

# 4.10.14 City Council Meeting



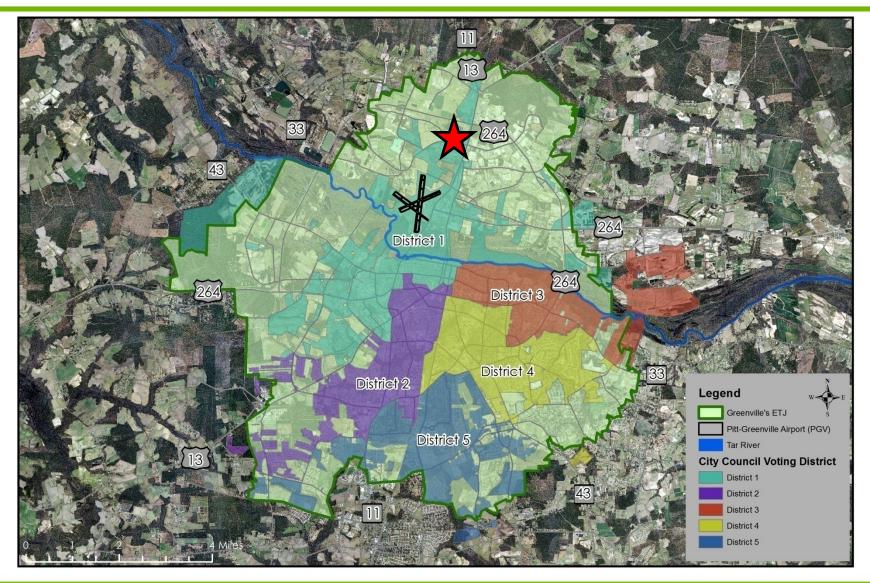


**Item 3**: Ordinance to rezone 4.2289 acres located between Staton House Road and Belvoir Highway and 400+/- feet west of North Memorial Drive from IU (Unoffensive Industry) to CH (Heavy Commercial)





