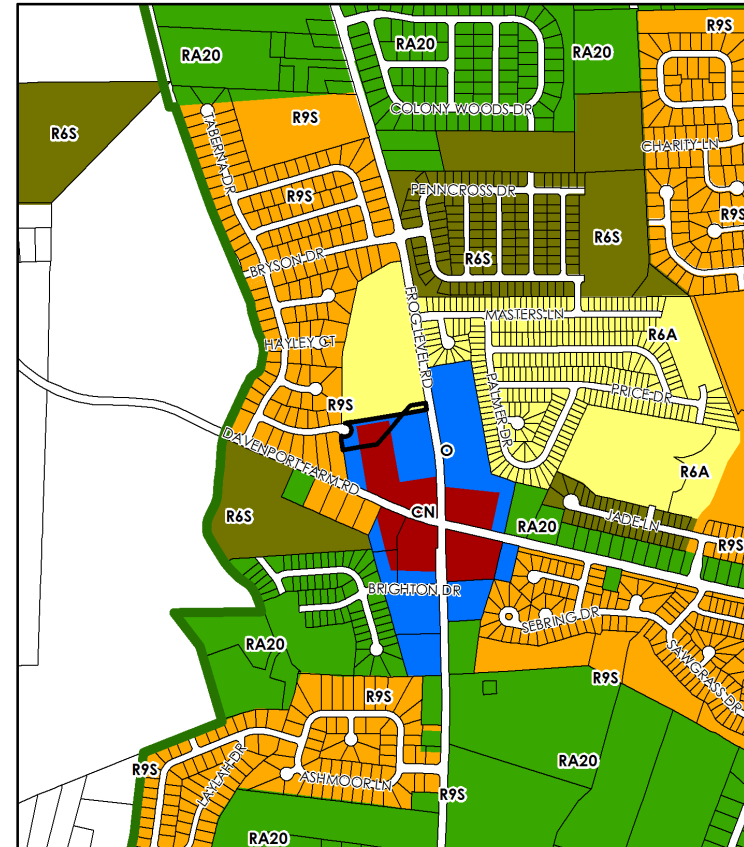


# Future Land Use & Character Map



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# Zoning Map



- Legend**
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  - PIU
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  - MS
  - O
  - OR
  - OR-UC
  - R6
  - R6A
  - R6A-CA
  - R6A-RU
  - R6MH
  - R6N
  - R6S
  - R9
  - R9S
  - R9S-CA
  - R15S
  - PUD
  - MR
  - MRS
  - RA20

Item 6:

**Ordinance to amend the Zoning Ordinance to add placement and aesthetic review criteria for distributed antenna systems (DAS)**





This text amendment application proposes to amend Title 9, Chapter 4 as summarized as follows:

- Sec. 9-4-22, Add a definition for DAS;
- Sec. 9-4-22, Amend the definition of Public Utility or Use to exclude DAS from definition;
- Sec. 9-4-78, Add DAS to Table of Uses, by right, in all nonresidential zoning districts;
- Sec. 9-4-104(Q), Add DAS to list of heading.

Sec. 9-4-104, Add placement and aesthetic review criteria for distributed antenna systems (DAS) as summarized as follows:

DAS in right-of-way, on city owned infrastructure, on GUC owned infrastructure and/or on city property **in any non-residential district, except CD district:**

- 35 ft maximum height, including the antenna;
- Ground-mounted equipment cannot reduce sidewalks to a width less than 5 ft; and
- Location must not restrict sight triangles of roadway intersections or driveways.



DAS in right-of-way, on city owned infrastructure, on GUC owned infrastructure and/or on city property in **CD (Downtown Commercial) district:**

- 25 ft maximum height including the max. antenna of 6 ft;
- Ground-mounted equipment is not allowed;
- Support poles cannot reduce sidewalks to a width less than 5 ft;
- Location must not restrict sight triangles of roadway intersections or driveways; and
- DAS painted to match posts.

## Consistency Review

The proposed Zoning Ordinance Text Amendment is in compliance with three Horizons 2026: Greenville's Community Plan:

Chapter 4, Growing the Economy Policy 4.1.4:  
***"Support a Positive Business Climate."***

*Continue to market Greenville's excellent business climate. Where appropriate, promote flexibility in development regulations to ensure a business climate that encourages growth and expansion. Support business growth, expansion, and retention through strategic public improvements. Ensure land use regulations align with industry needs.*

## **Planning and Zoning Commission Recommendation, 11/15/2016:**

The Planning and Zoning Commission unanimously approved a motion to recommend approval of the proposed text amendment.

Item 7:

**Ordinance Amending Chapter 2  
of Title 6 of the Greenville City  
Code Relating to Distributed  
Antenna Systems Equipment**



# Right of Way Management Ordinance

- Complements the Zoning Ordinance

# **Distributed Antenna Systems**

**-or-**

**-Small Cell Technologies and  
-Backhaul Service (links between  
cell towers)**



**Certificate of Public Convenience and  
Necessity issued by State Utilities  
Commission**

**-right to locate in the public ROW**

# **Federal Telecommunications Act and FCC Rules**

- Promote competition and**
- Rapid deployment of telecommunications technologies**



- 
- Embrace new technologies to have these services available to citizens and businesses**
  - Ensure that safety and aesthetic concerns are addressed**



**Public Works Director controls the  
installation and maintenance of  
DAS equipment in the City ROW**

**- Application Process**

## **Factors:**

- **Structural engineering analysis**
- **Safety hazard**
- **Shrouding / camouflaging**
- **Impact on single property**
- **Concentration**
- **Ability to operate and maintain City ROW**
- **Standard design**
- **Zoning Ordinance compliance**





