

City Council Meeting

June 5, 2017



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Item 7

Public hearing on proposed Fiscal Year 2017-18 budgets including public hearing to be held concurrently on proposed stormwater management utility rate increase

a. City of Greenville including Sheppard Memorial Library and Pitt-Greenville Convention & Visitors Authority

b. Greenville Utilities Commission



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**PUBLIC HEARING ON PROPOSED 2017-18 BUDGET
INCLUDING PUBLIC HEARING TO BE HELD
CONCURRENTLY ON PROPOSED STORMWATER
MANAGEMENT UTILITY RATE INCREASE**

2017-18 PROPOSED BUDGET

BUDGET CALENDAR

- April 10, 2017 City Council General Fund Budget Preview
- April 24, 2017 Joint City Council-Greenville Utilities Commission Meeting
- May 3, 2017 Proposed City, GUC, SML, and CVA Budgets Distributed to City Council
- May 8, 2017 Balanced City Budget Presented to Council
- May 11, 2017 Proposed GUC, SML, & CVA Presented to Council
- May 19, 2017 Public Display of Balanced Budgets
- **June 5, 2017 Public Hearing- Fiscal Year 2017-18 Budget**
- June 8, 2017 Proposed Adoption of Fiscal Year 2017-18 Budget



2017-18 PROPOSED BUDGET PROPOSED BUDGET HIGHLIGHTS

✓ The 2017-18 Proposed Budget is a Strong Reflection of the City's Mission:

To Provide All Citizens With High-Quality Services in an Open, Inclusive, Professional Manner, Ensuring a Community of Excellence Now and in the Future

TOP 10 BUDGET HIGHLIGHTS

- ✓ Maintains Current Tax Rate at 52 ¢
- ✓ Invests 84% of All Revenues Into Core Public Services & Obligated Debt
- ✓ Provides an Average 3.2% Wage Rate Increase for Employees
- ✓ Includes Funding for an Additional 2.0 – 4.0 Police Positions (Grant Pool)
- ✓ Includes Funding for the Employee Health Clinic
- ✓ Increases Funding for Street Improvements to \$2.2 Million
- ✓ Provides Funding of \$200,000 for Street Lighting
- ✓ Includes \$461,033 in Funding for the Town Common Project (#1 Priority)
- ✓ Provides \$1.54 Million in Funding for Facility Improvement Projects
- ✓ Provides Funding of \$2,000,631 for Capital Projects

■ Budget Revenue

■ Budget Expense



2017-18 PROPOSED BUDGET
ALL FUNDS

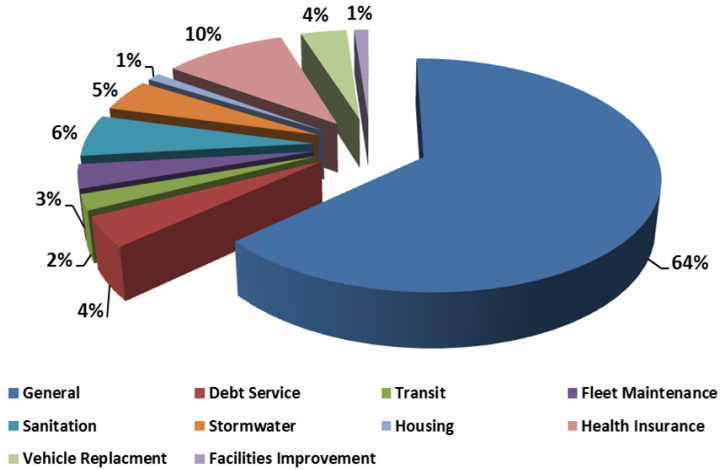
City Operating Funds	\$ 129,243,088	33.7%
Greenville Utilities Commission	250,541,773	65.3%
Convention & Visitors Authority	1,228,484	0.3%
Sheppard Memorial Library	2,432,280	0.6%
Total All Funds	<u>\$ 383,445,625</u>	<u>100.0%</u>



2017-18 PROPOSED BUDGET CITY OPERATING FUNDS

City Operating Funds	\$129,243,088
Greenville Utilities Commission	250,541,773
Convention & Visitors Authority	1,228,484
Sheppard Memorial Library	2,432,280
Total All Funds	\$383,445,625

General	\$ 82,013,799
Debt Service	5,448,934
Transit	2,858,391
Fleet Maintenance	4,337,071
Sanitation	7,619,286
Stormwater	5,928,998
Housing	1,424,149
Health Insurance	13,135,690
Vehicle Replacment	4,934,770
Facilities Improvement	1,542,000
Total Operating Funds	\$ 129,243,088