#### **General Location Map**





# Aerial Map 2012



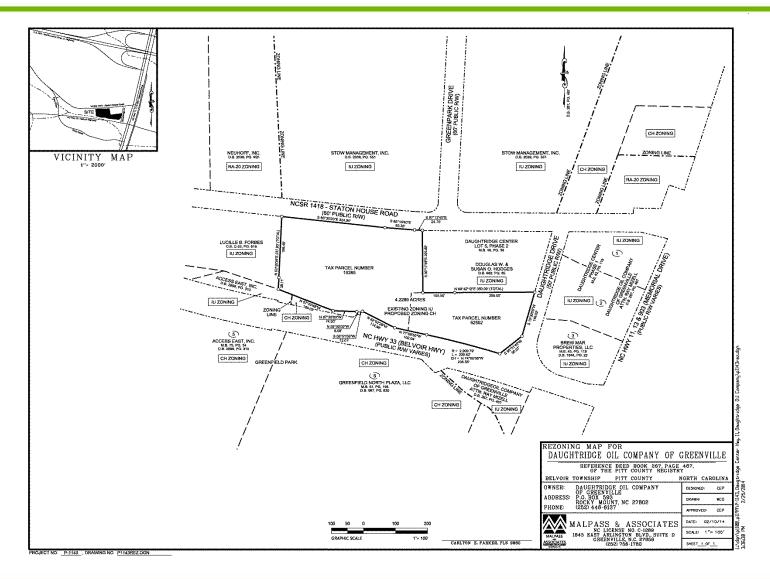






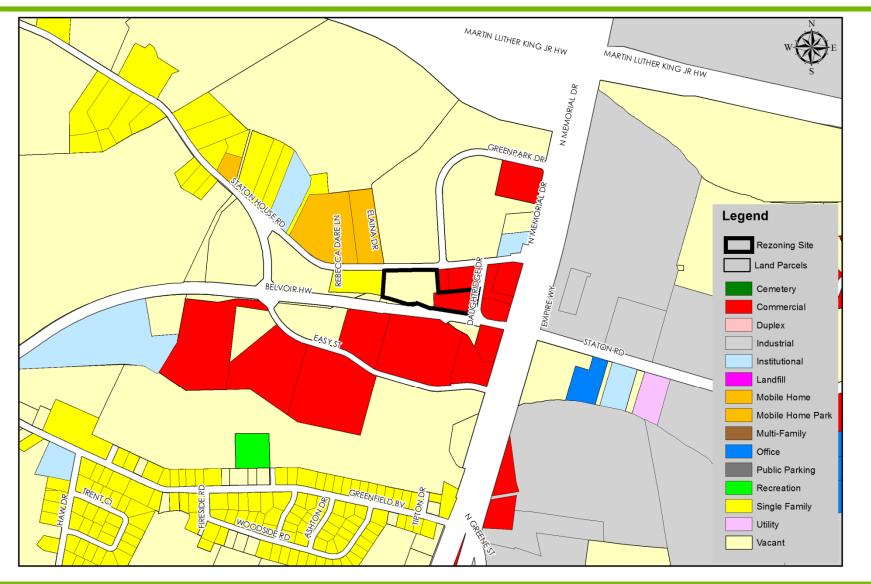






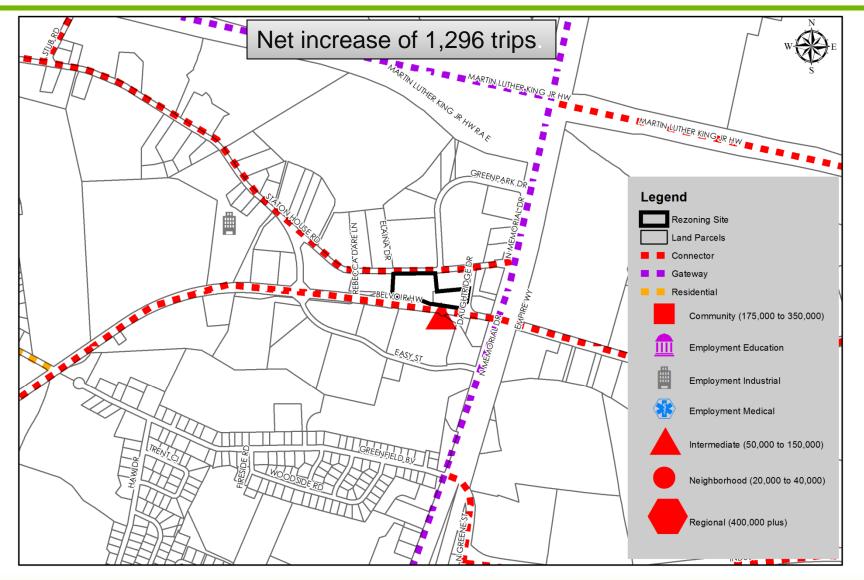


# **Existing Land Use**



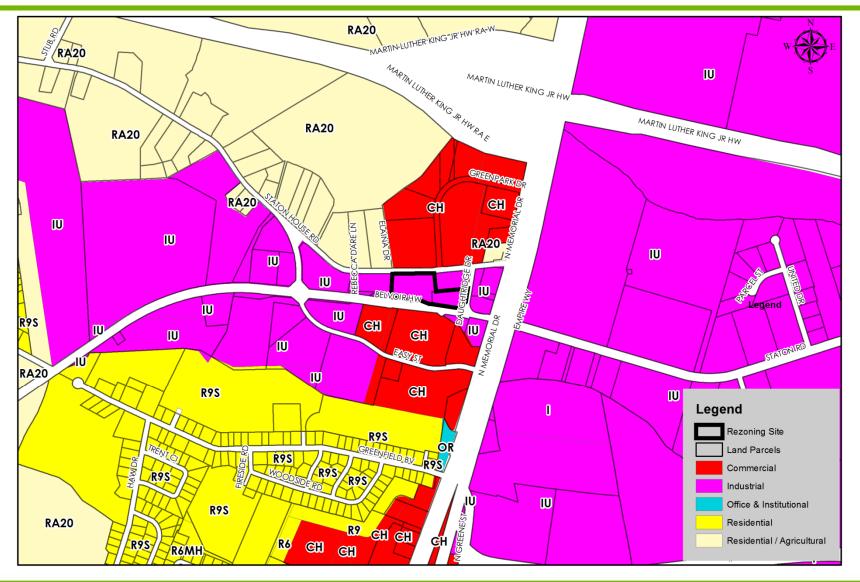


### **Corridor and Focus Area**



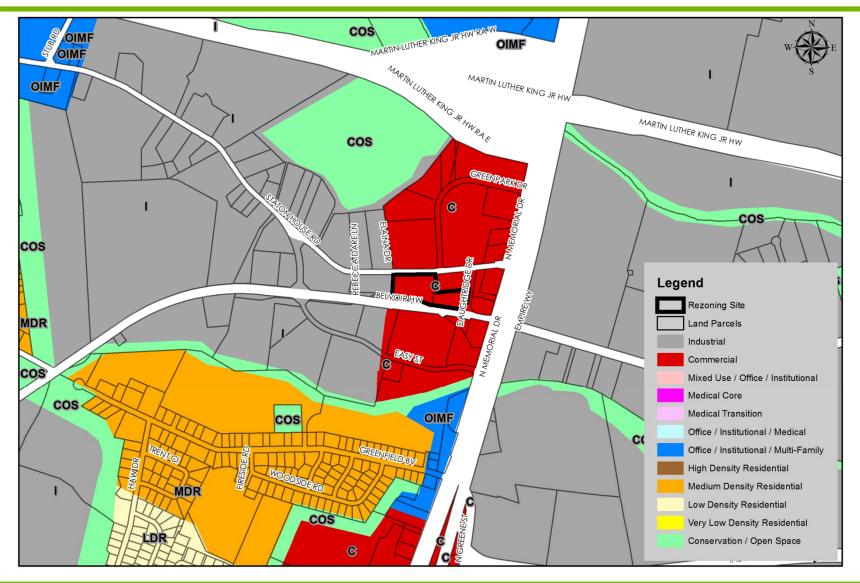


# **Zoning Map**



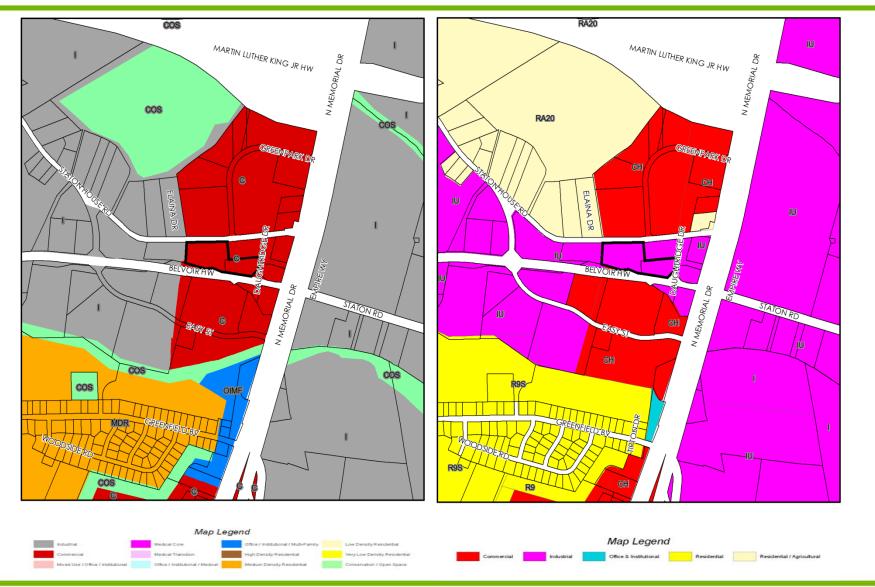


# **Future Land Use Plan Map**





#### Future Land Use Plan/Zoning Maps

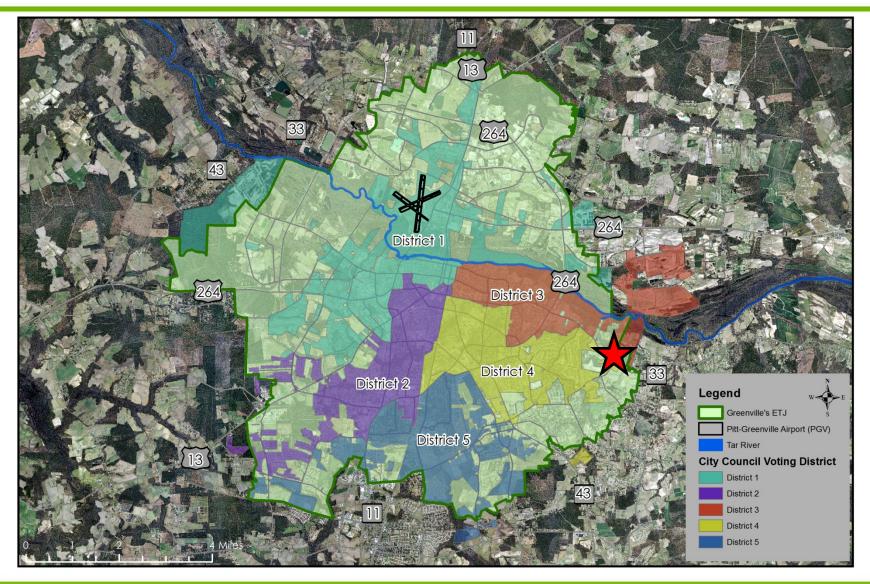




**Item 4**: Ordinance to rezone 2.505 acres located 250+/- north of East 10th Street and 430+/- feet east of Homestead Memorial Cemetery from OR (Office-Residential [High Density Multi-family]) and O (Office) to CG (General Commercial)