## **Must have permit**

- 
- \$500 fee**
  - \$250 and penalty**



## **Recommendation:**

- Conduct Public Hearing**
- Approve Ordinance**



12.8.16  
**Other Items of Business**





Item 8:  
**Presentation by the North  
Carolina Department of  
Transportation on Safety  
Improvements at Memorial Drive  
and West Fifth Street**



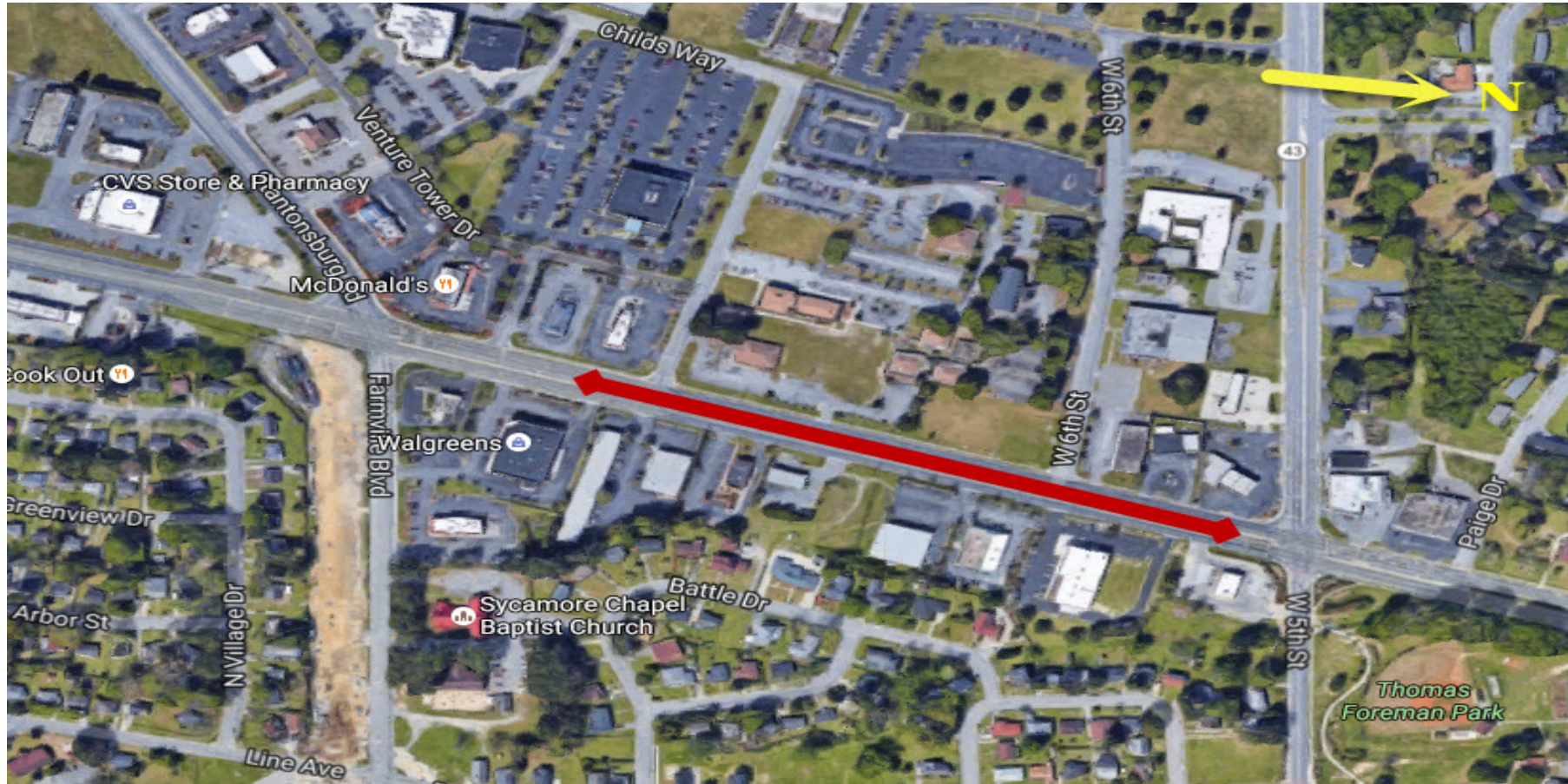
Safety Improvements on Memorial Drive  
*from 10<sup>th</sup> Street Connector to 5<sup>th</sup> Street*

Steve Hamilton, PE, Division Traffic Engineer





# Area Map of Memorial Drive





## *SAFETY IMPROVEMENTS ON MEMORIAL*

Issues along Memorial Drive between 10<sup>th</sup> Street Connector and 5<sup>th</sup> Street:

- The intersection of Memorial Drive and O'Hagan Place was identified as a High Hazard location as part of the 2015 Highway Safety Improvement Program (HSIP), and in the 2016 HSIP given a Statewide ranking of 198 up from its 2015 rank of 429.
- This 1,200 ft. section of Memorial Drive is a 7 lane cross-section with a two way center left turn lane.
- The 2014 Average Daily Traffic Volume on Memorial is 27,000.
- In a five year period from August 2011 through July 2016 there were 131 total reported crashes with 51 crashes (40%) involving vehicles crossing through the center turn lane, 8 sideswipes involving vehicles exiting or entering the center turn lane, 39 rear-end crashes, and 1 head-on crash.
- There were two bicycle and one pedestrian crash in this section of Memorial Drive.