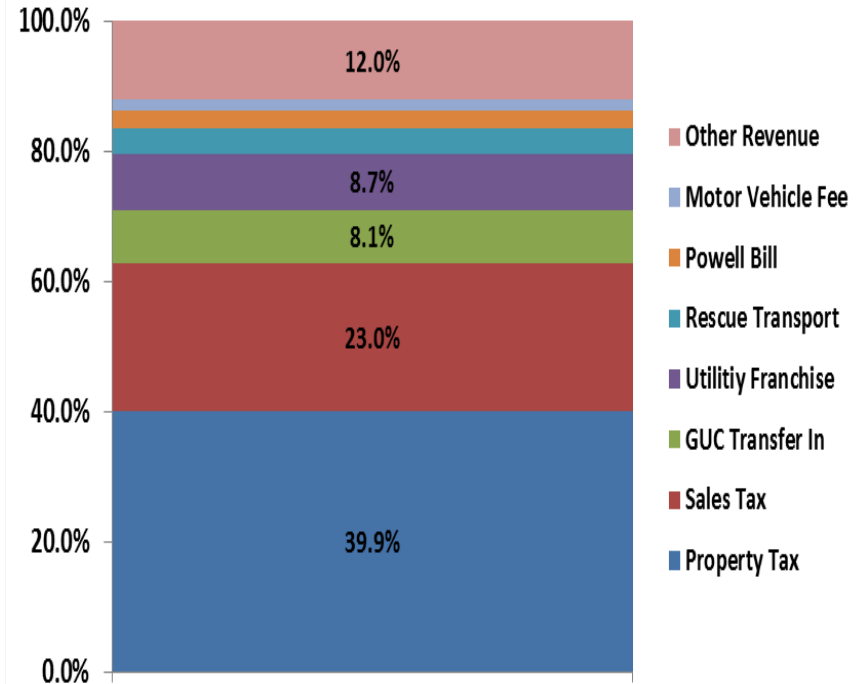




2017-18 PROPOSED GENERAL FUND BUDGET REVENUES

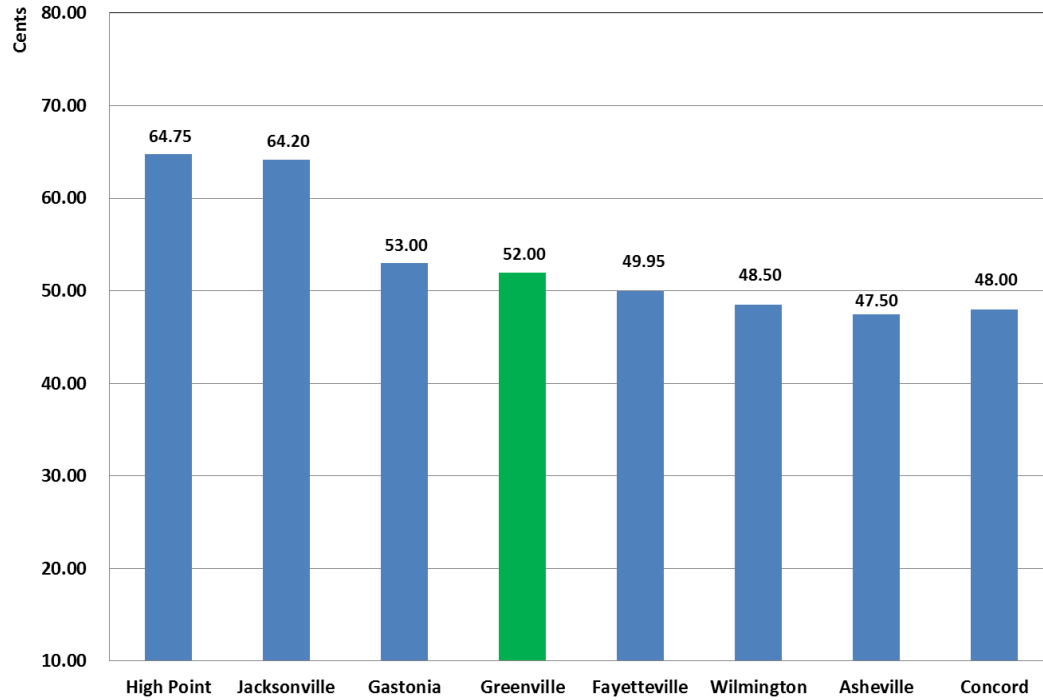
Property Tax	\$ 32,750,000
Sales Tax	18,823,000
GUC Transfer In	6,651,919
Utility Franchise Tax	7,102,077
Rescue Transport	3,127,484
Powell Bill	2,220,065
Motor Vehicle Fee	1,503,457
Inspections	950,000
Recreation	1,999,487
Investment Earnings	500,000
Other Revenue	5,207,966
Fund Balance Appropriated	
General Fund	465,766
Powell Bill Fund	712,578
Total Revenues	<u>\$ 82,013,799</u>

63% of Revenue !