#### **General Location Map**





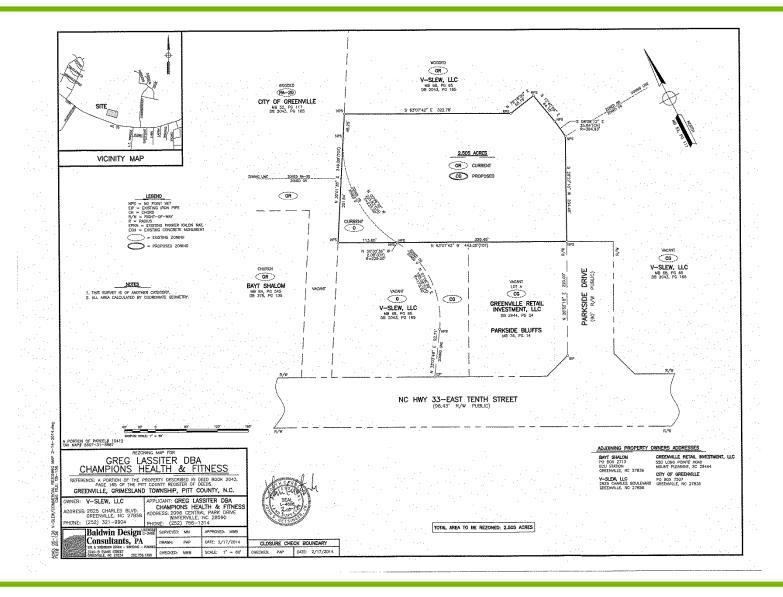
# Aerial Map 2012





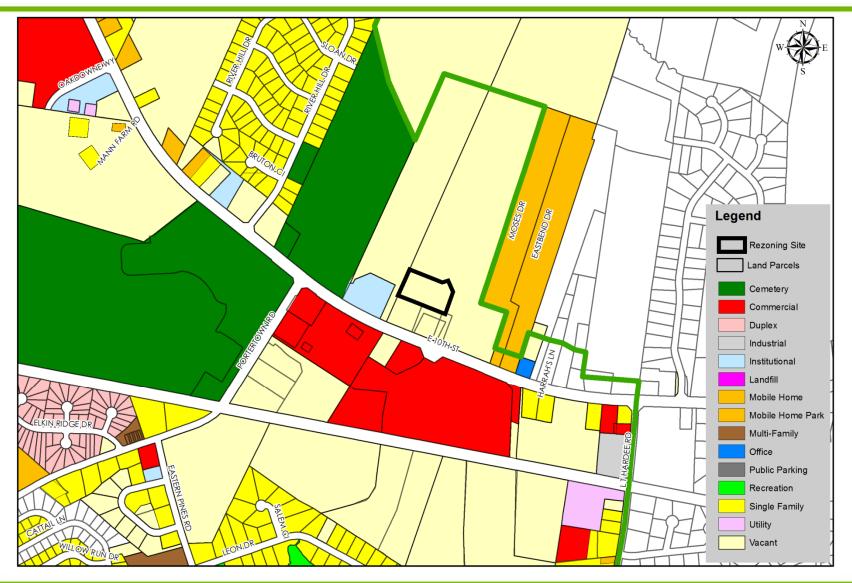






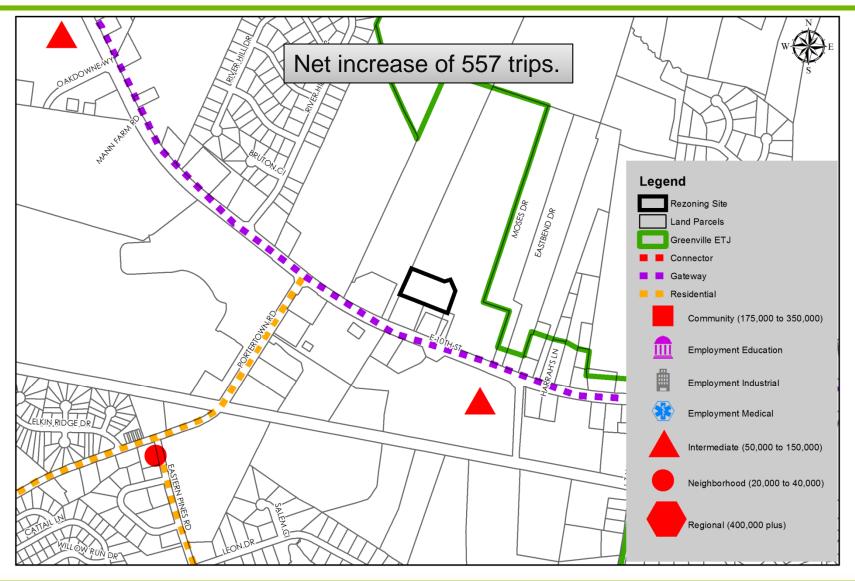


# **Existing Land Use**



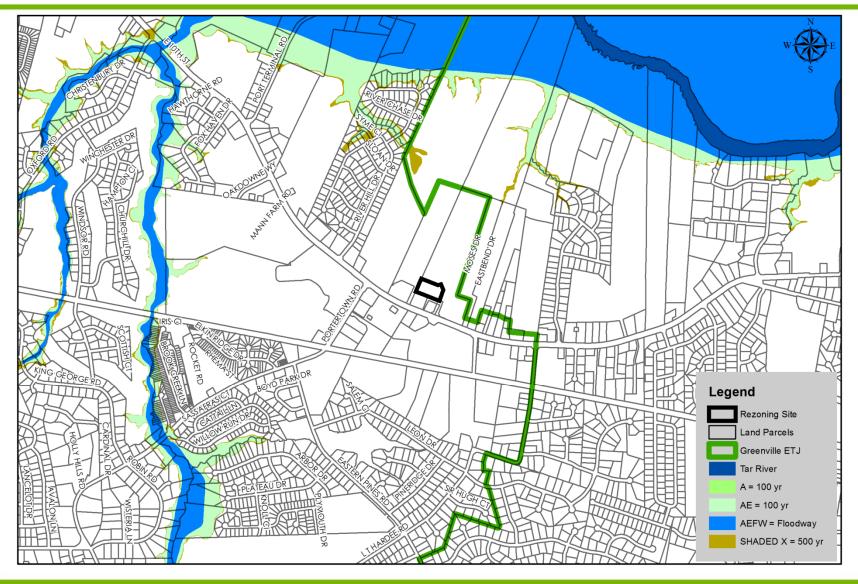


### **Corridor and Focus Area**



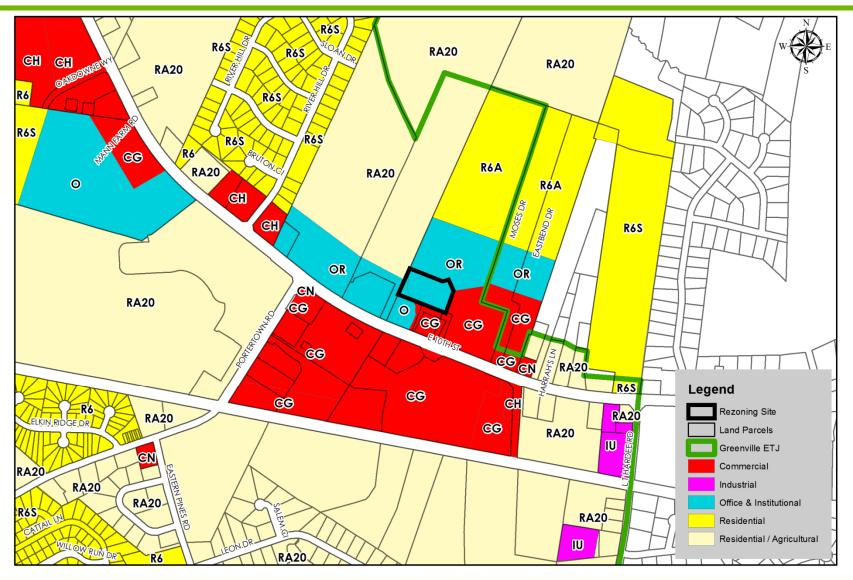


# FloodplainMap



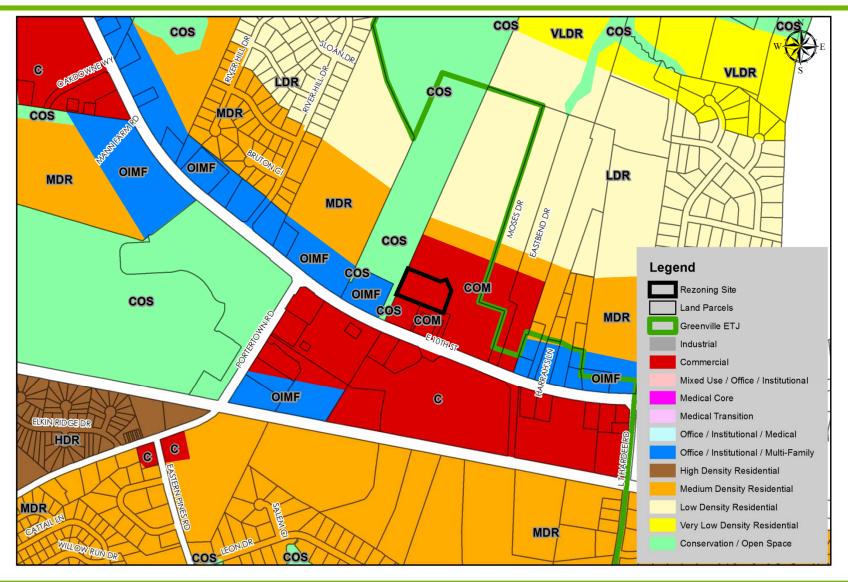


# **Zoning Map**



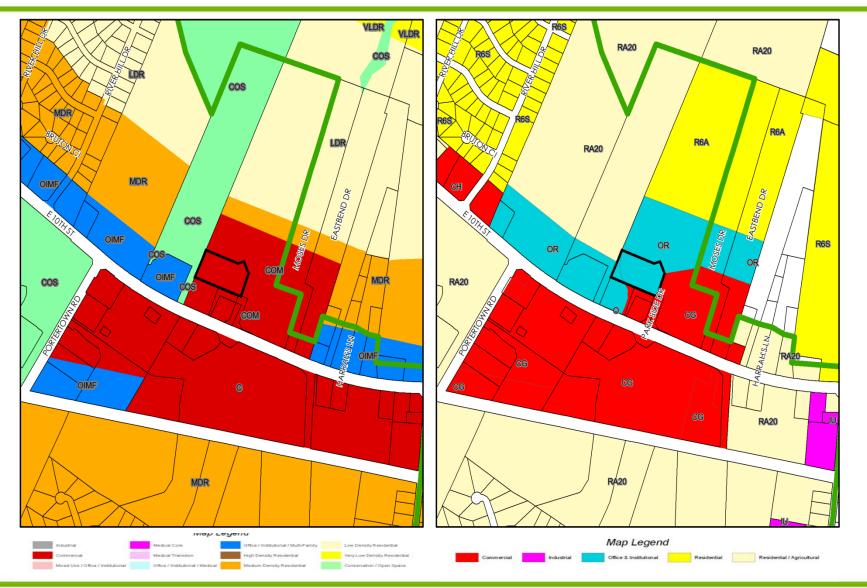


# **Future Land Use Plan Map**





#### Future Land Use Plan/Zoning Maps



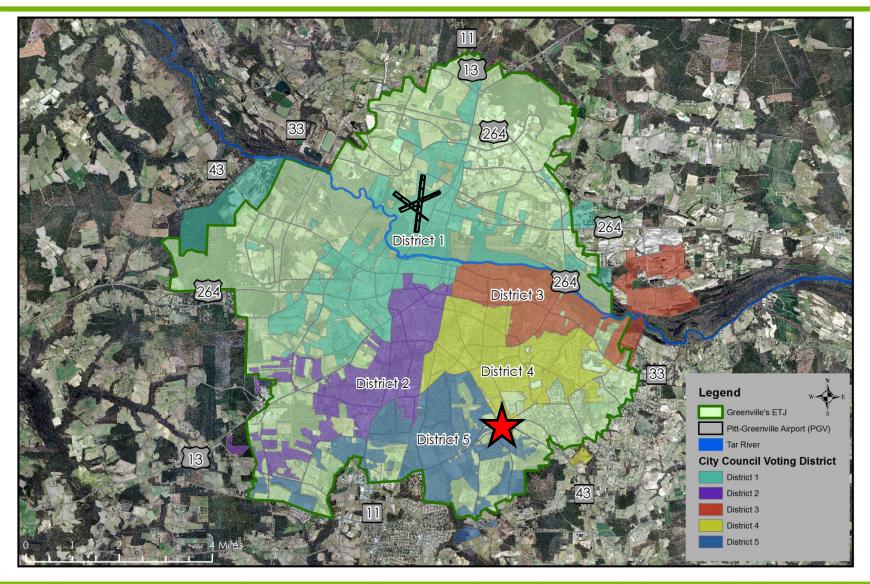


**Item 5**: Ordinance requested by Oxford Street, LLC to rezone 3.935 acres located between Old Fire Tower Road and Rosemont Drive and 450+/- feet east of County Home Road from RA20 (Residential-Agricultural) to OR (Office-Residential [High Density Multi-family])