*Memorial at O'Hagan Drive NB  
Tuesday @ 3:15pm*







## *Corrective Action Considered*

The countermeasure selected for this section was to replace the existing two way center left turn lane with a raised median based on the Crash Reduction Factors that it provides.

- Left turn and angle crashes 36%
- Sideswipe crashes 21%
- Rear-end crashes 19%
- Head-on crashes 47%

Two options were reviewed:

A single direction channelized U-turn at each end of the new median

A dual direction channelized U-turn about mid-point of the new median

The dual direction was selected because it provided more uniform spacing between crossovers, located the U-turn points outside the vehicle queue from the signals, and could accommodate installation of a traffic signal in the future if warranted.

# *Selected Crash Reduction Treatment*





# Selected Crash Reduction Treatment





## *Median Option*

### *Typical Concrete Median*



- Constructed as part of project
- Estimated Project Cost \$200,000

## *Median Option*

### *Typical Landscaped Median*

- Plantings would be provided as part of project
- NCDOT would work with city as to type of plantings
- City Would need to execute agreement to maintain after completion of project
- Estimated Project Cost \$250,000



# *TODAYS REQUEST*

Council Adopt Resolution in Support of Safety  
Enhancement Project,  
Indicating Preferred Type of Median!





*Questions?*



Item 9:

**Presentation on Firetower  
Road and Portertown Road  
Widening Project by the  
North Carolina Department of  
Transportation**





U-5870 / U5785 Firetower Rd and Portertown Rd

*NC33 to NC43 Charles Blvd*

Bill Kincannon, PE      Project Development Engineer





# *Project Information*

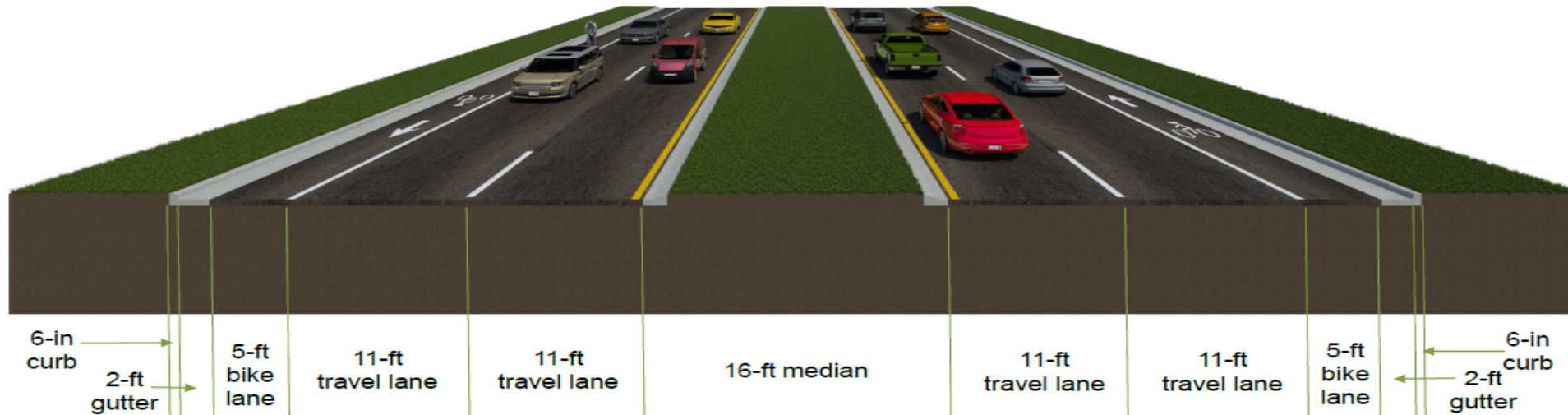
- Project need: relieve congestion on Firetower Road and Portertown Road
- Main purpose:
  - Improve traffic operations
  - Reduce crashes
  - Enhance connectivity
  - Section of Road is considered a Major Thoroughfare needing Improvement on the Greenville Urban Area MPO Comprehensive Transportation Plan
- Both sections part of Prioritization 3.0 Fall 2014 calling for “Widening Existing 2 lane Roadways to Multi-Lane Urban Section Facilities”

• Begin Right of Way Acquisition	Late 2017	\$7,029,000
• Begin Utility Relocation	Late 2017	\$843,000
• Begin Construction	2019	\$22,116,000
• Total Estimated Cost		\$29,988,000



## *Typical Proposed Section*

- Four through travel lanes and a 23' median are needed to accommodate anticipated traffic
- Five-foot bicycle lanes are recommended to safely accommodate bicycle traffic, and are supported by local governments
- The curb and gutter facility minimizes impacts to homes, businesses, and environmental resources compared to a ditch and shoulder facility
- A reduced 16-foot median is proposed to minimize property impacts.