PROPERTY TAX REVENUE BENCHMARK COMPARISON

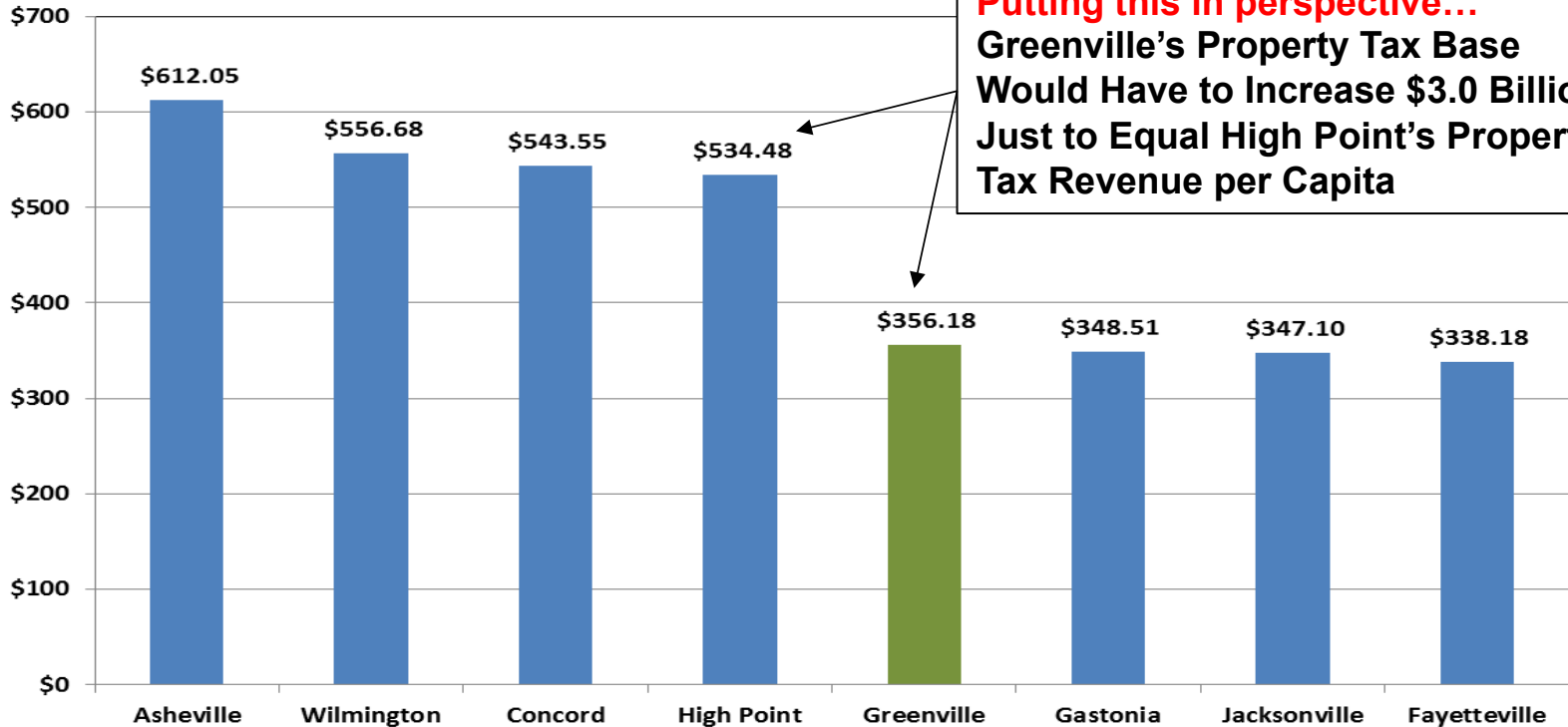


Benchmark City Comparison		
City	Tax Rate	Revenue per ¢
Fayetteville	49.95	\$ 1,405,341
Wilmington	48.50	1,330,683
Asheville	47.50	1,140,505
Concord	48.00	993,063
High Point	64.75	906,708
Greenville	52.00	620,546
Gastonia	53.00	490,170
Jacksonville	64.20	364,221



PROPERTY TAX REVENUE

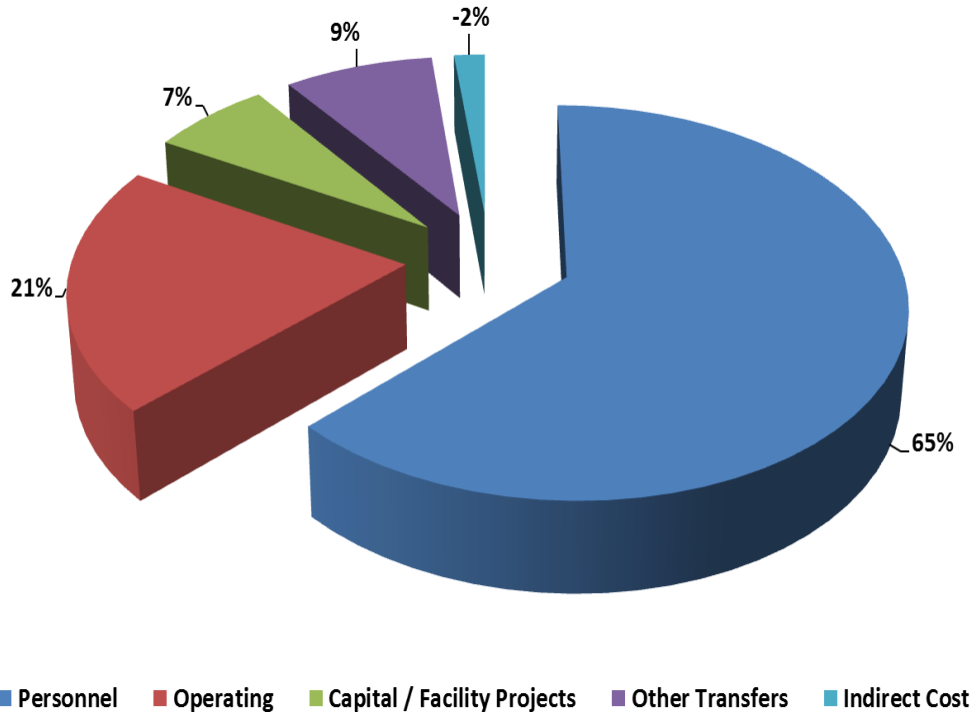
PROPERTY TAX REVENUE PER CAPITA



Putting this in perspective...
Greenville's Property Tax Base
Would Have to Increase \$3.0 Billion
Just to Equal High Point's Property
Tax Revenue per Capita



2017-18 PROPOSED GENERAL FUND BUDGET EXPENSES



\$2 Out Every \$3 Dollars Appropriated to Salaries and Benefits !