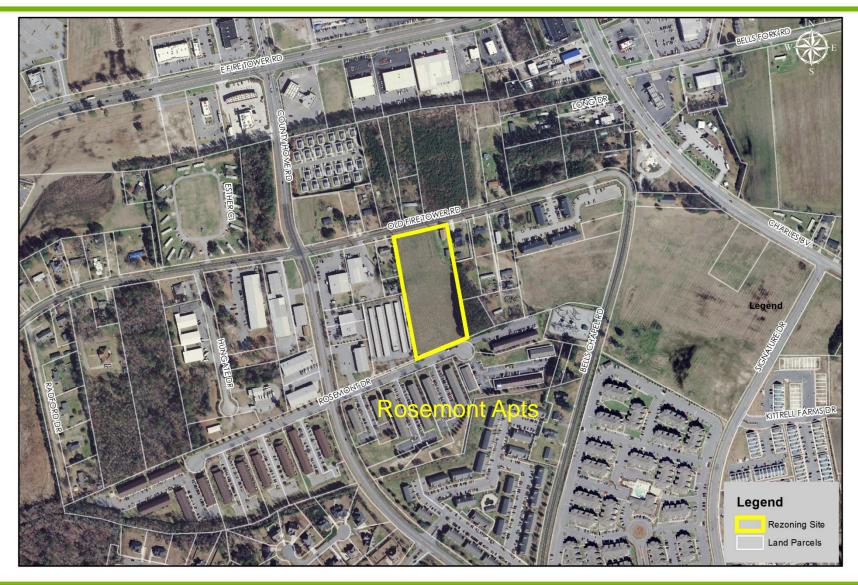


#### **General Location Map**





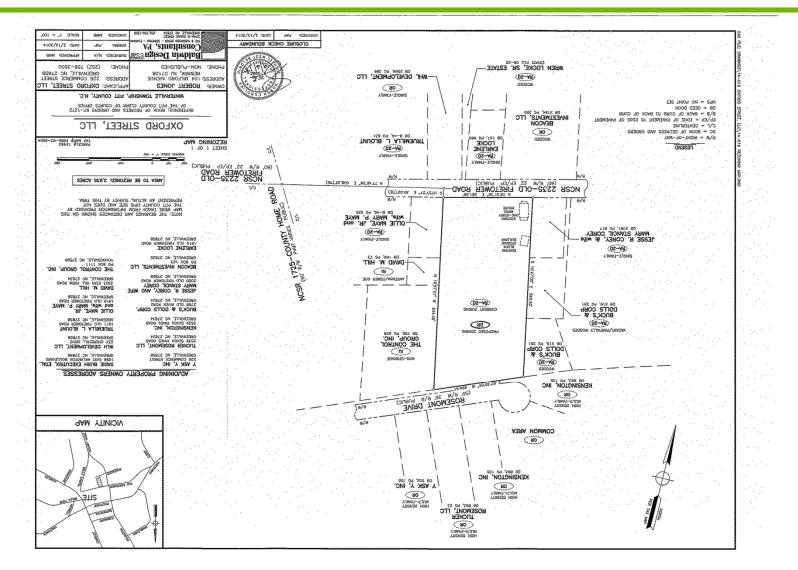
# Aerial Map 2012





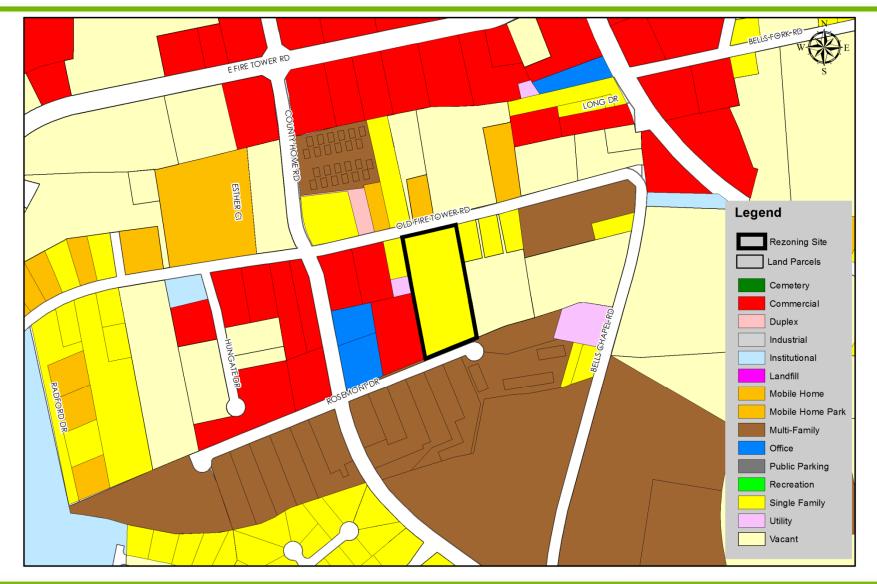






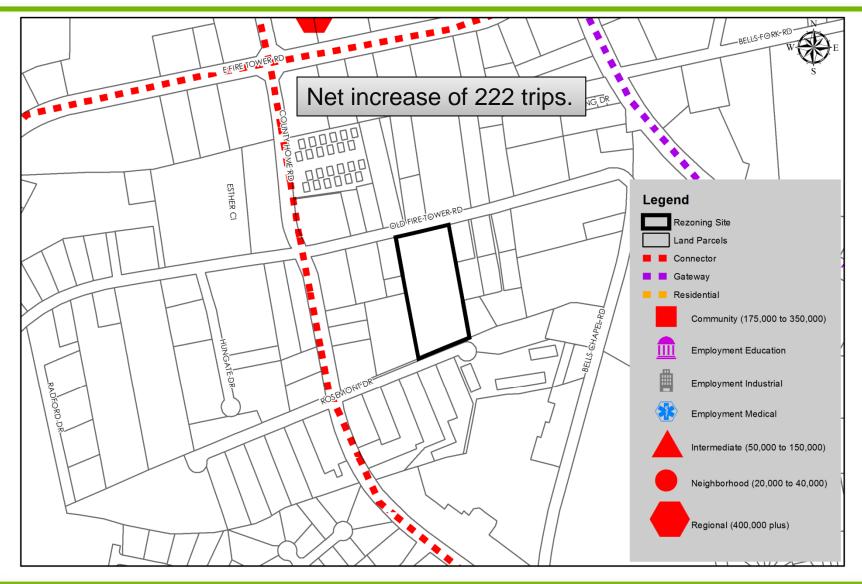


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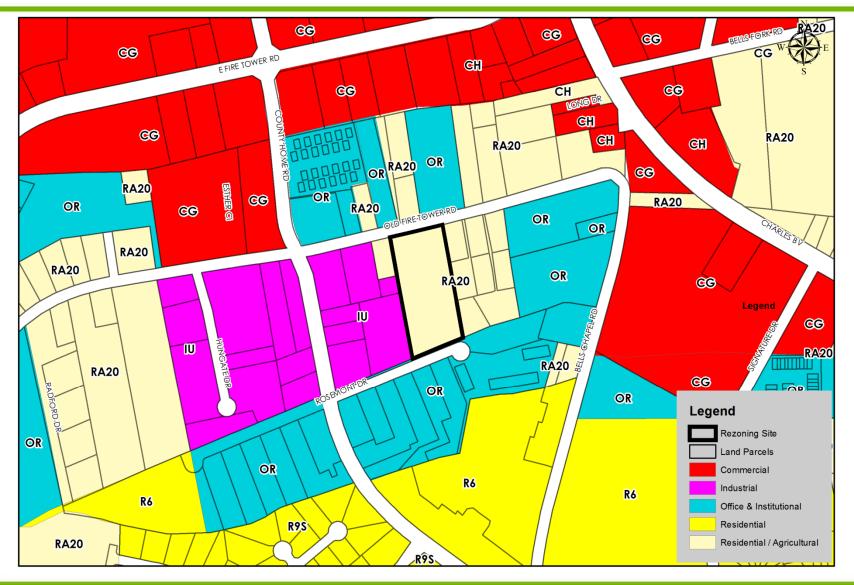


#### **Corridor and Focus Area**



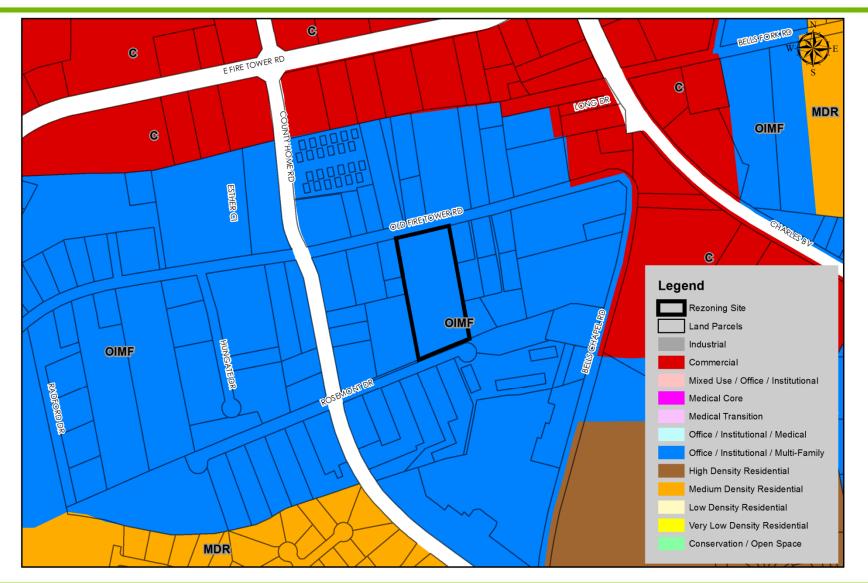


# **Zoning Map**



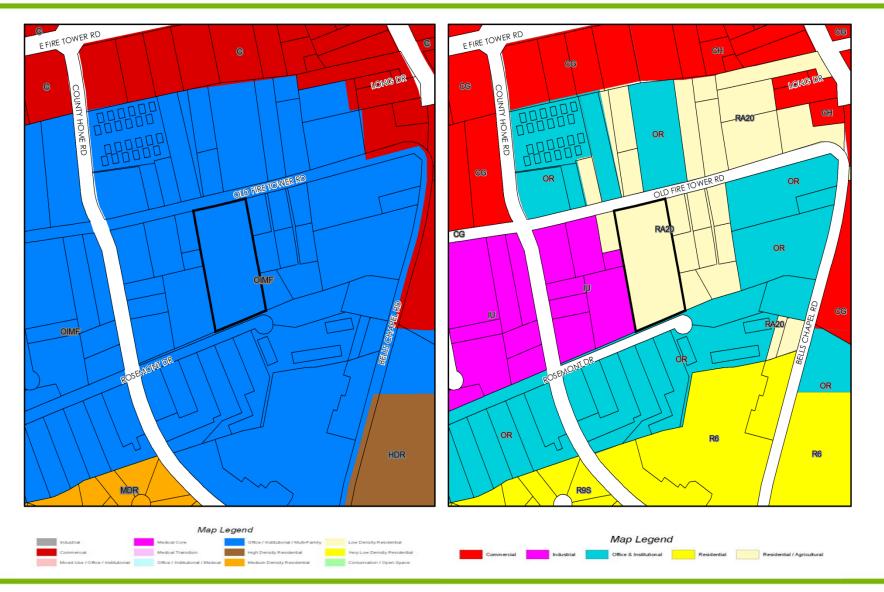


# **Future Land Use Plan Map**





#### Future Land Use Plan/Zoning Maps





**Item 6**: Ordinance to amend the Zoning Ordinance by removing the zoning text provisions relating to increased occupancy in the University Neighborhood Revitalization Initiative (UNRI) Overlay District





Option 1: Remove the zoning text provisions relating to increased occupancy in the UNRI Overlay District.

Option 2: Remove the zoning text provisions relating to the UNRI Overlay District and to amend the zoning map to delete the UNRI Overlay.