## *Crashes Within Current Project*

Crash Type	# Crashes – Fire Tower Rd	# Crashes – Portertown Rd	Combined Total	Percent of Combined Total
Angle crashes	16	4	20	5%
Fixed object crashes	7	7	14	4%
Head on crashes	3	2	5	1%
<b>Left turn crashes</b>	<b>56</b>	<b>32</b>	<b>88</b>	<b>23%</b>
Run off road crashes	9	26	35	9%
Pedestrian crashes	2	1	3	1%
<b>Rear end crashes</b>	<b>151</b>	<b>22</b>	<b>173</b>	<b>46%</b>
Right turn crashes	12	2	14	4%
Sideswipe crashes	8	6	14	4%
Other	9	5	14	4%
<b>TOTAL</b>	<b>273</b>	<b>107</b>	<b>380</b>	<b>100%</b>
<i>Crash rate (total crashes per 100M vehicle miles)</i>	<b>589.57</b>	<b>370.38</b>		

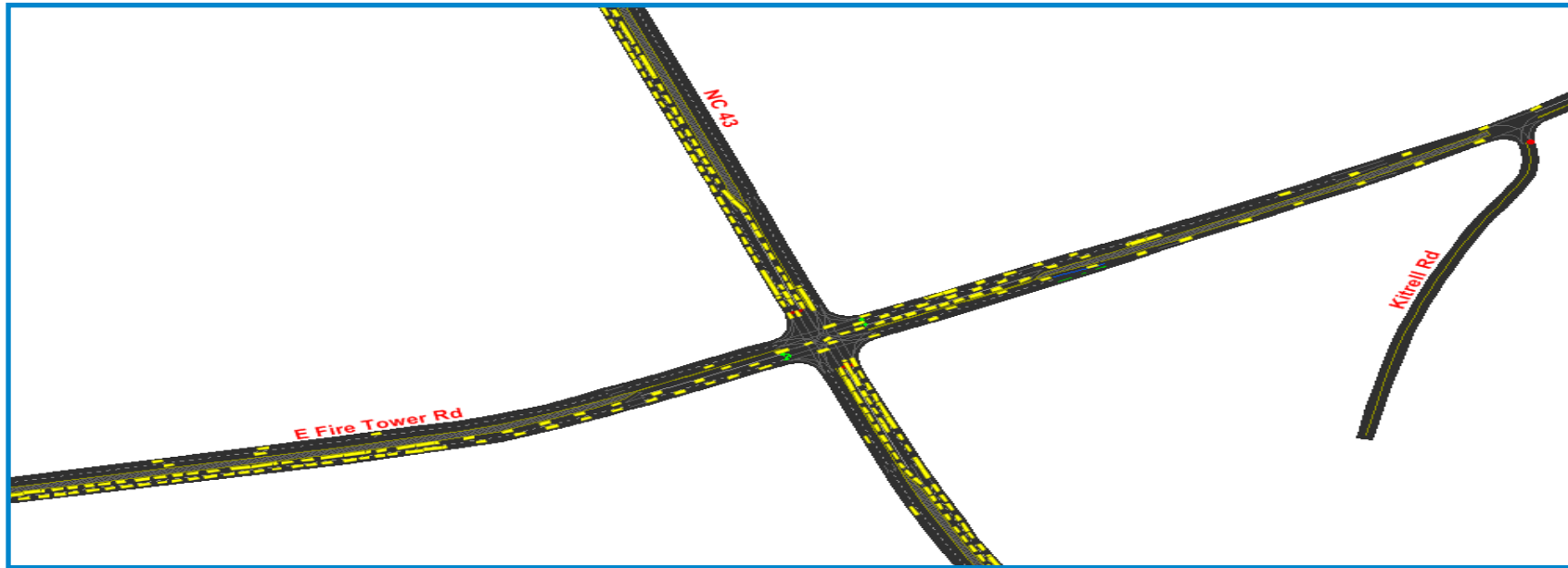