Personnel	\$53,265,688
Operating	17,490,441
Capital / Facility Projects	5,642,631
Other Transfers	7,074,558
Indirect Cost	(1,459,519)
Total	<u><u>\$82,013,799</u></u>



2017-18 PROPOSED GENERAL FUND BUDGET
RECONCILIATION OF CHANGES TO PROPOSED BUDGET
FROM MAY 8TH, 2017 COUNCIL MEETING

	Proposed Budget 5/8/2017	Increases in Expense	Adjustments to Cover Increase	2017-18 Proposed Budget
Revenue	\$ 81,913,799	\$ -	\$ 100,000	\$ 82,013,799
Expense	81,913,799	300,000	(200,000)	82,013,799
Net	\$ -	\$ (300,000)	\$ 300,000	\$ -



STREET IMPROVEMENTS BUDGET

FY2016-17 Budget	\$ 1,700,000
Budget Increase	500,000
	<hr/>
FY2017-18 Budget	\$ 2,200,000
	<hr/> <hr/>



STREET IMPROVEMENTS

100 Lane
Miles of
Resurfacing !

Summary of Five Year Funding

FY2014-15	\$ 2,650,000
FY2015-16	1,000,000
FY2016-17	1,700,000
FY2017-18	2,200,000
2015 G.O. Bond	10,000,000
Total	<u>\$ 17,550,000</u>



STREET LIGHTING BUDGET

FY2016-17	\$ 250,000
FY2017-18 Proposed	200,000
Total 2 Year Budget	\$ 450,000



2017-18 PROPOSED GENERAL FUND BUDGET
RECONCILIATION OF CHANGES TO PROPOSED BUDGET
FROM MAY 8TH, 2017 COUNCIL MEETING

Adjustments to Cover Increase

* R&P Capital Projects Adjustment	\$	120,000	40.0%
CDBG Fund Allocation		100,000	33.3%
Routers/Switches Adjustment		50,000	16.7%
Public Works Budget Adjustment		30,000	10.0%
Total Budget Adjustments	\$	300,000	100.0%

*** Accounts for the Largest Percentage of the Overall Reduction**



2017-18 PROPOSED GENERAL FUND BUDGET
RECONCILIATION OF CHANGES TO PROPOSED BUDGET
FROM MAY 8TH, 2017 COUNCIL MEETING

R&P Project Adjustment

Eastside Park Project	\$ 102,000	85.0%
Westside Park Project	18,000	15.0%
* Total Adjustment	\$ 120,000	100.0%

*** Accounts for the Largest Percentage of the Overall Reduction**



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2017-18 PROPOSED BUDGET

ADJUSTMENTS TO FEE SCHEDULE



2017-18 PROPOSED BUDGET
SANITATION FUND
FEE SCHEDULE

	Back Yard Rates		Curbside Rates	
	Monthly		Monthly	
	Rate	Change	Rate	Change
2015 Actual	\$43.55	\$1.25	\$14.50	\$1.25
2016 Actual	44.30	0.75	15.25	0.75
2017 Actual	44.30	0.00	15.75	0.50
* 2018 Proposed	Eliminated	0.00	16.00	0.25
2019 Projected	Eliminated	0.00	16.25	0.25
2020 Projected	Eliminated	0.00	16.50	0.25

*** \$0.25 per Month Increase in Curbside Rates as Included in the Approved 2017-18 Financial Plan**



2017-18 PROPOSED BUDGET
STORMWATER FUND
FEE SCHEDULE

	Monthly	
	Rate	Change
2015 Actual	\$3.85	\$0.50
2016 Actual	4.35	0.50
2017 Actual	4.85	0.50
* 2018 Proposed	5.35	0.50
2019 Projected	5.35	0.00
2020 Projected	5.35	0.00

*** \$0.50 per Month Increase in Rate as Included in the Approved 2017-18 Financial Plan**



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2017-18 PROPOSED BUDGET

SUMMARY



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PROPOSED BUDGET 2017-18

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Item 8

Presentations by Boards and
Commissions

a. Neighborhood Advisory
Board



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Neighborhood Advisory Board Presentation to City Council