**Presentation Outline** 

- Background Information
- Character of the UNRI Overlay District
- Overview of the Amendments
- Compliance with Comprehensive Plan and Other Applicable Adopted Plans



### **History**

- October, 2012: Adopted UNRI standards and amended zoning map
  - Allows up to 4 unrelated persons to reside in 1 housekeeping unit
    - 4+ bedrooms
    - 1,500+ square feet heated floor space
    - 3 on-site parking spaces
    - zoning compliance letter from City
    - crime free lease addendum

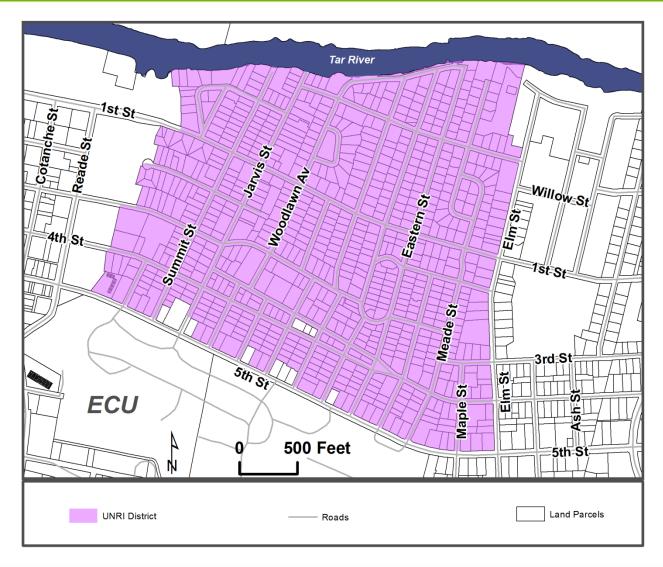


### **History**

- June, 2013: Expanded the Controlled Residential Parking area
  - Increased the area to north of 1<sup>st</sup> Street
  - Not be affected by either amendment
- September, 2013: Adopted rear yard standards
  - Limits parking/storing of vehicles, boats, trailers etc to no more than 4 on single-family and duplex lots
  - Requires screening (6-foot fence or vegetation) if visible from adjoining properties or street