**2012-2014 statewide crash rate for two-lane undivided urban primary routes = 230.18 crashes per 100M vehicle miles**





## *Problems Outside Current Project*

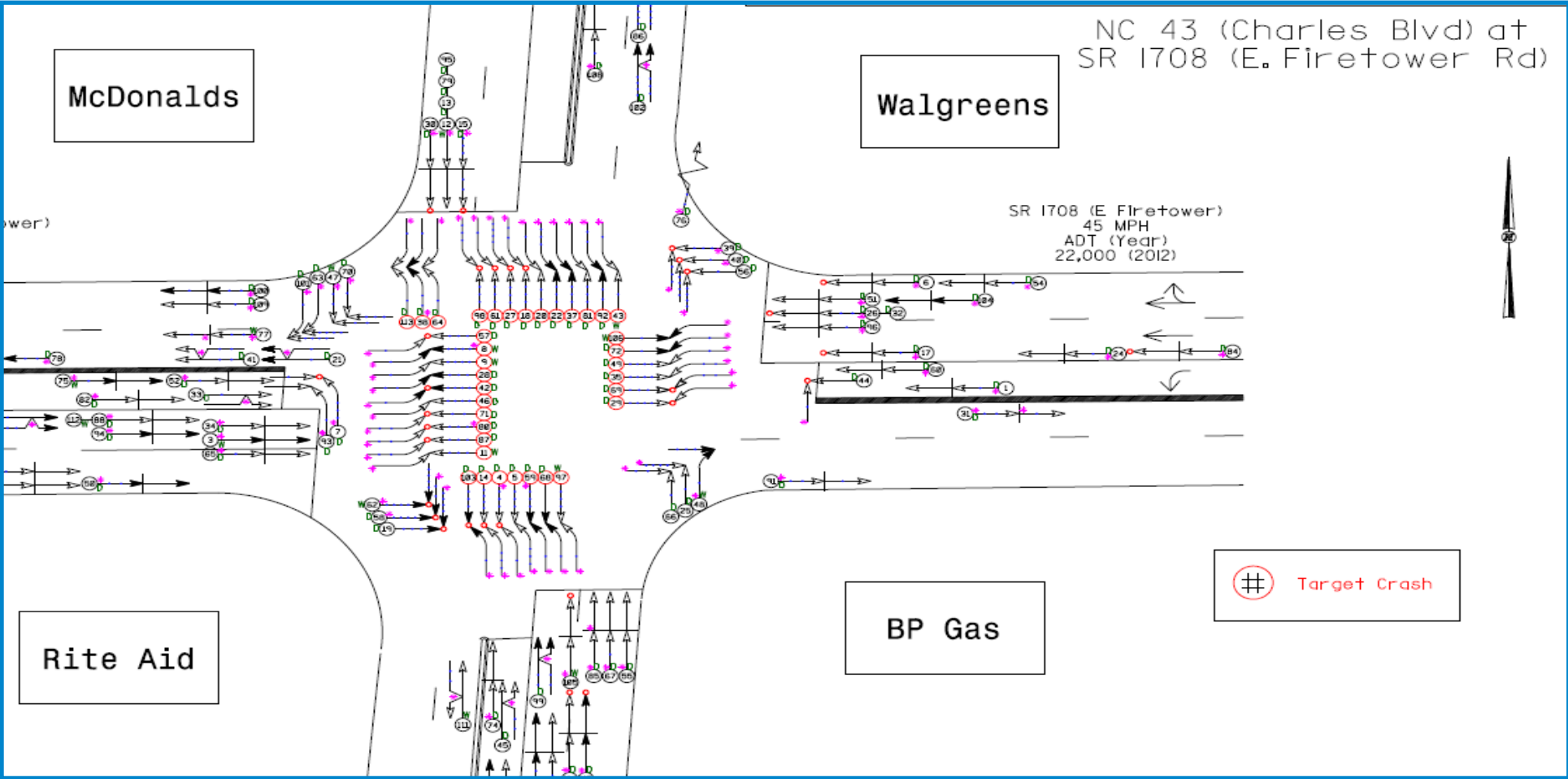
- Currently Firetower Road intersections with NC43 and Arlington do not function acceptably most hours of day, with near total gridlock at peak morning and evening hours.
- Firetower just east of Charles currently has about 22,000 average daily traffic, and is expected to have about 33,000 in 2040 design year.
- The Department is proposing to include this section within current project.
- If not included, this section will fail much worse than now simply due to city growth, and a project will need approved and funded almost immediately upon completion of the current project.