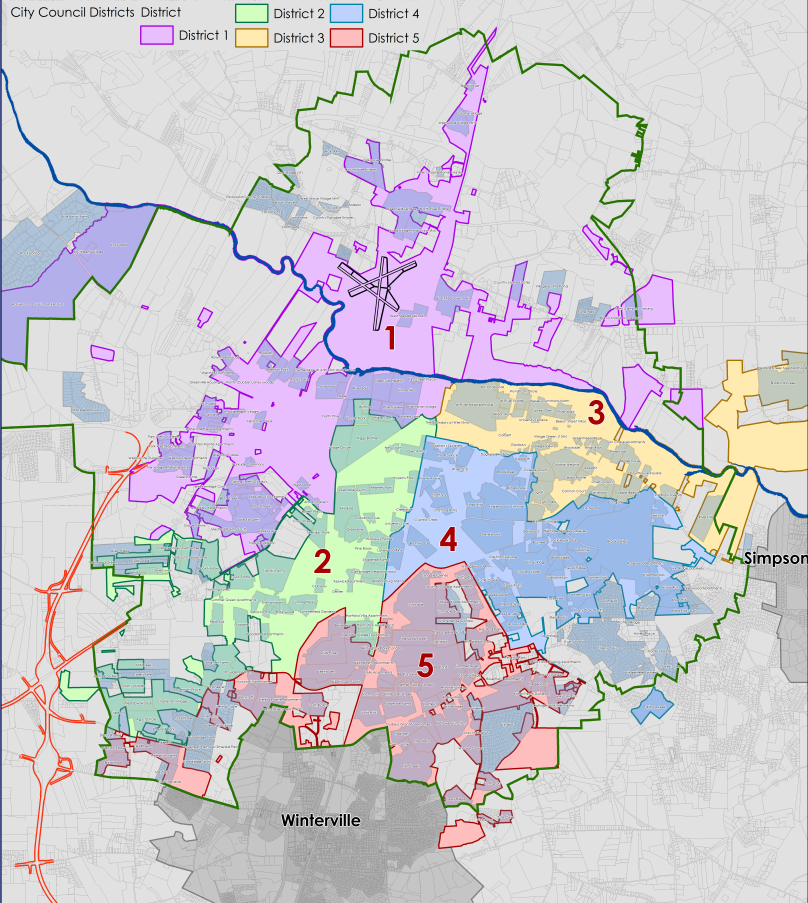
June 5, 2017



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Betty Hines, Chairperson
Blythe Tennent, Vice-chairperson

Residential Neighborhoods



Mission: The Neighborhood Advisory Board works to preserve and strengthen neighborhoods in the City of Greenville. It will pursue this mission by increasing citizen participation in neighborhood and homeowner's associations; by supporting the formation of new neighborhood associations; by creating and maintaining working relationships among neighborhoods and with the City of Greenville; by disseminating information to sustaining secure, healthy, and vibrant neighborhoods; and by serving as a liaison between neighborhoods and the City of Greenville.





The Neighborhood Advisory Board works to preserve and strengthen neighborhoods in the City of Greenville.

2016/2017 ACCOMPLISHMENTS

Focus: Restructuring and Education

- NAB held educational sessions and encouraged board members to participate in on-line community research
 - 2026 Horizon's Plan
 - The City Compass App
 - City of Greenville Watershed Master Plan
 - What to do if you are Stopped by the Police Video
 - City Crime Map and Analysis
- Finalized and adopted the Neighborhood Advisory Board Handbook
 - New graphics designed and final handbook revisions by Chantae Gooby, Planner II. The new design gives a better explanation of the NAB structure.
- Formed the NAB Executive Committee
- Standing committees were reestablished
 - Community Building
 - Land Use and City Services
 - Public Safety



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2016/2017

ACCOMPLISHMENTS

- Held NAB Overview and Education meeting for new liaison and alternate Board members
- Community Outreach
 - Created an updated information folder on How to Start a Neighborhood Association for distribution
 - Updated the Welcome Packets for new residents
 - Finalized and received the Greenville Neighborhood Assistance magnet
- Neighborhoods Participation in City-wide Spring Clean-up
- Board Representation for Community Events
 - Chat with the Chief
 - PCRC monthly meetings
 - District Town Hall meetings
 - Westgate Initiative Event – West Greenville
 - Fire – Rescue Planning Meeting
 - Community Groundbreaking Ceremonies
 - ECU Brody School of Medicine Women's Event
 - Active Transportation Plan



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2016/2017 ACCOMPLISHMENTS

- Re-activated Oak Grove Neighborhood Association in District 1
- Held the NAB Bi-Annual Liaisons Feedback Meeting
- Held the 2017/2018 Board Member Elections for Liaison and Alternate Liaison
- Reviewed and in the process of updating all Neighborhood Association membership information for neighborhoods throughout the city. This effort will create a current list of members, contacts and bylaws
- On-going dissemination of Talent Bank Applications and NAB information to Neighborhood/Homeowner Associations



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COMMUNITY PARTNERSHIPS AND COLLABORATION

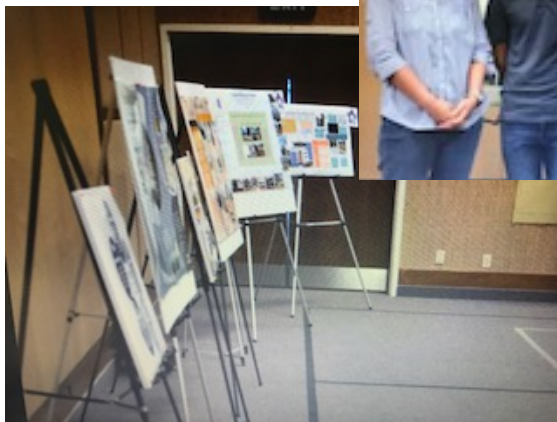
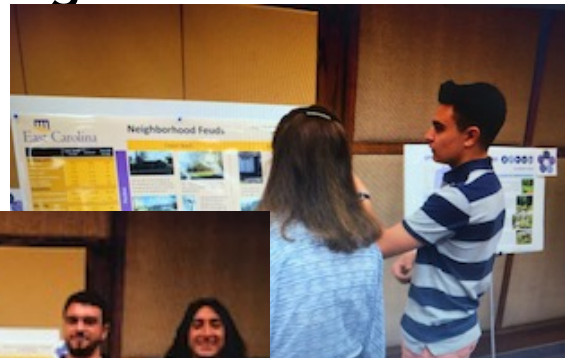
- ECU Department of Geography, Urban and Regional Planning Program
- Greenville Police Department
- Greenville Bicycle and Pedestrian Committee
- Police Community Relations Committee
- Uptown Greenville