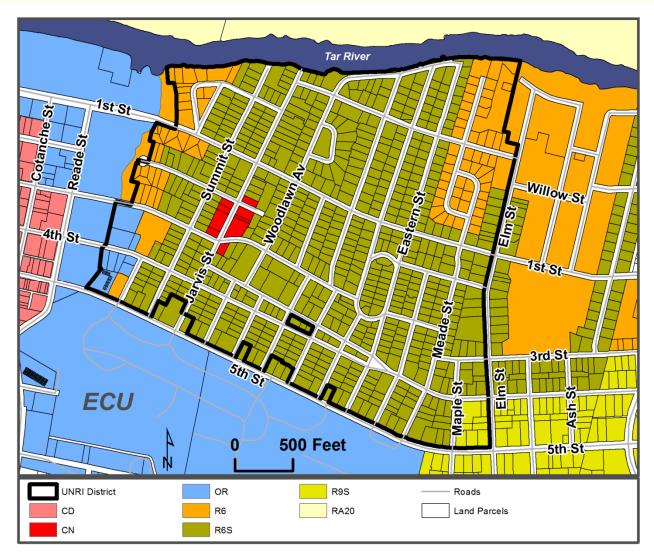


### Location



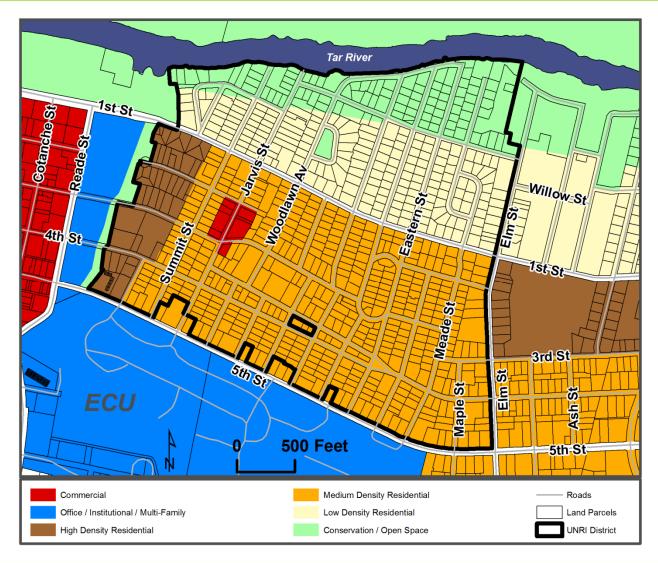


### **Zoning Map**



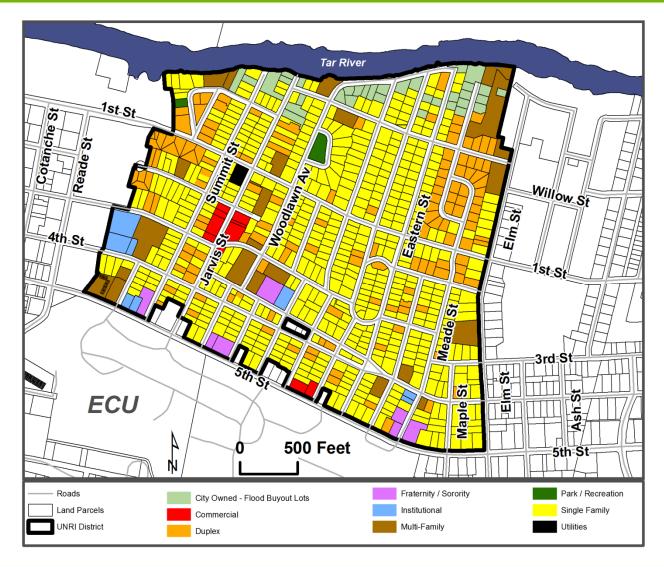


### Future Land Use Plan Map



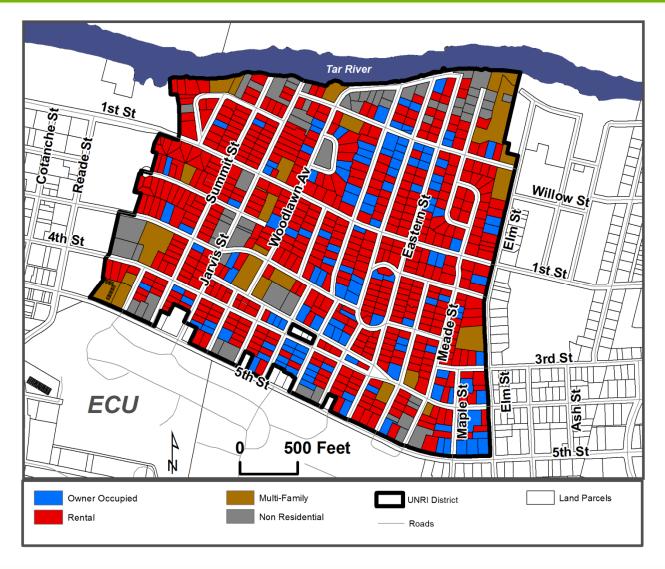


### **Current Land Use**



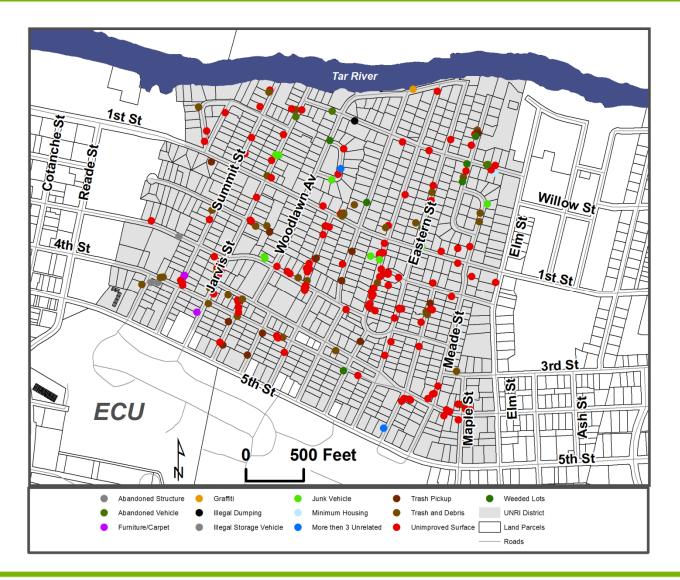


### Rent vs. Owner





### **Code Enforcement**





Option 1: Remove the zoning text provisions relating to increased occupancy in the UNRI Overlay District.

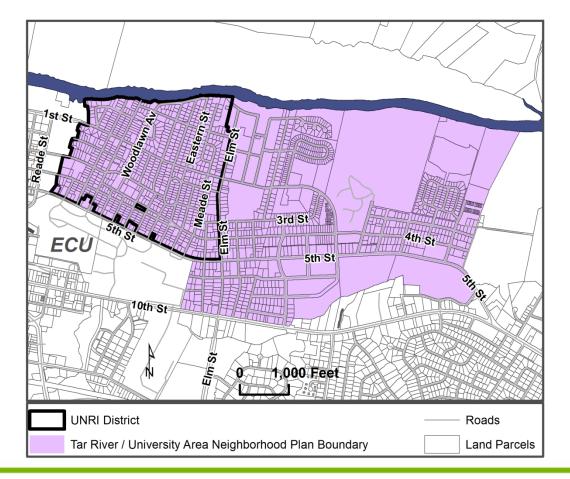
Option 2: Remove the zoning text provisions relating to the UNRI Overlay District and to amend the zoning map to delete the UNRI Overlay.



### Compliance with Comprehensive Plan and Other Applicable Adopted Plans

Adopted Plans reviewed include:

- <u>Horizons:</u> <u>Greenville's</u> <u>Comprehensive</u> <u>Plan</u>
- <u>Tar River /</u> <u>University Area</u> <u>Neighborhood</u> <u>Report and Plan</u>







### Current UNRI

H5. To improve and revitalize existing neighborhoods.