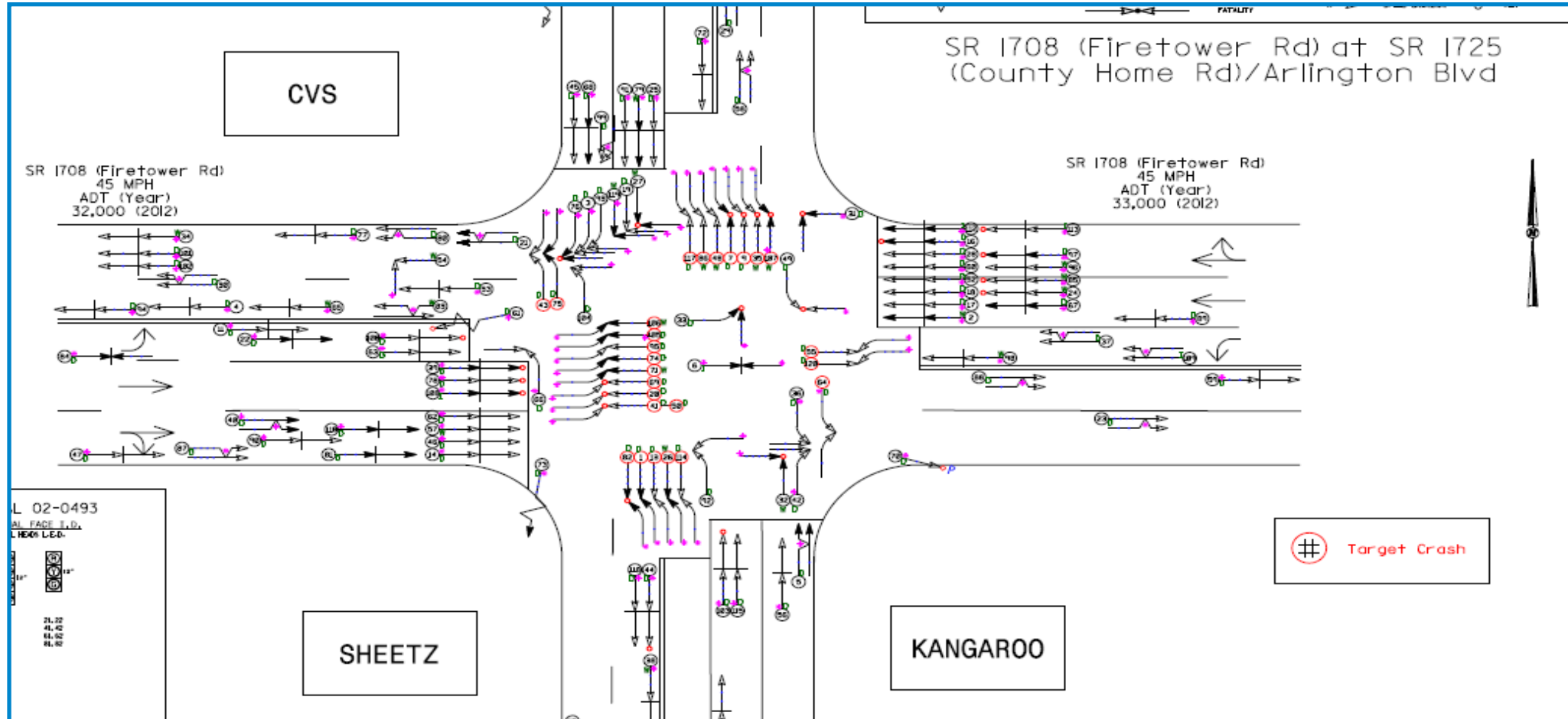
No Build Backups



# Firetower Rd at Charles Blvd Crashes



# Firetower Rd at Arlington Blvd Crashes





## *Design Year Delays at Signals Firetower Road at Charles Blvd*

Intersection	Approach	Lane Group	Delay (sec)		LOS	
			AM	PM	AM	PM
SR 1708 (E Fire Tower Road) at NC 43 (Charles Street)	<b>Overall</b>		169.9	242.4	F	F
	NC 43 Southbound	LT	198.2	446.0	F	F
		TH	263.5	235.7	F	F
		TH/RT	281.6	216.2	F	F
	E Firetower Road Westbound	LT	120.8	217.3	F	F
		TH	87.8	117.5	F	F
		TH/RT	93.3	108.8	F	F
	NC 43 Northbound	LT	225.7	346.9	F	F
		TH	211.1	451.9	F	F
		TH/RT	194.6	530.7	F	F
	E Firetower Road Eastbound	LT	255.0	313.7	F	F
		TH	260.7	278.3	F	F
		TH/RT	190.1	245.3	F	F

AM & PM Level of Service F



## *Proposed Alternative Development Area*



- Additional improvements are needed near the intersections of Charles Blvd and Arlington Blvd with Fire Tower Road
- Blue shading on large maps shows area that would be studied for potential improvements

## *Conventional and Unconventional Solutions*

- **Conventional - Adding more lanes still result in a failing intersection because:**
  - Still have large numbers of traffic with conflicting movements
  - Too many high volume movements competing for green light time – resulting in longer backed up traffic
  - More turn lanes require extended islands further restricting access
- **Unconventional – Increased capacity and access**
  - Single or dual quadrant roadway, which provides left turns away from the main intersection
  - Median U-turn options restrict left turns at key intersections, providing for turning movements at U-turn bulb-outs away from main intersection
  - Initial study shows several unconventional intersection designs have potential for better level of service for intersections and increased access to commercial properties within corridor
- *Each alternative design being studied is used successfully in North Carolina*





*Questions?*





Item 10:  
**Presentation on Evans Street  
Widening Project**



U-2817 Evans Street/Old Tar Road Widening  
*Greenville Blvd. to Worthington Road*