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Crime Prevention Through Environmental Design

Ideas for a Safer Neighborhood

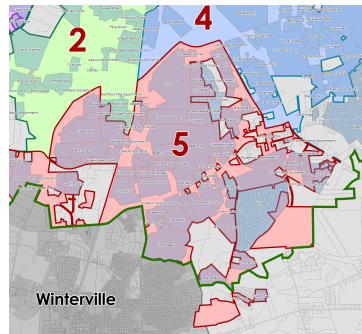


ECU Urban and Regional Planning
Program

Dr. Misun Hur

NEIGHBORHOOD CONNECTIONS

District 5
April 2017 Neighborhood Advisory
Board joint meeting with the
Police Community Relations
Committee.



“Community Policing Partnerships
between Neighborhoods and Police
Resulting in Safer Neighborhoods.”

NEIGHBORHOOD CONNECTIONS

Neighborhood associations throughout Greenville gathered together for their annual spring meetings and picnics to welcome new members and stay connected to current events going on in their community.



Thank You !

Questions or Comments ?



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Item 9

East Carolina University Campus
Law Enforcement Agency
Extended Jurisdiction Agreement
and Cooperation Agreements for
Mutual Assistance with East
Carolina University Police
Department



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Extended Jurisdiction, Mutual Aid, and Request for Assistance Agreements with East Carolina University Police Department



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Greenville Police and ECU Police have been discussing cooperative measures which will:

- 1. Provide extended jurisdiction and designated authority to ECU Police to include the area within the City's corporate limit; and**
- 2. Have ECU Police provide four loaned ECU Police officers to GPD in the Center City area from Wednesdays through Sundays at no cost to the City.**



To accomplish these goals, three agreements are required.

- 1. Extended Jurisdiction Agreement.**
- 2. Mutual Assistance Agreement.**
- 3. Request for Assistance Under the Mutual Assistance Agreement.**



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Combined, these three agreements will:

- **Enhance overall law enforcement capabilities,**
- **Improve response effectiveness and efficiency, and**
- **Provide a highly visible law enforcement presence in the Center City Area.**



Extended Jurisdiction Agreement

First Amended and Restated Agreement for Police Cooperation and
Campus Law Enforcement Agency Extended Jurisdiction



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- ECU Police officers are statutorily limited to “all property owned or leased to the institution employing the campus police officer and that portion of any public road or highway passing through such property or immediately adjoining it, wherever located.”



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- Under State law, the City and ECU can enter into "joint agreements" "to extend the law enforcement authority of campus police officers into any or all of the municipality's jurisdiction and to determine the circumstances in which this extension of authority may be granted."



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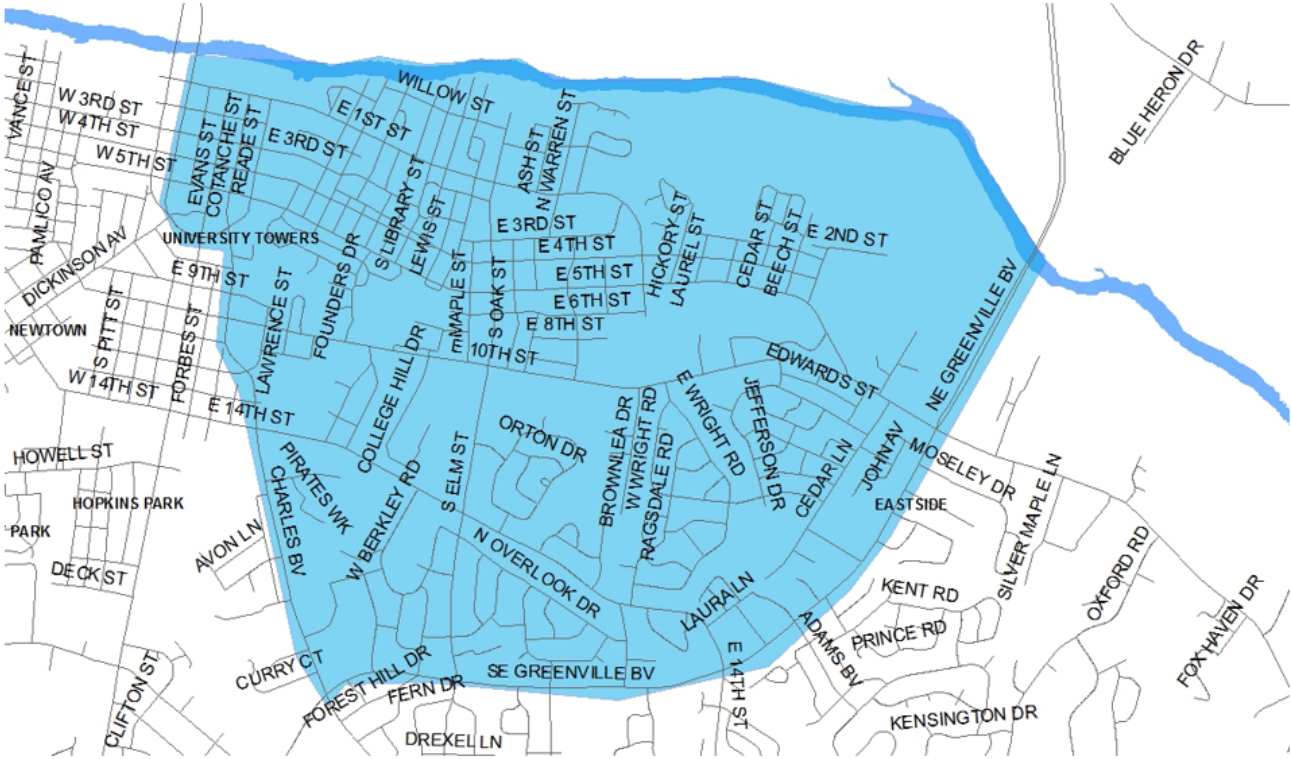
- **Accordingly, the agreement must be approved by City Council and the ECU Board of Trustees.**
- **The proposed Agreement will amend the September 26, 2006 Agreement.**