- H16. To encourage homeownership.
- CF5. To ensure safe, livable neighborhoods.
- EQ13. To encourage litter control and community-wide clean-up.
- UF6. To preserve neighborhood livability.



### Compliance with Comprehensive Plan and Other Applicable Adopted Plans

### Current Standards

While it is recognized that the goals, policy statements and objectives provided in the staff report may be interpreted in different ways, it is staff's opinion that the proposed text amendment and map amendment are in general compliance by encouraging homeownership, reducing adverse impacts associated with increased occupancy and maintaining aesthetic standards to preserve neighborhood livability.





### Option 1

- H5. To improve and revitalize existing neighborhoods.
- H16. To encourage homeownership.
- CF5. To ensure safe, livable neighborhoods.
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### Compliance with Comprehensive Plan and Other Applicable Adopted Plans Option 1

While it is recognized that the goals, policy statements and objectives provided in the staff report may be interpreted in different ways, it is staff's opinion that the proposed text amendment is in general compliance by encouraging homeownership, reducing adverse impacts associated with increased occupancy and maintaining aesthetic standards to preserve neighborhood livability.

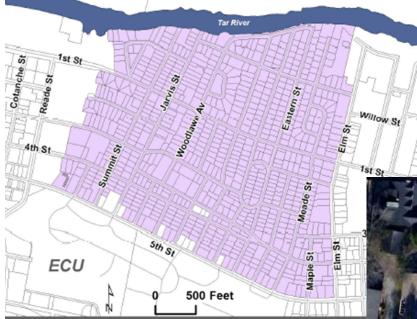


### The University Neighborhood Rental Incentive (UNRI) and Why the "4-Unrelated" Policy Requires Revision

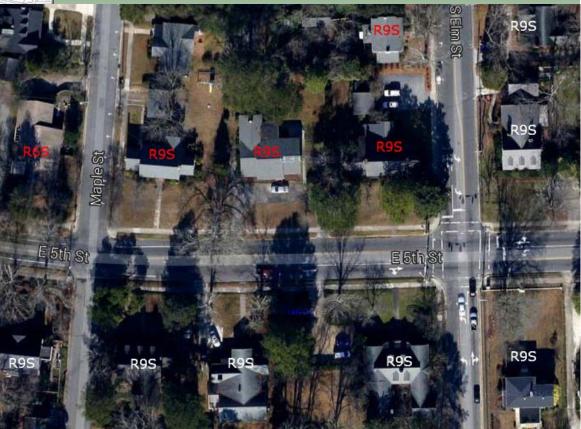
Perverse Incentives Favoring Rental Property over Homeownership vs. Good Planning Practices



#### The UNRI is in Direct Conflict with the Adopted City Goal of Increased Homeownership



Provides a perverse incentive to convert and retain single family homes as income generating rentals in the UNRI In 0.8% of the city area, one can generate 33% more income from a rental property





### **Claimed UNRI Benefits and Political Posturing**

Continuation of a 5 year reduction in crime is due to increased "investment" in the area



- Increased rental activity and transient populations are associated with <u>increases</u> in crime rates
- Increased costs for code enforcement and police patrols to the taxpayer

Increased "investment" in rental property will result in increased homeownership and property values

- The homes will be worth more than other rental properties in the city, but higher percentages of rental lead to overall lower property values for a neighborhood
- Perverse Incentive again Why sell a higher profit property?
- Total of 2 permits and \$46K in construction work



#### **Single Family Home for Sale**

1505 E. 5th Ostreet Greenville, NO



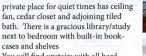


HISTORIC CHARMER!!! COVETED LOCATION FOR MAGNIFICENT OLDER, UPDATED HOME DIRECTLY ACROSS FROM EAST CAROLINA UNIVERSITY

ARCHITECTURAL DETAILS FOUND ONLY IN OLDER HOMES!!!

#### HARDWOOD FLOORS THROUGH-OUT HOME EXCEPT IN FAMILY ROOM

- 5 bedrooms
- 3.5 baths
- Formal rooms
- 3743 sqft Custom built in 1953
- A large front porch, fit for summer day
- dreamin,' adds charming character · Open the door to prestige and el-
- egance. Gracious foyer with hardwood flooring and staircase welcomes friends and family
- · Inviting living room with beautiful fireplace radiates hospitality and charm
- Dine in style in this formal dining room with space for your china cabinet . and buffet where guests will leisurely dine not merely eat
- · Brick fireplace wall flanked by bookcases sets the tone of this family room with new carpet. It will be the "fun center" for you and your guests.
- Efficiently designed kitchen with ample storage and counter space highlights tiled backsplash, smooth-top range, dishwasher, refrigerator and pantry
- · Laundry room with lots of deep cabinets
- Separate cozy, breakfast room will host . informal meals for friends and family
- Serenely simple...main bedroom suite . on first floor -spacious yet intimate-a



\$337,900

- You will find upstairs with all hardwood flooring, four bedrooms all have ceiling fans, ample closet space; three have built-in desk/study areas and one has two closets Two tiled baths with tub/shower com-
- bination and pedestal sinks
- Well-planned storage keeps everything handy but out of sight Enjoy cool summer evenings relaxing
- on your own screened porch
- Home freshly painted High, dry basement .
- . Security system
- Two car detached garage with storage . area
- Lots of parking space in backyard
- . Walk-up third floor with an abundance of storage space

#### New in 2007:

.

- Architectural roof
- . Two heat pumps/ A/C units for upstairs
- Oil furnace /AC for downstairs In 2013, City Council expanded "unre-.
- lated renters" to 4 rather than 3









Use QR Code Reader on your Smartphone to view our website

#### In 2013, City Council expanded "unrelated renters" to 4 rather than 3





#### **Claimed Benefits and Political Posturing**

1000 residents signed an petition supporting the increase. Related myth: this is students vs. homeowners.



- TRUNA is concerned with the safety and quality of life for all
- Students naturally want to live with more people per house
- Is being popular the basis of good planning and city policy?

The neighborhood has been in decline for decades, and was already 85% rental. TRUNA has suggested nothing substantive and let's try something different.

- 2009 neighborhood plan
- Incentivizing rental is not a solution
- An additional 12 properties have become rental since passage of the UNRI – ratio now 87:13



#### Comparison with other NC Municipalities

Municipality	Limit (Single Family Zoning)	How Set	Variable Occupancy
Asheville	5	NC Building Code	No
Boone	2	Spec. Regulation	No
Chapel Hill	4	Def. of Family	Yes (may be more restrictive)
Charlotte	6	Def. of Family	No
Durham	3	Def. of Family	No
Elizabeth City	none	-	-
Fayetteville	5	Def. of Family	No
Greenville	3	Def. of Family	Yes (overlay)
Greensboro	4	Def. of Family	No
Raleigh	4	Def. of Family	No
Rocky Mount	5	Def. of Family	No
Wilmington	3	Def. of Family	No
Winston-Salem	4	Def. of Family	No



### Case Study - Northside Conservation District Overlay in Chapel Hill

Northside is a traditionally African-American Neighborhood adjacent to the UNC-Chapel Hill Campus

Chapel Hill has utilized several strategies to help prevent displacement of the homeowners by rental property, primarily student occupied. These strategies (implemented via overlay) include:

- Zoning Restrictions on parking
- Temporary moratorium on Construction Permits
- Homes with more than 2-unrelated and a 1:1 ratio of bedrooms to bathrooms classified as Boarding Houses
- Upper limit is still 4-unrelated

Under the holding of U.S. Supreme Court case *Belle Terre v. Boraas,* Chapel Hill could even go as far as limiting occupancy of single-family homes to no more than two unrelated people without violating the U.S. Constitution.



#### Conclusions

Incentivizes conversion to and retention of single family homes as rental in direct conflict with adopted City Goals and good planning practices

Claimed benefits and political posturing are a smokescreen for adoption of policy favoring developers and landlords

Reversal of the current 4-Unrelated policy will allow a fresh start and renewed movement on improving the University Neighborhood



**Item 7**: Ordinances to amend the Zoning Ordinance by removing the text provisions related to the University Neighborhood **Revitalization Initiative (UNRI)** Overlay District and to amend the Zoning Map to delete the University **Neighborhood Revitalization Initiative** (UNRI) Overlay







### Option 2

- H5. To improve and revitalize existing neighborhoods.
- H16. To encourage homeownership.
- CF5. To ensure safe, livable neighborhoods.
- EQ13. To encourage litter control and community-wide clean-up.
- UF6. To preserve neighborhood livability.