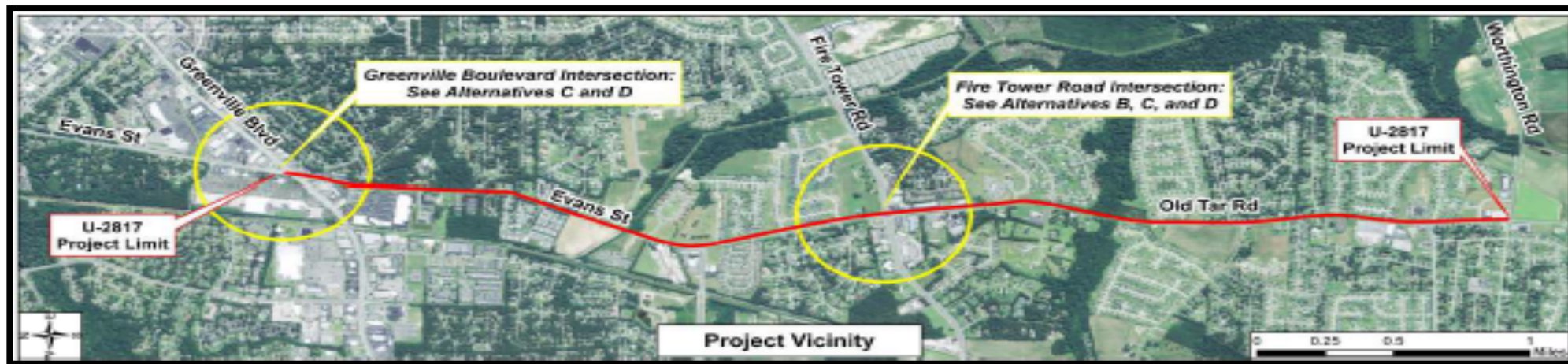
Maria Rogerson, PE, Project Engineer





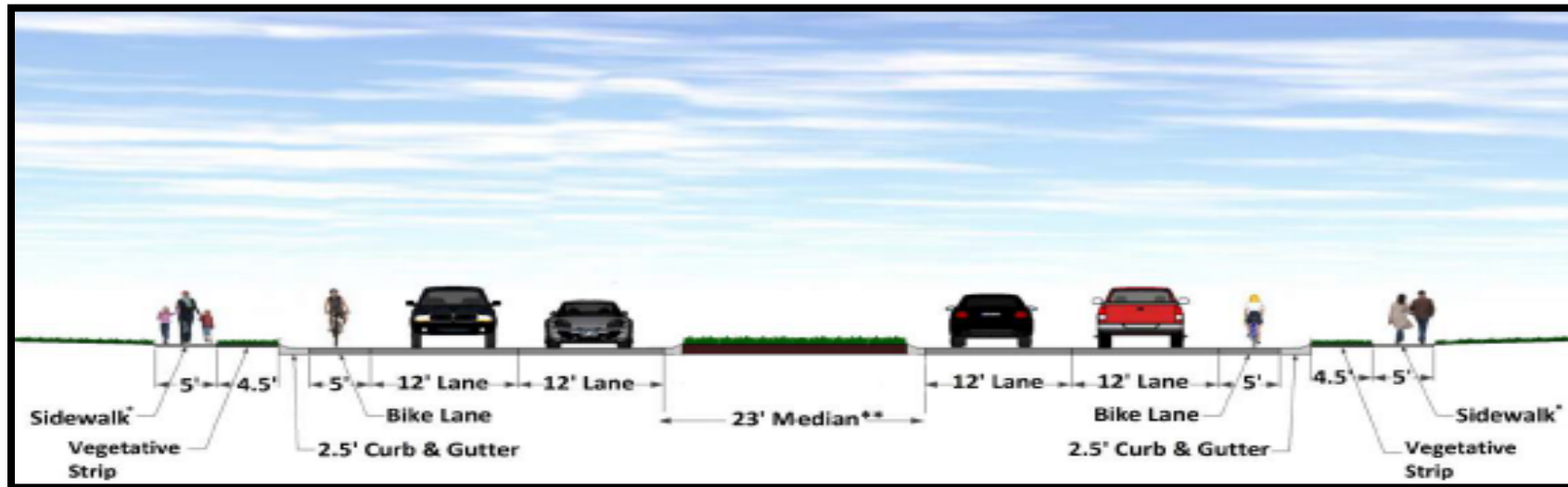
# Project Information

- Purpose of the project is to increase capacity and improve traffic flow along Old Tar Road and Evans Street.
- Project is listed on the City of Greenville MPO TIP for 2016-2025
- Section of Road is considered a Major Thoroughfare needing Improvement on the GUAMPO Comprehensive Transportation Plan (5/28/2009)
- Estimated ROW /Utility Cost \$14,340,000 FY 19
- Estimated Construction Cost \$18,800,000 FY 21



# Typical Section

- Four through travel lanes and a 23' median are needed to accommodate anticipated traffic
- Five-foot bicycle lanes are recommended to safely accommodate bicycle traffic, and are supported by local governments
- The curb and gutter facility minimizes impacts to homes, businesses, and environmental resources compared to a ditch and shoulder facility
- A reduced 16-foot median is proposed just north of Fire Tower Road to reduce property impacts.



# *Bicycle and Pedestrian Accommodations*

- 5-foot bike lanes are proposed
- By providing bicycle lanes and sidewalks for cyclists and pedestrians in the project, improving safety and promoting alternative means of travel is achieved
- Bicycle and Pedestrian accommodations need to be included along Evans/Old Tar, as it's **a critical link in the larger network** of bike/ped facilities throughout the City
- City of Greenville and NCDOT have adopted complete streets standards
- Sidewalks and bicycle lanes along the Evans Street corridor are supported in the Greenville Horizons 2026 Plan (Newly adopted Community Plan September 2016) and Greenville Urban Area Metropolitan Planning Organization's 2011 Bicycle & Pedestrian Master Plan
- Greenville Urban Area MPO requested bicycle and pedestrian facilities be included in the project, specifically 5' wide bike lanes





## *Projects With Current or Proposed Bicycle Facilities*

- Existing
  - Regency Boulevard (From NC 11 to Evans Street) 14' Wide Outside Lanes to Accommodate Cyclists
  - Fire Tower Road (From NC 11 to Cory Road) 14' Wide Outside Lanes to Accommodate Cyclists
- Proposed
  - U-5785 - Fire Tower Road
  - U-5870\* – Fire Tower Road and Portertown Road
  - U-5875 – Allen Rd.
  - U-5921 – Laurie Ellis Rd.

*\*The State Bicycle Route NC 2 (Mountains to Sea) runs on Fire Tower Road from East 14<sup>th</sup> Street to Portertown Road.*



## *Impacts to South Hall Wall and Paramore Berm*

- Wall and berm may be impacted
- A minimized typical section is proposed through this area with a narrower median (16')
- During final design NCDOT will try to minimize/avoid impacts to the berm and wall to the extent possible
- If a section of the wall is impacted, NCDOT will coordinate with the South Hall HOA to ensure that the impacted section of the wall is rebuilt under the construction contract
- Any site distance conflicts with the wall will have to be addressed as designs progress