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Current Extended Jurisdiction Area

“Campus Law Enforcement Agency Area of Extended Jurisdiction”



Amended Extended Jurisdiction Agreement rescinds above and allows ECU Police officers to patrol throughout the City.



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Current Scope of Authority

Under the current agreement, ECU Police officers' scope of authority is limited to:

1. Probable cause to believe that a person to be arrested has committed a felony; or
2. Probable cause to believe that the person to be arrested has committed a misdemeanor in or out of the officer's presence and has probable cause to believe that either:
 - a) the person to be arrested will not be apprehended unless immediately arrested, or
 - b) the person to be arrested may cause physical injury to self or others unless immediately arrested, or
 - c) the person to be arrested may damage property of another unless immediately arrested.



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As Proposed

- ECU Police officers will have extended jurisdiction to all of the City's territorial jurisdiction within the corporate boundaries of the City.



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As Proposed

- The authority of ECU Police officers acting in the extended jurisdictional area is simplified and clarified.



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As Proposed

- **Within the extended area of jurisdiction, ECU Police officers will have the same powers, rights, privileges, and immunities (including the powers of arrest and those relating to civil actions and payment of judgments) as GPD officers, including all law enforcement powers as authorized by statute, case law, and the common law of the State of North Carolina.**



As Proposed

- ECU Police officers will be authorized to conduct routine law enforcement patrols within the extended area of jurisdiction.

This will include:

- Traveling to and from property leased by ECU.
- The performance of routine law enforcement activity.
- Participating in joint operations with GPD.
- Participating in a request by GPD under a mutual assistance agreement.



As Proposed

- ECU will have designated and clarified primary responsibilities.



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As Proposed

ECU Police will have and maintain primary responsibility in the following instances:

- 1. Responding to calls for service and investigate offenses in the statutory area of jurisdiction.**



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- 2. Responding to calls from and investigating offenses committed on the following portion of the ECU Police extended area of jurisdiction: all buildings, rooms, adjacent grounds, common areas, and parking areas of all commercial and residential properties leased by ECU within the corporate limits of the City; and**



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- 3. Responding to calls and investigating offenses committed on the ECU Police statutory area of jurisdiction for which the suspect or alleged perpetrator is no longer present on the ECU Police statutory area of jurisdiction, whether or not officers are in active or immediate pursuit.**



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As Proposed

- GPD and ECU Police agree to periodically participate in joint training exercises and programs.
- GPD and ECU Police agree to independently conduct ongoing officer training related to community policing, sensitivity, and bias-based policing.
- The Agreement may be terminated at any time.

Mutual Assistance Agreement

Interagency Mutual Assistance Agreement



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- **By existing City Ordinance, the Greenville Police Chief may enter into mutual assistance agreements with other law enforcement agencies.**
- **ECU Police and GPD can assist each other by providing temporary assistance when requested.**
- **The agreement would supplant the October 5, 2005 Agreement.**



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As Proposed

- Establishes that the loaned officer while temporarily assigned to the requesting agency, shall have the same jurisdiction, powers, rights, privileges, and immunities (including those relating to the defense of civil actions and payments of judgments) as the officers of the requesting agency in addition to those the loaned officer normally possesses.
- Identifies command structure, discipline, compensation, and workers' compensation coverage for loaned officers.



Request for Assistance Under the Mutual Assistance Agreement

Request for Interagency Mutual Assistance and Agreement



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As Proposed

- The agreement defines the City as the requesting agency and ECU as the loaning agency.
- The agreement defines the "Center City Area."