### Compliance with Comprehensive Plan and Other Applicable Adopted Plans

### Option 2

While it is recognized that the goals, policy statements and objectives provided in the staff report may be interpreted in different ways, it is staff's opinion that the proposed text and map amendments are in general compliance by encouraging homeownership and reducing adverse impacts associated with increased occupancy.



### **Overview of the UNRI**

### **Other Actions**

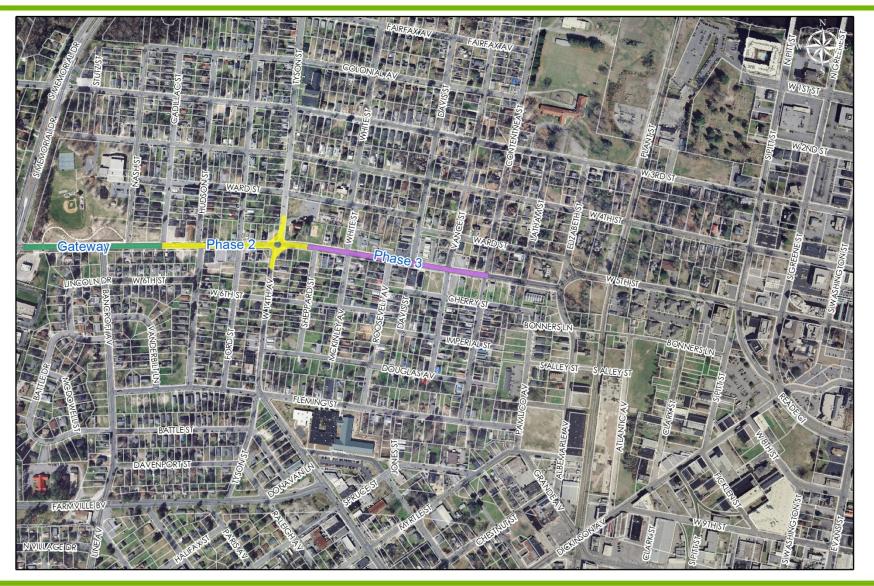
- Establish a temporary citizen working group... to assist in the implementation of items described below and further define and execute additional revitalization efforts.
- Pursue funding sources to establish favorable terms and low interest loans and grants for the revitalization of properties in the overlay district.
- Pursue a parking permit plan for the overlay district.... With funds generated dedicated to increase code enforcement, trash collection, lighting, security and marketing...for the overlay district.
- Launch an active community watch program ... within the overlay district.
- Attach unpaid code violation fees to property tax bills.



### Item 9: Update on West Fifth Street Streetscape Phase II Project









# **Design Team**

Rivers & Associates, Inc.

**Davenport Transportation Consulting** 

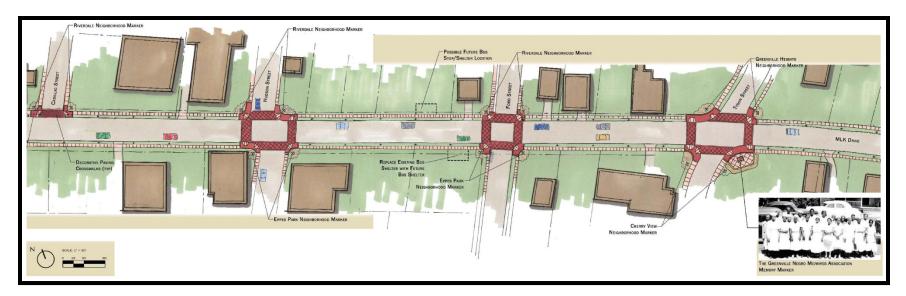
**Dibble & Pledger, PA** 

Pitt County Arts Council at Emerge





# 2006 Center City – West Greenville Streetscape Master Plan



Phase II - Cadillac Street to Tyson Street



# Master Plan Objectives

#### <u>Vision</u>

- Alive
- Safe
- Beautiful
- Well Lit
- Walkable



### **Citizen Priorities**

- Improved Lighting
- Improved Transit
- Pedestrian Safety
- Street Trees
- Wider Sidewalks



# **Project Elements**

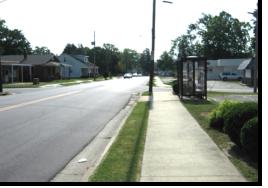
- Transit stops
- Street / pedestrian lighting & decorative signage
- Consolidate aerial utilities
- Sidewalk / crosswalk treatments
- Neighborhood markers
- Vegetation, furnishings & civic art opportunities
- Redesign Tyson & 14<sup>th</sup> intersection w/ West Fifth Street



# **Existing Conditions**

- Offset signalized intersection
- Crosswalks w/o "ped heads"
- Limited HC ramps
- Sidewalks w/abandoned curb cuts
- Wood utility poles either side
- No bicycle facilities
- One sheltered bus stop
- One unsheltered bus stop







## **Public Participation**

#### **Public Workshops:**

- February 13, 2012
- December 2, 2013



Lessie Bass Day – April 21, 2012

Bicycle & Pedestrian Com. – November 6, 2013

Public Civic Art Forum – December 11, 2013

Redevelopment Commission – March 4, 2014



# **Public Civic Art Forum**

- Negro Midwives Association
- Interpretive statue
- IGC patchwork quilt
- Art wall / bench





### City Steering Committee Representing:

- Community Development Dept.
- City Capital Projects Engineer
- City Traffic Engineer
- City Transit Manager
- City Arborist
- Bike / Ped Commission Liaison
- GUC





# ΤΙΑ

#### **Transportation Impact Analysis:**

- Intersection focused
- City furnished
  - traffic counts
  - signal warrant analysis
- Existing & 2020 design year





# ΤΙΑ

#### Signal Warrant Analysis:

- Vehicular volume (4-Hr, 8-Hr, Peak Hr)
- Pedestrian volume
- School proximity
- Coordinated signals
- Crash history
- Roadway network



Graded crossing proximity



# ΤΙΑ

### Findings:

- None of the traffic signal warrants are met
- Removing signal recommended
- Intersection improvement options
  - un-signalized realignment
  - roundabout
- Enhanced queues all approaches vs. no-build



# **Intersection Alternative**

#### Realignment (2 options):

- Stop signs on Tyson St & W. 14<sup>th</sup> Ave.
- Skewed crosswalks
- Angled approaches
  - (less desirable geometrics)
- "Preferred" option impacts



private property (SE quad) ("preferred") option



### Intersection Alternative Roundabout:

- Lower traffic speeds
- Enhanced pedestrian safety
- Limited conflicting vehicle movements
- Reduced crashes / reduced severity
- Reduced traffic delays / increased capacity
- Environmentally-friendly (less emissions, less fuel consumption)



## **Intersection Alternative**

### Roundabout (continued):

- Reduced long-term costs
- Aesthetically pleasing appearance
- Concentric (110 ft dia.)
- Impacts private property (SE quad, NW-drive)

#### **Recommendation**:

Convert intersection to a roundabout





# **Final Concept**

- Mirror image quadrants
- Pedestrian connectivity
- Parklet plazas
- Bike racks
- Decorative crosswalks
- Chapel connectivity
- Private drive solution
- Civic art provisions



Find yourself in good company



### **Streetscape Concept**

- Decorative crosswalks
- Sheltered bus stops
- Decorative sidewalks
- Decorative lighting

- Striped bike lanes
- Vegetation strip





# **Constr. Cost Opinion**

Streetscape/Roadway Construction	\$	898,000
O/H Utility Relocates (excl. CATV, gas	?)\$	348,000
Street / Pedestrian Lighting	\$	56,000
ROW Allowance	\$	75,000
Subtotal Construction Cost	\$1	,377,000
Contingency (10%)	\$	138,000
Total Cost Opinion		515,000
Plus, Future Civic Art Allowance	\$	35,000



## **Next Steps**

- Approved by Redevelopment Commission March 4, 2014
- Final Design Authorized March 4, 2014
- Design Completion Schedule November, 2014





### Questions