## *Example of Wall Construction Duke University*



Existing



Newly Constructed



# *Transition from Existing Wall to Newly Constructed*



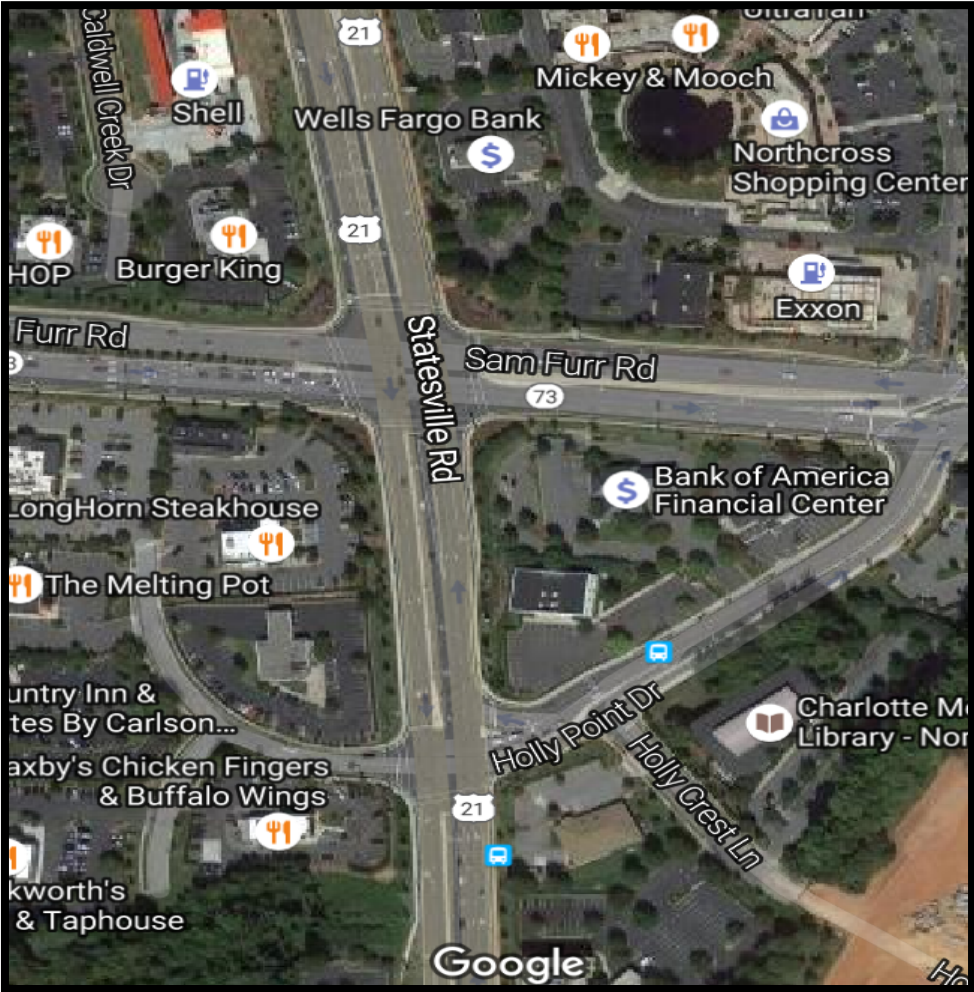
## *Intersection Improvements*

- Because of the high volume of projected traffic at the Old Tar Road/Evans Street intersections with Fire Tower Road and Greenville Boulevard, conventional intersection improvements are being investigated along with other design options.
  - Quadrant roadway, which provides for left turns away from the main intersection
  - Median U-turn options, which restrict left turns at key intersections, providing for those turning movements at U-turn bulb-outs away from the main intersection
  - Conventional intersection improvements, which would add more travel and/or turn lanes to a four-way intersection

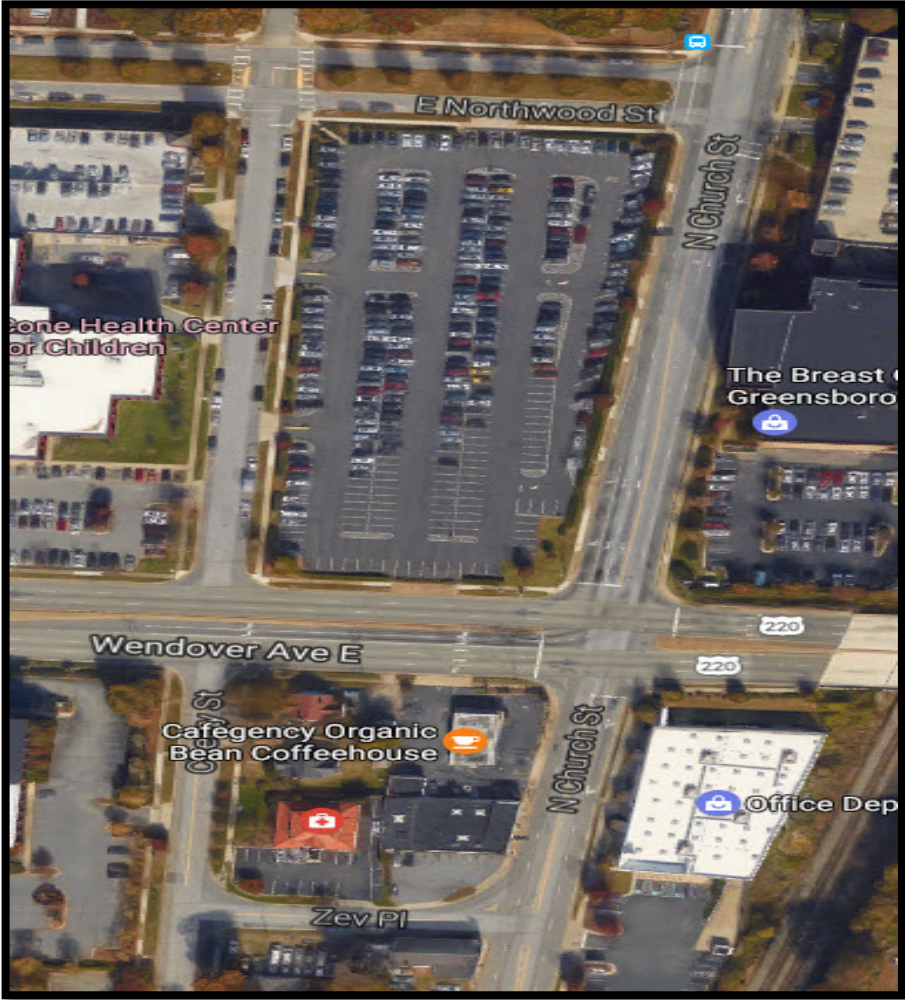




# Examples of Left Quadrants



Sam Furr Road and Statesville Road in Huntersville, NC



East Wendover and Church St. in Greensboro, NC



*Questions?*





12.8.16  
**City Council Meeting**