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As Proposed

- At no cost to the City, ECU agrees to provide to the City four (4) loaned officers to be assigned to the Center City Area and assume the non-exclusive responsibility with GPD as follows:
 1. ECU will provide to the City two (2) loaned officers from Wednesday night through Sunday morning of each week, during times as assigned by GPD but not less than 80 hours every two-weeks, for the duration of the agreement.
 2. ECU will provide to the City two (2) additional loaned officers not to exceed six consecutive hours per day per officer, Wednesday night through Sunday morning of each week for the duration of the agreement.



As Proposed

- The loaned officers shall have the same powers, rights, privileges, and immunities (including those relating to civil actions and payment of judgments) as GPD officers, including all law enforcement powers as authorized by statute, case law, and the common law of the State of North Carolina.
- Identifies the command structure, discipline, compensation, and workers' compensation coverage for loaned officers.
- The agreement is temporary—the term of the agreement will be for a twelve (12) month period commencing on August 1, 2017 and terminating on July 31, 2018.



Item 11

Request to utilize Federal and State Asset Forfeiture Funds to purchase various equipment for the Police Department



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Item #11: Request to utilize Federal and State Asset Forfeiture Funds to purchase various equipment for the Police Department





The Police Department is seeking approval to use both Federal and State Asset Forfeiture funds to purchase equipment needed for the department.

These funds are the direct result of money and property seized during criminal investigations.

Proposed expenditures requested from the Federal Asset Forfeiture account



POLICE DEPARTMENT



Mini-Caliber Robot and Accessory Package: \$54,110



- Used by Emergency Response Team during critical incidents
- Allows the operator to access areas that are initially unsafe for human intervention
- Officers can view live camera footage from anywhere within its mobile range
- Can be used to interact with a violent or potentially violent person absent the presence of an officer





Crash and Crime Scene Laser Scanning System: \$123,299

- Precise mapping of crash and major crime scenes
- Laser technology will replace the need for analog measurements
- Provides a digital map whereby scenes can be created/recreated for use in the investigative process as well as in court proceedings





**Three-Line Message Board
with speed measurement & data
collection capabilities:
\$17,000**

- Will not only allow for messaging but will also measure speed when needed
- Provides the ability to collect data such as traffic volume, high traffic times of day, and vehicular count





Speed Patrol Trailer: \$8,347

- Replace outdated, out of service speed measurement trailer that has been utilized by the department for years
- This trailer can be placed in areas experiencing chronic speed issues
- Serves as deterrent for violators





30 Tasers and Holsters: \$41,340

- Needed to replace units that are no longer supported for repair by TASER
- Will ensure that the devices are supported for service and that they function properly when deployed



Expenditure requested from the State Asset Forfeiture account





Ballistic Resistant Emergency Rescue Vehicle: \$259,559

- Will be utilized when the standard police vehicle no longer provides the protection needed for either the responding officers or members of the public
- The vehicle will also be utilized as part of the de-escalation model to safely resolve crisis negotiations
- Provides officers the ability to respond to a victim in a critical incident who otherwise might not be rescued
- The Pitt County Sheriff's Office has agreed to contribute \$20,000 towards the purchase of this vehicle for use as needed within Pitt County
- The Greenville Police Department has developed a policy that governs and restricts the use of the vehicle under certain conditions so as not to negatively impact public perception



Ballistic Resistant Emergency Rescue Vehicle (Cont.)



- The primary use is to transport tactical officers to and from hostile situations and to assist with the recovery and protection of civilians in harm's way during terrorist threats, hostage incidents, or encounters with large gatherings of aggressors
- Designed to provide protection from a variety of firearms and explosives. In some cases, it has also allowed tactical officers to gain entry to elevated platforms, such as a second story window





Ballistic Resistant Emergency Rescue Vehicle (Cont.)

- Has been credited with saving the lives of officers and civilians in armed confrontations on numerous occasions
- In November 2015, a ballistic resistant vehicle was used by police to rescue civilians during the Colorado Springs Planned Parenthood Shooting
- In June of this 2016, the vehicle was used to breach Pulse nightclub after a gunman shot and killed 49 club-goers and injured 53 others
- In September of 2016, tactical teams were able to rescue and render aid to a civilian who had been shot by another civilian during protests in Charlotte, North Carolina's Uptown area



Item 12

Dormitory-Style Student Housing –
Approach to Public Input and
Solicitation for Consultant



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City Council Motion – May 8, 2017

Motion approved to:

- (1) Look into potential vendors to conduct a study on dormitory-style housing and report back to Council in June; and
- (2) Begin a public input process.



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In response to City Council's direction to staff, staff recommends issuing an RFQ to solicit vendors to conduct a dormitory-style housing study for \$20,000 with the following scope of services:

- a. Field Survey
- b. Area Housing Analysis
- c. Profile Data
- d. University Profile
- e. Economic Analysis
- f. Demographic Analysis
- g. Key Interviews
- h. Case Study of Universities



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In response City Council's direction to staff, staff recommends the following public input sessions:

1. Daytime session in June in the City Hall Gallery
2. Evening session in June in the City Hall Gallery
3. Public Input at P & Z's July 18 meeting
4. Online survey throughout July and August
5. Session with Consultant in early September



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Recommendation

Staff seeks direction from City Council to:

- (1) Authorize the City to issue an RFQ to commission a student and market-rate housing analysis to determine whether the market is or will become saturated based on existing and programmed dormitory-style housing projects; and
- (2) Approve a series of public input sessions as outlined.



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City Council Meeting

June 5, 2017



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